

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note I - Summary of Significant Accounting Policies**

##### **A - Description of Reporting Entity**

Coos County (the County) operates under Oregon Revised Statutes (ORS) Title 20. Control of the County is vested in its Board of Commissioners, who are elected to office by voters within the County. Other elected officials of the County whose general duties and responsibilities are covered by various ORS chapters include the Assessor, Clerk, District Attorney, Sheriff, Surveyor, and Treasurer.

The basic financial statements include all financial activities, organizations and functions for which the Board is responsible for financial accountability, based on criteria established by the Governmental Accounting Standards Board. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose its will on the component unit, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

Therefore, although legally separate entities, component units are, in substance, part of the primary government's operations and data from these units are included in the financial statements of the primary government. Additionally, if the governing body of the component unit is substantially the same as that of the primary government (the County) and the management of the primary government has operational responsibility for the component unit, the component unit's financial data is to be blended with the primary government's financial data.

In evaluating how to define the County for financial reporting purposes, management has considered all potential component units. Based on application of the aforementioned criteria established by the Governmental Accounting Standards Board (GASB), the County has three component units: Coos County Library Service District, the Coos County 4-H Extension Service District, and the Coos County Area Transit Service District.

*Coos County Library Service District, the Coos County 4-H Extension Service District and the Coos County Area Transit Service District* - - The Districts serve all citizens of the county and are governed by the County's Board of Commissioners. The Board approves the Districts' budgets, levies taxes, and approves contracts with all cities and universities receiving County support payments. The Districts are reported as special revenue funds within the County's financial statements using the blended method of presentation. Financial statements for the Districts may be obtained from the Coos County Finance Director.

##### **B - Measurement Focus, Basis of Accounting and Basis of Presentation**

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Government-wide statements: The government-wide statements are prepared using the economic resources measurement focus and are reported on the accrual basis. This is the same approach used in preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared.

Governmental fund financial statements, therefore, include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. The government-wide statements are the Statement of Net Position and the Statement of Activities. They display information about the primary government (the County) and its component units.

These statements include the financial activities of the overall government, except for fiduciary activities. Inter-fund activity such as loans and transfers are eliminated to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the County.

Governmental activities - The County's general government activities are reported in this category, including general government, public safety, public works, health and welfare, conservation, community development, culture and recreation and intergovernmental. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange transactions.

Business-type activities - The County's business-type activities include operating a waste disposal facility, natural gas pipeline, and the County fair. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the Statement of Activities. Program revenues include (a) fees, fines and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note I - Summary of Significant Accounting Policies, continued**

##### **B - Measurement Focus, Basis of Accounting and Basis of Presentation, continued**

operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: Fund financial statements report detailed information about the County. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. The various funds of the County are grouped into three categories governmental, proprietary and fiduciary.

Separate statements for each fund category are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. This includes nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, such as property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are used to account for the County's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period.

The County considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end. Property taxes, licenses, and interest are considered to be susceptible to accrual.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost reimbursement grant, categorical block grant, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grant, and then by general revenues.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, pensions related items, and OPEB related items which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

An accrual for deferred revenue arises in the Governmental Funds Balance Sheet when potential revenue does not meet the earned and available criteria for recognition in the current period. Unavailable deferred revenue consists of uncollected property taxes not deemed available to finance operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue is recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the Governmental Fund Balance Sheet for unavailable deferred revenue is eliminated. Unearned revenues arise outside the scope of measurement focus and basis of accounting, such as when the County received resources before it has a legal claim to them. An example of this would be when grant monies are received prior to the incurrence of qualifying expenses.

Proprietary funds operating revenues, such as charges for services, result from exchange transactions associated with the principal activities of the funds. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investments earnings, result from non-exchange transaction or ancillary activities.

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note I - Summary of Significant Accounting Policies, continued**

##### **B - Measurement Focus, Basis of Accounting and Basis of Presentation, continued**

The County reports the following major governmental funds:

*General Fund* - This is the County's primary operating fund. It accounts for and reports the financial resources of the County that are not accounted for and reported in any other fund. Principal sources of revenue are Oregon and California land grant proceeds, state and federal revenues, property taxes, licenses and permits, charges for services, and interest. Primary expenditures are for general administration, public safety, community services and health services.

*Public Works Fund* - The fund accounts for and reports the general operations of the Road Department. Primary revenue resources include federal forest fees, motor vehicle fuel taxes and interest allocation. Expenditures are for the construction and maintenance of roads and bridges.

*Health & Wellness Fund* - This fund accounts for and reports the County's mental health and wellness operations. Primary revenue sources include State mental health grants and contracts.

*County Forest Fund* - This fund accounts for and reports the management of the County's forest. Primary source of revenue is from the sale of forest products. Expenditures consist of forestry management and transfers to the General Fund.

*Coos County Area Transit Service District* - The Coos County Transit Service District ("District") was founded in January 2004 for the purpose of providing public transportation service to the residents of the County.

The County reports the following major enterprise funds:

*Waste Disposal Fund* - This fund accounts for and reports the operations, maintenance, development, and closure/post closure care of various disposal sites. The fund's primary revenue source is waste disposal fees.

*Gas Pipeline Fund* - This fund accounts for and reports the construction and operations of a natural gas pipeline from Roseburg to the Coos Bay-North Bend Area. Initially funded by bonds, the fund's primary revenue source is from operational fees.

The County reports the following fiduciary fund types:

*Agency Funds* - These funds account for and report monies held by the County in a fiduciary capacity or as an agent for other governments and other funds.

##### **C - Assets, Liabilities and Equity**

###### **1. Cash and Cash Equivalents**

The cash and cash equivalents reported on the Statement of Net Position and the balance sheets include cash on hand, demand deposits, cash with fiscal agents and amounts in investment pools that have the general characteristics of demand deposit accounts with highly liquid debt instruments purchased with a maturity of three months or less.

The State of Oregon authorizes municipalities to invest in general obligations of the United States and its agencies, certain debt of Oregon municipalities, savings accounts, certificates of deposit, bankers' acceptances, the Oregon State Treasurer's Local Government Investment Pool (LGIP) and certain highly rated commercial paper. Investments are recorded at fair value. Fair value of the LGIP is stated at amortized cost, which approximates fair value. Fair value of the LGIP is the same as the County's value in the pool shares.

For purposes of the statement of cash flows, the proprietary fund type considers all highly liquid investments (including restricted cash) with maturity of three months or less when purchased to be cash equivalents.

###### **2. Receivables and Payables**

All receivables are reported at their gross value. There is no provision for uncollectible amounts. The management of Coos County believes all receivables are collectible with no material uncollectible amounts.

Property taxes receivable for the governmental fund types which have been collected within 60 days subsequent to year end are considered measurable and available and are recognized as revenue. All other property taxes receivable are offset by deferred revenue and, accordingly, have not been recorded as revenue on the budgetary basis. Property taxes are levied and attached as an enforceable lien on property as of July 1. Taxes are payable in three installments on November 15, February 15, and May 15. All property tax receivables are due from property owners within the County and are billed and collected by Coos County, Oregon and turned over to the taxing districts within the County.

COOS COUNTY, OREGON

Notes to Financial Statements

June 30, 2019

**Note I - Summary of Significant Accounting Policies, continued**

C - Assets, Liabilities and Equity, continued

2. Receivables and Payables, continued

Assessments receivable are offset by deferred revenue and, accordingly, have not been recorded as revenue in the fund financial statements.

Receivables of the proprietary fund types are recorded as revenue earned, including services earned but not billed.

Receivables for federal and state grants, and state, county, and local shared revenue are recorded as revenue in all fund types as earned. The receivables for state, county, and local shared revenue are recorded in accounts receivable.

Investment earnings (e.g., accrued interest receivable) are recorded as revenue in all fund types as interest income.

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

3. Inventories

Materials and supplies inventories are used for road and equipment repairs and are carried in the Public Works Fund. Except for aggregate produced by the County, which is valued at a cost, that is different from the cost that would be derived using a method that is in accordance with generally accepted accounting principles, inventories are valued at actual cost and recorded with the Purchase Method. Inventories are shown on the balance sheet as an asset and a reservation of fund balance, which indicates that they do not constitute available expendable resources although they are a component of net current assets.

4. Restricted Assets

Certain resources are set aside and are classified as restricted assets on the Statement of Net Position because their use is limited by outside parties. Restricted amounts may include resources set aside for specific purposes including making principal and interest payments on bonds and post-closure costs.

5. Capital Assets

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at the donors cost as of the date received. The County maintains a capitalization threshold of \$5,000 and an initial estimated useful life extending beyond a single reporting period. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Major outlays for capital assets and improvements are capitalized as the projects are constructed. Interest incurred during construction is not capitalized.

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. For governmental activities these costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expenses in the Statement of Activities. Capital assets utilized by the proprietary funds are reported in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Capital assets are depreciated using straight-line method over the following estimated useful lives:

Asset Class	Years
Waste disposal plant	5 - 40
Buildings and improvements	20 - 60
Infrastructure	10 - 40
Machinery and equipment	5 - 15
Vehicles and other mobile equipment	2 - 20

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note I - Summary of Significant Accounting Policies, continued**

##### C - Assets, Liabilities and Equity, continued

###### 6. Compensated Absences

The County's policy is for employees to accumulate up to twice their annual accrual rate of vacation leave. Sick leave may be accumulated without limit, but is payable upon termination at only 25 percent of the first 960 hours, up to a maximum of 240 hours paid. Compensatory time-off may be accrued in lieu of overtime pay, limited to 40 hours.

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of unpaid, accumulated annual vacation, compensatory and sick leave balances. All unused vacation leave and twenty-five percent of unused sick leave vests with employees and is payable upon termination of employment.

A liability for these amounts is reported in governmental funds only if they have matured, for example, as the result of employee resignations and retirements. The governmental funds typically used in prior years to liquidate the liability for compensated absences are any of the funds with payroll, which include: General Fund, Special Revenue Funds and the Enterprise Funds.

###### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has two types of deferred outflows of resources, related to pension assets and to other postemployment benefits. These are reported only on the government-wide financial statements.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of deferred inflows, one of which arises only under the modified accrual basis of accounting. This item, unavailable revenue from future property taxes, assessments and notes receivable, is reported on the governmental funds balance sheet. The District's other types of deferred inflows are related to pension obligations and other postemployment benefits, that are reported only on the government-wide financial statements.

###### 8. Long-term Obligations

In the government-wide financial statements and the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts as well as issuance costs are deferred and amortized over the term of the bonds using the bond outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are reported as deferred charges.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as issuance costs during the current period. Debt proceeds, premiums and discounts are reported as other financing sources/uses, while issuance costs are reported as debt service expenditures.

###### 9. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

###### 10. Interfund Transactions

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures or expenses in the fund that is reimbursed.

All other interfund transactions, except as described above, are reported as transfers.

COOS COUNTY, OREGON

Notes to Financial Statements

June 30, 2019

**Note I - Summary of Significant Accounting Policies, continued**

**C - Assets, Liabilities and Equity, continued**

11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

12. Fund Equity

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. As a result, in the fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted - Amounts that can be spent only for specific purposes because of the local, state or federal laws, or externally imposed conditions by granters or creditors or enabling legislation.

Committed - Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners. These amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed.

Assigned - Amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Intent must be expressed by the Board of Commissioners, the budget committee or the Board's authorized designee. The Board of Commissioners has authorized the County Treasurer to assign components of ending fund balance.

Unassigned - All amounts not included in other classifications. The amounts in the various categories of fund balance are included in the governmental funds balance sheet.

As discussed in Note 1 B, restricted funds are used first as appropriate. Decreases to the remaining fund balance categories first reduce committed fund balance, followed by assigned fund balance, then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

13. Net Position

Government-wide and proprietary fund net position is divided into three components:

Net investment in capital assets - consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets plus deferred outflows of resources less deferred inflows of resources related to those assets.

Restricted net position - consists of assets that are restricted by the county's creditors (for example, through debt covenants), by the state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors.

Unrestricted - all other net position is reported in this category.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, followed by unrestricted net position.

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note II - Stewardship, Compliance, and Accountability**

##### **A - Budgetary Information**

The County is required by State law to budget all funds. Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental funds. The annual budget for proprietary funds is adopted on a basis not consistent with accounting principles generally accepted in the United States of America to comply with Oregon Local Budget Law. Proprietary Funds are budgeted on a working capital non-GAAP basis. The County defines working capital as current assets less current liabilities excluding current portions of noncurrent liabilities. All annual appropriations lapse at fiscal year-end.

Oregon Local Budget Law establishes standard procedures relating to the preparation, adoption, and execution of the annual budget. The Board of Commissioners, on or before June 30 of each year, authorizes appropriations for each fund, which sets the level by which expenditures cannot exceed appropriations. The level of control for the General Fund, Public Works, the Health and Wellness Fund and various non-major funds is by department, while the level of control in all other Special Revenue Funds, Debt Service and Proprietary Funds is by total personnel services, materials and services, capital outlay, debt service and support of schools. The budget document contains more specific, detailed information for the aforementioned expenditure categories.

Original appropriations may be increased through resolutions by transferring amounts between appropriations categories or between funds. A supplemental budget is needed to increase appropriations when appropriations transfers are unauthorized. Unexpected resources and certain other changes may be made through use of a supplemental budget. The County had numerous appropriation transfers between levels of control during the year ended June 30, 2019 and the budgets are reported as originally adopted or as amended by the Board of Commissioners. Management may reassign resources within functions without seeking approval of the Board.

#### **Note III - Detailed Notes on All Funds**

##### **A - Deposits and Investments**

The County maintains a cash management pool for its cash and cash equivalents in which each fund participates. Interest earnings are distributed quarterly based on average daily balances.

**Deposits** - The Governmental Accounting Standards Board has adopted accounting principles generally accepted in the United States of America (GAAP), which include standards to categorize deposits to give an indication of the level of custodial credit risk assumed by the County at June 30, 2019. If bank deposits at year end are not entirely insured or collateralized with securities held by the County or by its agent in the County's name, the County must disclose the custodial credit risk that exists. Deposits with financial institutions are comprised of bank demand deposits.

For deposits in excess of federal depository insurance, Oregon Revised Statutes require the depository institution to participate in the Public Funds Collateralization Program. The Public Funds Collateralization Pool is a multiple financial institution collateral pool administered by the Oregon State Treasurer's Office.

For the fiscal year ended June 30, 2019, the carrying amounts of the County's deposits in various financial institutions were \$3,235,275 and the bank balance was \$4,692,622. All deposits are held in the name of the County. Of the bank balance, \$750,000 was insured by the Federal Depository Insurance Corporation and \$3,942,622 was covered under the Public Funds Collateralization Program.

**Custodial Credit Risk.** Custodial credit risk for deposits is the risk that, in the event of a bank failure, a government's deposits may not be returned to it. The County's formal deposit policy for custodial credit risk is to deposit funds with qualified institutions. A qualified institution is defined by County policy as including approved security broker/dealers maintaining minimum net capital of \$10,000,000 and having a history of at least 10 years of operation. These may include "primary" dealers or regional dealers that qualify under the Securities and Exchange Commission (SEC) Rule 15C3-1 (uniform net capital rule).

The Oregon State Treasurer is responsible for monitoring public funds held by bank depositories in excess of FDIC insured amounts, and for assuring that public funds on deposit are collateralized to the extent required by Oregon Revised Statutes (ORS) 295. ORS Chapter 295 requires depository banks to place and maintain on deposit with a third party custodian bank securities having a value of 10 percent, 25 percent or 110 percent of public funds on deposit depending primarily on the capitalization level of the depository bank. Deposits in the Public Funds Collateralization Pool are not 100 percent guaranteed.

**Investments** - The purpose of the County's investment policy is to identify various policies and procedures that enhance opportunities for a prudent and systematic investment policy and to organize and formalize investment related activities. The County has delegated investment responsibilities to the County Treasurer, who is primarily responsible for implementing the investment policy.

COOS COUNTY, OREGON

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

A - Deposits and Investments, continued

At June 30, 2019, the County had \$45,672,011 invested \$ with the Oregon Short-Term Fund (OSTF), which is a cash and investment pool available for use by all state funds and local governments and is maintained by the State Treasurer. The Local Government Investment Pool (LGIP) is an open-ended, no-load diversified portfolio offered to eligible participants, including any municipality, political subdivision, or public corporation of the state. Currently, there are more than 1,500 participants in the Pool. Local government pooled assets are reported as an Investment Trust Fund in Oregon's Comprehensive Annual Financial Report. The Oregon Short-Term Fund Board, established by the Oregon Legislature, advises the Oregon Investment Council and the Oregon State Treasury in the management and investments of the LGIP.

The State of Oregon Local Government Investment Pool (LGIP or Pool) is an unrated external investment pool and is not registered with the U.S. Securities and Exchange Commission as an investment company. Oregon Revised Statutes and the Oregon Investment Council govern the Pool's investment policies. The State Treasurer is the investment officer for the Pool and is responsible for all funds in the Pool. These funds must be invested and the investments managed, as a prudent investor would, exercising reasonable care, skill and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-Term Funds Board, which establish diversification percentages and specify the types and maturities of investments. Withdrawals in excess of \$25 million require 48 hours' notice. The Oregon Audits Division of the Secretary of State's Office audits the Pool annually. The Division's report on the Pool as of and for the year ended June 30, 2019 was unmodified.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments in the LGIP are level 2 inputs.

*Credit Risk.* Credit risk for investments is the risk that, in the event of the failure of the counterparty, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The State of Oregon LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company.

State statutes authorize the County to invest primarily in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, certain commercial papers and the State Treasurer's investment pool, among others. The County has no formal investment policy that further restricts its investment choices.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Oregon Short-Term Fund Board manages this risk by limiting the maturity of the investments held by the fund. The County does not have a formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

*Concentration of Credit Risk.* The County is required to provide information about the concentration of credit risk associated with its investments in one issuer that represent five percent or more of the total investments, excluding investments in external investment pools or those issued and explicitly guaranteed by the U.S. Government. The County had no such investments during the year ended June 30, 2019.

A reconciliation of cash and investments as shown on the Statement of Net Position and Balance Sheet is as follows:

<u>Deposits and Investments</u>	
Cash on hand	\$ 12,825
Deposits in financial institutions	3,235,275
LGIP	<u>45,672,011</u>
Total deposits and investments	<u>\$ 48,920,111</u>
Governmental Activities	\$ 40,938,726
Business-Type Activities	5,157,017
Agency Fund	<u>2,824,368</u>
Total cash and cash equivalents	<u>\$ 48,920,111</u>



**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

**B- Fund Balance**

Details of the classification of the components of ending fund balance in the governmental fund financial statements at June 30, 2019 are as follows:

	<u>General Fund</u>	<u>Public Works Fund</u>	<u>Coos Health &amp; Wellness Fund</u>	<u>County Forest Fund</u>	<u>CCAT Service District</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Nonspendable:							
Inventory	\$ -	\$ 366,567	\$ -	\$ -	\$ -	\$ 74,335	\$ 440,902
Restricted:							
Debt Service	-	-	-	-	-	141,814	141,814
Public Safety Services	13,307	-	-	-	-	2,686,533	2,699,840
Health Services	-	-	7,185,500	-	-	2,602,044	9,787,544
Economic Development Services	-	-	-	-	-	159,712	159,712
Public works	-	6,296,183	-	-	-	560,283	6,856,466
Community services	-	-	-	-	225,348	-	225,348
Other	-	-	-	-	-	866,017	866,017
Committed:							
Forest management	-	-	-	9,078,162	-	1,618,946	10,697,108
Public Safety	-	-	-	-	-	156,381	156,381
Parks	-	-	-	-	-	881,593	881,593
Industrial Development	-	-	-	-	-	41,432	41,432
Assigned:							
Unassigned	<u>6,275,847</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,275,847</u>
<b>Total Fund Balance</b>	<b><u>\$ 6,289,154</u></b>	<b><u>\$ 6,662,750</u></b>	<b><u>\$ 7,185,500</u></b>	<b><u>\$ 9,078,162</u></b>	<b><u>\$ 225,348</u></b>	<b><u>\$ 9,789,090</u></b>	<b><u>\$ 39,230,004</u></b>

**C - Interfund Transfers and Balances Due To/From Other Funds**

During the year, transfers were made between funds as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>	<u>Amount</u>
General Fund	County Forest Fund	2,892,730	
	Waste Disposal	482,454	
	Gas Pipeline	296,347	
	Non-major funds	<u>1,303,453</u>	<u>4,974,984</u>
Health & Wellness Fund	Non-major funds	<u>400,000</u>	<u>400,000</u>
Non-budgetary transfers			
Gas Pipeline Fund	Non-major funds	\$ 1,065,000	\$ 1,065,000
<b>Total</b>		<b><u>6,439,984</u></b>	<b><u>6,439,984</u></b>

The transfers from the General Fund were routine transfers to support various activities of several nonmajor funds. The transfers into the General Fund consisted of routine transfers from several non-major funds as well as a large transfer from the County Forest Fund to offset a reduction in the Secure Rural Schools and Community Self-Determination Program Act funding.

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

**C - Interfund Transfers and Balances Due To/From Other Funds, continued**

The General Obligation Series 2003B debt is held in the Gas Pipeline Fund, a business-type activity. Debt is serviced through collection of property taxes in the Bonded Debt Fund, a non-major governmental-type activity. A non-budgetary adjustment to transfers has been made to reduce the principal outstanding in the Gas Pipeline Fund.

At year-end, certain balances were remaining payable to and from other funds. These interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The interfund balances consists of due from the Bandon Dunes fund (a nonmajor fund) to the General fund for a cash deficit in the Bandon Dunes fund, in the amount of \$211,796.

**D - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2019 was as follows:

	Governmental Activities:			2019
	2018	Additions and Reclassifications	Deletions and Reclassifications	
Capital assets, not being depreciated:				
Land	\$ 6,204,655	\$ 425,458	\$ (64,184)	\$ 6,565,929
Construction in progress	<u>2,306,466</u>	<u>470,586</u>	<u>(1,569,630)</u>	<u>1,207,422</u>
Total capital assets, not being depreciated	<u>8,511,121</u>	<u>896,044</u>	<u>(1,633,814)</u>	<u>7,773,351</u>
Capital assets being depreciated:				
Improvements	4,837,200	49,527	(4,152)	4,882,575
Buildings	26,505,684	851,609	52,627	27,409,920
Infrastructure	115,491,357	1,178,576	1,349,567	118,019,500
Equipment and vehicles	<u>19,842,532</u>	<u>1,901,410</u>	<u>(667,280)</u>	<u>21,076,662</u>
Total capital assets being depreciated	<u>166,676,773</u>	<u>3,981,122</u>	<u>730,762</u>	<u>171,388,657</u>
Less accumulated depreciation for:				
Improvements	1,365,167	175,610	(4,152)	1,536,625
Buildings	10,454,760	489,241	(995)	10,943,006
Infrastructure	60,727,953	2,864,607	-	63,592,560
Equipment and vehicles	<u>12,974,374</u>	<u>1,110,360</u>	<u>(778,760)</u>	<u>13,305,974</u>
Total accumulated depreciation	<u>85,522,254</u>	<u>4,639,818</u>	<u>(783,907)</u>	<u>89,378,165</u>
Total capital assets, being depreciated, net	<u>81,154,519</u>	<u>(658,696)</u>	<u>1,514,669</u>	<u>82,010,492</u>
Governmental activities capital assets, net	<u>\$ 89,665,640</u>	<u>\$ 237,348</u>	<u>\$ (119,145)</u>	<u>\$ 89,783,843</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 498,388
Health and Welfare	191,304
Public Safety	439,973
Public Works	3,153,401
Community Services	93,049
Culture and Recreation	<u>263,703</u>
Total depreciation expense -governmental activities	<u>\$ 4,639,818</u>

The 2018 balance have been reclassified to include CCAT as a governmental fund. In the 2018 report is was reported as a Business-type activity.

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

**D - Capital Assets, continued**

	Business-Type Activities:			2019
	2018	Additions and Reclassifications	Deletions and Reclassifications	
Capital assets, not being depreciated:				
Land	\$ 591,659	\$ -	\$ -	\$ 591,659
Construction in progress	332,702	-	-	332,702
Total capital assets, not being depreciated	<u>924,361</u>	<u>-</u>	<u>-</u>	<u>924,361</u>
Capital assets being depreciated:				
Improvements	2,457,025	-	-	2,457,025
Buildings	2,390,595	605,770	-	2,996,365
Infrastructure	52,651,886	-	-	52,651,886
Equipment and vehicles	<u>536,520</u>	<u>33,000</u>	<u>(28,040)</u>	<u>541,480</u>
Total capital assets being depreciated	<u>58,036,026</u>	<u>638,770</u>	<u>(28,040)</u>	<u>58,646,756</u>
Less accumulated depreciation for:				
Improvements	1,921,640	75,882	-	1,997,522
Buildings	1,147,108	47,777	-	1,194,885
Infrastructure	13,952,379	1,067,747	-	15,020,126
Equipment and vehicles	<u>289,442</u>	<u>32,364</u>	<u>(28,040)</u>	<u>293,766</u>
Total accumulated depreciation	<u>17,310,569</u>	<u>1,223,770</u>	<u>(28,040)</u>	<u>18,506,299</u>
Total capital assets, being depreciated, net	<u>40,725,457</u>	<u>(585,000)</u>	<u>-</u>	<u>40,140,457</u>
Governmental activities capital assets, net	<u>\$ 41,649,818</u>	<u>\$ (585,000)</u>	<u>\$ -</u>	<u>\$ 41,064,818</u>

Depreciation expense was charged to governmental activities as follows:

Waste operations	\$ 138,379
Gas pipeline	1,057,787
County fair	<u>27,604</u>
Total depreciation expense - Business-Type Activities	<u>\$ 1,223,770</u>

**E -Investment in Western Oregon Advanced Health**

In November 2013, the County became a member of Western Oregon Advanced Health, LLC, now Advanced Health, a limited liability company which was formed to operate as a coordinated care organization in Oregon and whose members consist of various Oregon health care organizations. The County's investment in Advanced Health represents an approximate 10% ownership interest. Advanced Health's most recently available financial information, as of the year ending December 31, 2018, reported the County's interest at \$789,382, an increase of \$51,185 over the prior year. Advanced Health does not prepare publicly available financial statements.

**F -Compensated Absences Payable**

Compensated absences payable activity for the year ended June 30, 2019, was as follows

	Beginning Balance	Additions	Payments	Ending Balance	Amounts Due Within One Year
<b>Governmental Funds:</b>					
Compensated Absences	<u>\$ 1,680,893</u>	<u>\$ 2,185,326</u>	<u>\$ (2,070,278)</u>	<u>\$ 1,795,941</u>	<u>\$ 1,795,941</u>
<b>Business-Type Activities</b>					
Compensated Absences	<u>\$ 79,621</u>	<u>\$ 40,142</u>	<u>\$ (73,034)</u>	<u>\$ 46,729</u>	<u>\$ 46,729</u>

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

**G- Long-term Liabilities**

Long-term liability activity for the year ended June 30, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Payments</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
<b>Governmental Funds:</b>					
Capital leases	\$ -	\$ 321,087	\$ (13,245)	\$ 307,842	\$ 52,016
<b>Business-Type Activities</b>					
General Obligation Bonds	5,860,000	-	(1,065,000)	4,795,000	1,115,000
Capital Leases	\$ -	\$ 33,000	\$ (5,597)	\$ 27,403	\$ 3,813
Closure/Post-closure costs	<u>1,595,749</u>	<u>-</u>	<u>(27,897)</u>	<u>1,567,852</u>	<u>100,177</u>
Total Business-type Activities	<u>\$ 1,595,749</u>	<u>\$ 33,000</u>	<u>\$ (33,494)</u>	<u>\$ 1,595,255</u>	<u>\$ 1,218,990</u>

On July 1, 2003 the County issued \$17,760,000 of Series 2003B taxable general obligation bonds. The proceeds were used to finance a portion of the costs of designing, acquiring, constructing and equipping a natural gas pipeline from Roseburg, Oregon to Coos Bay/North Bend, Oregon. The interest rate on the bonds was 4.33 percent through 2017, then increased to 4.88 percent through maturity. The Bonds are not subject to optional redemption prior to their stated maturities; however, the 2017 Term Bond and the 2023 Term Bond are subject to mandatory redemption. The payments are paid from the Bonded Debt Fund, from property taxes levied for debt service. The full faith and credit of the County is pledged for all outstanding general obligation bonds and the bonds are secured by ad valorem taxes to be levied against all taxable property within the County.

Future general obligation bonded debt requirements as of June 30, 2019 are as follows:

Year Ending June 30,	<u>Business-type Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2020	\$ 1,115,000	\$ 233,996
2021	1,170,000	179,584
2022	1,225,000	122,488
2023	<u>1,285,000</u>	<u>62,708</u>
Total	<u>\$ 4,795,000</u>	<u>\$ 598,776</u>

In October 2018 the County leased vehicles under leases classified as capital leases, for the Health and Wellness fund. The leased vehicles are depreciated on a straight line basis over 6 years. Total accumulated amortization related to the leased vehicles as of June 30, 2019 was \$14,918.

In September 2018 the County leased a tractor under a lease classified as capital leases. The leased tractor is being depreciated on a straight line basis over 6 years. The tractor is being used by the Fair Fund. Total accumulated amortization related to the leased vehicles as of June 30, 2019 was \$2,947.

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note III - Detailed Notes on All Funds, continued**

**F- Long-term Liabilities, continued**

The following is a schedule showing the future minimum lease payments under capital leases by years and the present value of the minimum lease payments as of June 30, 2019.

<u>Period ending</u>	<u>Governmental Funds</u>	<u>Business-type Activities</u>
2020	\$ 63,198	\$ 5,597
2021	63,198	5,597
2022	63,198	5,597
2023	63,198	5,597
2024	108,241	5,597
2025	-	5,597
Total minimum lease payments	<u>361,033</u>	<u>33,582</u>
Less: Amount representing interest	<u>(53,191)</u>	<u>(6,179)</u>
Present value of minimum lease payments	<u>\$ 307,842</u>	<u>\$ 27,403</u>

**Note IV - Other Information**

**A - Employee Retirement System and Pension Plans**

*Plan Description.* Substantially all employees of the County are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at Oregon PERS website.

**Benefits provided under ORS 238 - Tier One / Tier Two**

*Pension Benefits.* The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

## COOS COUNTY, OREGON

### Notes to Financial Statements

June 30, 2019

#### **Note IV - Other Information, continued**

##### **A - Employee Retirement System and Pension Plans, continued**

**Death Benefits.** Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

**Disability Benefits.** A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

**Benefit Changes.** After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. All monthly pension and annuity benefits except unit purchases are eligible for post-retirement adjustments. As a result of the Senate Bills 822 and 861 and the Oregon Supreme Court Decision in *Moro v. State of Oregon*, automatic post-retirement adjustments are based on a blended COLA rate.

##### **Benefits provided under Chapter 238A - OPSRP Pension Program (OPSRP DB)**

**Pension Benefits.** The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60, or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

**Death Benefits.** Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

**Disability Benefits.** A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

**Benefit Changes After Retirement.** Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**A - Employee Retirement System and Pension Plans, continued**

**Defined Contribution Plan - OPSRP Individual Account Program (OPSRP IAP)**

*Pension Benefits.* An IAP member becomes vested on the date the employee account is established or on the date the rollover account is established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

*Death Benefits.* Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

*Recordkeeping.* OPERS contracts with VOYA Financial to maintain IAP participant records.

*Contributions.* PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2016 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2015. The contribution rates in effect for the fiscal year ended June 30, 2019 were 29.34% for Tier One/Tier Two covered members, 21.1% for OPSRP Pension Program General Service Members, and 25.72% for OPSRP Pension Program Police and Fire Members. Employer contributions for the year ended June 30, 2019 were \$4,557,694, excluding amounts to fund employer specific liabilities.

**Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2019, the County reported a liability of \$27,225,414 for its proportionate share of the net pension asset. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by actuarial valuation as of December 31, 2016 rolled forward to June 30, 2018. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2018, the County's proportion was 0.19008 percent, which was increased from its proportion of 0.17972 percent measured as of June 30, 2017.

For the year ended June 30, 2019, the County recognized pension expense of \$6,144,870. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflow of Resources</u>	<u>Deferred Inflow of Resources</u>
Difference between expected and actual experience	\$ 926,127	\$ -
Changes of assumptions	6,329,856	-
Net difference between projected and actual earnings on investments	-	1,208,962
Changes in proportionate share	-	1,589,096
Differences between employer contributions and employer's proportionate share of system contributions	<u>1,229,578</u>	<u>45,066</u>
Total (prior to post-MD contributions)	8,485,561	2,843,124
Contributions subsequent to MD	<u>4,517,234</u>	-
Total	<u>\$ 13,002,795</u>	<u>\$ 2,843,124</u>

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**A - Employee Retirement System and Pension Plans, continued**

Deferred outflows of resources related to pensions of \$4,517,234 resulting from the County's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2020. Net deferred outflows (inflows) of resources of \$5,642,437 will be recognized in pension expense as follows:

Amortization Period	
2020	\$ 3,277,653
2021	2,276,595
2022	(329,542)
2023	272,858
2024	<u>144,873</u>
Total	<u>\$ 5,642,437</u>

**Actuarial Assumptions.** The employer contribution rates effective July 1, 2017, through June 30, 2019, were set using the projected unit credit actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2016
Measurement Date	June 30, 2018
Experience Study Report	2016, published July 26, 2017
Actuarial Cost Method	Entry Age Normal
Amortization method	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP pension UAL is amortized over 16 years.
Asset valuation method:	Market value of assets
<b>Actuarial Assumptions:</b>	
Inflation Rate	2.5%
Long-Term Expected Rate of Return	7.2%
Discount Rate	7.2%
Project Salary Increases	3.5%
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality	<b>Healthy retirees and beneficiaries:</b> RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. <b>Active members:</b> RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. <b>Disabled retirees:</b> RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale.



**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**A - Employee Retirement System and Pension Plans, continued**

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

Long-Term Expected Rate of Return. To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman’s capital market assumptions team and the Oregon Investment Council’s (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan’s portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS’ audited financial statements at:

<https://www.oregon.gov/pers/documents/financials/CAFR/2017-CAFR.pdf>

Depletion Date Projection. GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan’s Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan’s funded position.

Based on these circumstances, it is our independent actuary’s opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Discount Rate. The discount rate used to measure the total pension liability was 7.20 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the County’s proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20 percent, as well as what the County’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage-point lower (6.20 percent) or one percentage-point higher (8.20 percent) than the current rate:

	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
Proportionate Share of Net Pension Liability (Asset)	<u>\$ 45,498,806</u>	<u>\$ 27,225,414</u>	<u>\$ 12,144,220</u>

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**A - Employee Retirement System and Pension Plans, continued**

Pension Plan Fiduciary Net Position. Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Changes in Plan Assumptions and Other Inputs. Changes in actuarial methods and assumptions implemented since the December 31, 2016 valuation are described in the 2016 Experience Study (Study), published July 2017.

Changes in assumptions from that Study are reported in the table of actuarial methods and assumptions, modifications to the allocation of actuarial accrued liabilities, administrative expense assumptions, healthcare cost inflation, and mortality tables can be found in the Study at:

<http://www.oregon.gov/PERS/Documents/2016-Exp-Study.pdf>

**B - Other Post-Employment Benefits (OPEB)**

Plan Description. The County has a health insurance continuation option available for eligible retirees and their spouses and dependents until Medicare eligibility. The County is required by Oregon Revised Statutes 243.303 to provide retirees with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees. Thus GASB 75 is applicable to the County due to the implicit rate subsidy. This "plan" is not a stand-alone plan and therefore does not issue its own financial statements. The plan is a single-employer defined-benefit plan administered by the County.

Funding Policy. The County pays health, dental and vision insurance premiums for those retirees at the blended rate for each family classification. The required contributions to the plan consist of the amount paid by retirees.

**Financial Statement Presentation**

The amounts on the financial statements relate to the plans as follows:

Net OPEB liability at June 30, 2018	\$	1,436,986
Deferred outflow (inflow) of resources		
Service cost		115,046
Interest		43,877
Differences between expected and actual experience		(242,184)
Changes of assumptions or other input		(20,930)
Benefit payments		<u>(178,963)</u>
Net changes		(283,154)
Net OPEB liability at June 30, 2019		1,153,832
Deferred inflow of resources		
Change in assumptions		(104,216)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June		
30:		
2020	\$	37,588
2021		37,588
2022		37,588
2023		37,588
2024		37,588
2025		<u>37,585</u>
Total	\$	<u>225,525</u>

Benefits Provided. The plan provides eligible retirees and their dependents under age 65 the same health care coverage at the same premium rates as offered to active employees. The retiree is responsible for the premiums. As of the valuation date of July 1, 2016, the

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**B - Other Post-Employment Benefits (OPEB), continued**

following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefits	3
Active employees	<u>328</u>
Total	<u><u>331</u></u>

**Total OPEB Liability and OPEB Expense** The County's total OPEB liability of \$1,153,832 was measured as of June 30, 2018, and was determined by an actuarial valuation as of July 1, 2018. For the fiscal year ended June 30, 2019, the City recognized OPEB expense from this plan of \$25,804

**Actuarial Assumptions and Other Inputs** The total OPEB liability in the July 1, 2018 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method	Entry age normal
Inflation	2.5 percent
Annual pay increases	3.5 percent
Mortality	Basic table: RP 2014, Employee/Healthy Annuitant, sex distinct, generational Improvement Scale: Unisex Social Security Data Scale (60 year average) Male Adjustments: Blended 50% blue collar/50% white collar, set back 12 months Female Adjustments: Blended 50% blue collar/50% white collar, no set back.
Discount rate	4 percent
Health Care Claims Costs	2018-19 claims costs for an age 64 retiree or spouse are assumed to be \$13,984 for Teamster plans and \$14,895 for Pacific Source plans

**Sensitivity of the Total OPEB Liability** The following presents the County's total OPEB liability, as well as what the liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3 percent) or 1-percentage-point higher (5 percent) than the current discount rate. A similar sensitivity analysis is then presented for changes in the healthcare trend assumption.

Discount Rates:	<u>1% Decrease (3%)</u>	<u>Discount Rate (4%)</u>	<u>1% Increase (5%)</u>
Total OPEB Liability	\$ 1,252,415	\$ 1,153,832	\$ 1,062,247
Health Cost Trends:	<u>1% Decrease (6%)</u>	<u>Discount Rate (7%)</u>	<u>1% Increase (8%)</u>
Total OPEB Liability	\$ 1,016,057	\$ 1,153,832	\$ 1,315,798

**COOS COUNTY, OREGON**

Notes to Financial Statements

June 30, 2019

**Note IV - Other Information, continued**

**C - Landfill Closure and Post-Closure Care Costs**

During 2012, the Beaver Hill disposal site became inactive and an interim cover was put in place on the trench. The landfill was closed during fiscal year 2014-15. The site continues to function as a transfer station for solid waste. The Joe Ney disposal site became inactive in summer 2013, received the final cover in 2014, and required repairs in late June 2015. The Bandon Landfill is closed, and has a soil cover. In 2014, DEQ approved the County's application for termination of environmental monitoring of the Bandon site.

The County has recorded a liability for the estimated costs of landfill postclosure care. Annually, the County evaluates the liability by examining the estimated costs needed to perform the postclosure care over the remaining life and adjusts the liability accordingly. During the year ended June 30, 2019 the County's estimated liability changed as follows:

	Landfill postclosure care liability
	<hr/>
Balance at June 30, 2018	\$ 1,514,082
Change in estimate	<u>53,770</u>
Balance at June 30, 2019	<u><u>\$ 1,567,852</u></u>

**D - Contingencies Under Grant Provisions**

Under terms of federal and state grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under terms of the grants. Such audits could lead to reimbursement to the grantor agencies. The County believes disallowances, if any, will be immaterial.

**E - Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The County purchases commercial insurance for general, auto and property liability. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

**F - Commitments for construction**

The County is involved in ongoing construction projects. The significant contracts and remaining amounts are shown below:

<u>Description</u>	<u>Original Contract</u>	<u>Outstanding Contract Remaining</u>
Mountain Bike Trail	\$ 575,000	\$ 90,000
Old Wagon Road/Ross Slough Bridge	233,775	168,528
Weekly Creek Shoulder Stabilization	277,998	136,011
Dora-Sitkum Vehicle Garage	674,269	613,810

**G - Subsequent Event**

In November 2019 an election was held to elect the newly formed board Coos County Area Transportation District. Beginning in January 2020 the County Commissioners will no longer be the governing board for the Coos County Area Transit District. The new district does not meet the criteria to be a component unit of the County.

On March 8, 2020, Oregon Governor Kate Brown declared a state of emergency. On March 11, 2020 the World Health Organization declared the outbreak of the coronavirus (COVID-19) a pandemic. On March 23, 2020, Oregon Governor Kate Brown issued an executive order directing Oregonians to stay home to the maximum extent possible except for carrying out essential tasks. At this time, we cannot fully quantify the potential effects of this pandemic on our the County's operations or financial condition.