

# **COOS BAY ESTUARY MANAGEMENT PLAN 2019 REVISION**

## **Part 2 – Inventories and Factual Base**

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Coos Bay Estuary Management Plan

Part 2 Inventory and Factual Base

By:

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# 1. INTRODUCTION

*In 2019 the original Part 2 of the Coos Bay Estuary Management Plan was modified and updated to be consistent with the best factual information available at the time. The following section consists of original pieces of the Part 2 that have been conserved for the purposes of consistency and goal compliance between the old and new documents. Supplemental factual information is provided in Appendix A: Communities, Lands & Waterways Data Source and in Appendix B: Map Atlas.*

This document constitutes Part 2 of the Coos Bay Estuary

Management Plan. It contains inventories of data and other factual information used to support the plan management decisions that are presented in Part 1 of the Plan. The Coos Bay Estuary Management Plan is set forth in three separate but related documents:

Part 1: Plan Provisions

This document contains the policies and site specific management decisions that comprise the Estuary Management Plan.

Part 3: Linkage/Statewide Goal Exceptions/Cumulative Effects

Part 2: Inventory and Factual Base

The Coos Bay Estuary Management Plan has been developed to serve as the basis of land and water use and community development regulations for lands lying within the Coos Bay estuary and its shorelands, as designated in this document. The authority, purpose and scope of the Plan are explained in the "Introduction" to the Plan Provisions document (Part 1), which also explains how the Plan was developed, together with related information about citizen participation and the role of state and federal agencies in producing the document.

The remainder of this Inventory and Factual Base document is organized into nine sections:

~~Section 2 presents an overview of the physical, environmental and socio-economic characteristics of the Coos Bay estuary region.~~

~~Section 23 delineates and justifies the "Coastal Shorelands Boundary", based upon the seven criteria of LCDC Goal 17.~~

~~Section 4 addresses the nature, location and extent of the physical characteristics and biological resources of the estuary and its shorelands, based primarily upon LCDC Goals 16, 17 and 18.~~

~~Section 3 addresses the Coastal Shoreland "Values" Requiring Mandatory Protection under State Planning Goal #17. Section 5 addresses the social characteristics and economic resources of the Coos Bay estuary region and quantitative and qualitative judgments about commercial industrial~~

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development needs, based upon the requirements and considerations of LCDC Goals 9, 16 and 17.

Section 46 presents a special moorage element that sets forth considerations related to long-range commercial recreational moorage development on Coos Bay.

Section 56 presents beaches and dunes element based upon the requirements and considerations of LCDC Goal 18.

Section 67 presents special considerations about dredged material disposal sites that lead to the development of management recommendations which are detailed in Section 6 of Part 1.

Section 78 presents special considerations about potential mitigation/restoration sites that lead to the development of management recommendations which are detailed in Section 7 of Part 1.

~~Section 9 presents a bibliography of pertinent references, including brief annotations.~~

~~Section 8 is the Communities, Lands & Waterways Data Source presents an overview of the physical, environmental and socio-economic characteristics of the Coos Bay estuary region. It also addresses the nature, location and extent of the physical characteristics and biological resources of the estuary and its shorelands, based primarily upon LCDC Goals 16, 17 and 18. Furthermore, it addresses the social characteristics and economic resources of the Coos Bay estuary region and quantitative and qualitative judgments about commercial industrial development needs, based upon the requirements and considerations of LCDC Goals 9, 16 and 17.~~

~~Section 9 is an appendix which contains the Coos Estuary and Shoreland Atlas as supplemental materials that support Part 2.~~

~~Section 10 is an appendix which contains supplemental materials that support Part 2.~~

~~As Section 9 indicates, a wealth of information is available about the resources, economic characteristics and potentials of the Coos Bay Estuary and its functionally related shorelands. As should be expected, many contradictions are contained in the numerous studies written about Coos Bay.~~

~~Although the inventory document presents little new information, since the objective was not to plow new ground, it is perhaps the most comprehensive collection and analysis of existing data performed for the Coos Bay Estuary and shorelands.~~

This document was prepared to provide a factual basis for establishing a management plan for the Coos Bay Estuary and its shorelands. To that end, the inventory document sorts through the myriad of

information available about the Coos Bay Estuary and formulates a factual summary of environmental, social and economic considerations which, in turn, provide a basis for the rational decisions that constitute the Coos Bay Estuary Management Plan.

## **23. COASTAL SHORELAND BOUNDARY IDENTIFICATION AND FINDINGS**

### **23.1 INTRODUCTION**

Statewide Planning Goal #17 (Coastal Shorelands) defines "coastal shorelands" as "those areas immediately adjacent to the ocean, all estuaries and associated wetlands, and all coastal lakes." Goal #17 requires identification of shoreland areas in accordance with seven criteria. These criteria are applicable within the "Planning Area," which is an area for inventory and study, to determine the location of the "Coastal Shorelands Boundary".

### **23.2 "PLANNING AREA"**

According to Goal #17, the "Planning Area" for the Coos Bay Estuary system encompasses the following area:

"all lands west of the Oregon Coast Highway" except "the lands west of a line formed by connecting the western boundaries of the following described roadways; Oregon State 240, Cape Arago Secondary (FAS263) southerly from its junction with the Oregon Coast Highway to Charleston;"

Also included to the east of Highway 101 and Cape Arago Highway are:

"all lands within an area defined by a line measured horizontally; 1,000 feet from the shoreline of estuaries" (Statewide Planning Goal #17). According to these criteria, the "Planning Area" extends a maximum of 1,000 ft. from the estuary shoreline in the entire upper bay (above McCullough Bridge), in the upper slough and riverine systems, and in South Slough above Charleston Bridge.

### **23.3 SHORELAND IDENTIFICATION CRITERIA AND BOUNDARY MAPS (Findings)**

The seven criteria of Goal #17 and the way in which they were interpreted and applied are detailed below. The criteria are mapped in detail within the planning area on a set of maps at a scale of 1" = 800'. Property lines are shown on all maps. The head of tide for sloughs and rivers was determined by use of: (i) "Heads of Tide for Coastal Streams," Division of State Lands, and (ii) Coos County Planning Staff field surveys of tidegates on July 16 and 21, 1981 for those areas not surveyed by DSL. Working tidegates are deemed to be the effective head of tide, and therefore the furthest extent of the estuarine area, wherever they occur. It is recognized that many working tidegates are not completely water-tight, and limited saline intrusion often occurs upstream. However, upstream areas above tidegates are not considered estuarine, because of the lack of direct tidal influence.

Criterion #1 "Lands which limit, control, or are directly affected by the hydraulic action of the coastal water body, including floodways." These include:

- (a) Land subject to flooding by the estuarine portion of coastal rivers and sloughs. [Source: HUD Flood Hazard Boundary Maps]. Rivers are the Coos and the Millicoma. Sloughs are the following: North, Palouse, Larson, Kentucky, Willanch, Catching, Ross, Isthmus, Coalbank, Joe Ney and South.

Criterion #2 "Adjacent Areas of Geologic ~~Instability~~" ~~These~~ Instability" These include:

(a) Areas of slump topography the Coos Bay Coastal Shoreland Boundary.] [There are none within the Coos Bay Coastal Shoreland Boundary] (Source: Environmental Geology of Western Coos and Douglas Counties, DGMI, 1975)

(b) Areas of unstable open dune sand. (Source: "Beaches and Dunes of the Oregon Coast" OCCDC and SCS, 1974).

Criterion #3. "Natural or man-made riparian resources, especially vegetation necessary to stabilize the shoreline and to maintain water quality and temperature necessary for the maintenance of fish habitat and spawning areas":

(a) Vegetation was mapped schematically using aerial photos, along estuarine shorelines and coastal rivers and sloughs, as a riparian strip which stabilizes banks and maintains water temperature. Without the necessary field surveys it is not possible to exactly determine the boundary between riparian vegetation and non-riparian vegetation. On-site field checks would be necessary to determine precisely the exact location of riparian vegetation for site specific development proposals.

Criterion #4. "Areas of significant shoreland and wetland biological habitats". These include:

(a) "Significant wetland habitats" are identified by Oregon Department of Fish and Wildlife, using the USFWS National Wetlands Inventory as a basic source. Not all wetland areas inventoried by USFWS are considered "significant". Many are small isolated areas or wet meadows under agricultural use, which ODFW determined were not significant wildlife habitats. [See Section 4.3, "Coastal Shoreland Values Requiring Mandatory Protection" for further discussion].

(b) Other non-wetland (upland) habitat areas within the planning area include such significant habitats as heron rookeries, snowy plover nesting sites. [See Section 4.3]

Criterion #5. "Areas necessary for water-dependent and water-related uses, including areas of recreational importance which utilize coastal water or riparian resources, areas appropriate for navigation and port facilities, and areas having characteristics suitable for aquaculture.

These areas include sites that are potential candidates for water-dependent and water-related uses. Because it is not possible to determine the needed land area at this stage they are not necessarily those sites that will finally be designated for these uses in the plan. [Source: Coos County Planning Dept.] Coastal recreation sites include boat ramps, waysides and parks. (Source: Coos County Comprehensive Plan Background Document, 1979.)

Criterion #6. "Areas of exceptional aesthetic or scenic quality, where the quality is primarily derived from or related to the association with coastal water areas, [emphasis added]

a) There are no areas of exceptional aesthetic or scenic quality within the Planning Area [See Section 4.3].

Criterion #7. "Coastal headlands:"

a) Headlands were identified on the basis of typical landform; promontory with steep sides. There is only one coastal headland (Coos Head) within the Coos Bay Estuary planning area.

The Coastal Shorelands Planning Area was initially established to provide a framework within which to map the shorelands boundary. The shoreland boundary itself follows the outline of the feature which extends furthest upland, but still within the planning area boundary. The boundary is delineated schematically on the 1"=800' scale maps so as to show its relationship to the shoreline and to make on-site determinations of the precise location of the boundary in many cases, particularly regarding riparian vegetation or flood hazard.

## **23.4 GEOGRAPHIC AREAS WITHIN THE COASTAL SHORELANDS BOUNDARY**

The following narrative gives a brief description of the geographic areas within the Coos Bay Estuary Coastal Shorelands Boundary, going from north to south.

### Area 1 - Haynes Inlet

This area includes North Slough, Palouse Slough and Larson Slough. There is scattered residential use around Haynes Inlet but mainly along the south side. The Conde B. McCullough Bridgehead Wayside and Boat ramp is along this southerly shoreline. There are a few significant wetlands within the area. For the most part, the shoreline coincides with the 100 year floodplain. Head of tide on North Slough is at the tidegate where Hwy. 101 crosses it; on Palouse and Larson Slough it is at the tidegates where North Bay Drive crosses them. The division is bounded on the west by the Oregon Dunes National Recreation Area and the Siuslaw National Forest.

### Area 2 - East Bay

This division extends from Glasgow to Graveyard Point and includes Kentuck and Willanch Sloughs. There is scattered to light density residential use from Glasgow to Graveyard Pt. There are significant wetlands around the sloughs with some of these under agricultural use. The shoreland boundary follows the 100 year floodplain to the head of tide at Kentuck and Willanch Sloughs. Head of tide is at the tidegate where East Bay Drive crosses the sloughs. There is a fairly continuous strip of riparian vegetation throughout.

### Area 3 - Coos River

This area extends from Graveyard Pt. east up Coos River to the fork of the Coos and Millicoma Rivers. The north side of the river is mainly characterized by forested shoreline with a narrow strip under agricultural use. The shoreland boundary follows the 100 year floodplain, which mostly coincides with the Hwy. 241, dike.

On the south side, the shorelands boundary follows the 100 year floodplain or the 1,000 foot planning area boundary, whichever is the lesser, through the agricultural lands. It follows the riparian vegetation line where forested uplands extend to the river's edge.

The Dora's Place Boat Ramp is located close to the fork of the rivers.

### Area 4 - Millicoma River

This area extends up-river along the Millicoma River to the head of tide near Allegany. The floodplain is occupied by agricultural lands. There is an almost continuous strip of riparian vegetation along the river.

The shorelands boundary follows the 100 year floodplain up to the 1,000 foot planning area boundary for the most part. It also includes a potential site for water-dependent use located at Allegany, a log-transfer site.

At the lower end of the area is the Millicoma Boat Ramp and about mid-way is Rooke-Higgins Park (County).

#### Area 5 - South Fork Coos River

This area extends along the South Fork Coos River to head of tide near Dellwood. It also includes a small reach of Daniels Creek to head of tide. It is similar to Division 4 in that the dominant use in the floodplain is agriculture. There are areas of dense riparian vegetation throughout the river's shoreline.

The shorelands boundary runs along the 100 year floodplain up to the 1,000 foot planning area boundary and includes a potential site for water-dependent use at Dellwood log transfer site.

Along Daniels Creek the shorelands boundary follows the 100 year floodplain.

#### Area 7 - Eastside/Coalbank Slough

This area includes the city of Eastside and Coalbank Slough. There is a large section of potential sites for water-dependent or water-related use along the western edge of Eastside.

The north-western shorelands boundary follows the shoreline of the slough while the south-eastern edge follows the 100 year floodplain and includes some significant wetland wildlife habitat.

The urban area within the City of Coos Bay on the north shoreline of the slough is committed to non-water dependent/related uses, and is not, for the most part, considered an area of potential sites for water dependent/related uses.

#### Area 8 - Isthmus Slough

This division takes in Isthmus Slough from Eastside to head of tide near Greenacres, Shinglehouse Slough and Davis Slough to their heads of tide. Isthmus Slough has certain - areas of significant wetland wildlife habitat in the ^1 vicinity within the Planning Area.

The shorelands boundary follows the 100 year floodplain and wetlands. In places, the boundary coincides with the railroad, Highway 101 or Olive Barber Road, where they mark the edge of the floodplain.

A significant freshwater wetland lies to the north of Davis Slough. Shinglehouse slough is closely confined by uplands and a narrow riparian strip. On these sloughs, the shoreland boundary follows the 100 year floodplain to the heads of tide and includes the wetlands.

The Shinglehouse Slough Boat Ramp is located where Highway 101 crosses the slough.

#### Area 9 - Coos Bay - North Bend

This area includes the waterfront of Coos Bay and North Bend, including Pony Slough from Coalbank Slough to Empire. The waterfront of Coos Bay and North Bend has been cited as having many potential sites for ~~water dependent~~water dependent/related uses. The main activity in this area is industrial and commercial use with water-dependent uses \* predominating. There are also major ship docking facilities.

The shoreland boundary includes a number of potential water dependent/related sites near the shoreline from downtown Coos Bay to McCullough Bridge at Empire waterfront. Simpson Wayside is located just west of the McCullough Bridge.

Adjacent to Pony Slough is the North Bend Airport. The shoreland area between the airport and Empire is mostly undeveloped, and the boundary is defined by riparian vegetation and the steep shoreline.



Offshore from the city of Coos Bay, west of the airport and south of Empire are dredge spoil disposal islands.

#### Area 10 - North Spit

This division extends from the railroad crossing at Jordan Cove to the north jetty. It is bounded on the north by the Siuslaw National Forest and on the west by the Ocean Shorelands Boundary. The Menasha industrial complex including a docking facility, is in the Jordan Cove area, as is Ore-Aqua, an aquaculture facility. An industrial waste holding pond lies immediately east of the beach at the point where the North Spit proper begins. Port of Coos Bay land to the south of the waste pond is a potential site for water-dependent use. There is also a potential site at the southern tip of the spit.

There are numerous areas of significant wetland wildlife habitat throughout this area, most prominent being Henderson Marsh and the area south of the holding pond. There are also large segments of active dune sand. The shoreland boundary follows the 100 year floodplain, wetlands and/or areas of geologic instability to the Ocean-Shoreland boundary on the west.

#### Area 11 - Empire/Charleston

This area runs from Empire to, and inclusive of, Charleston. Residential usage is frequent along the shoreline of this area with scattered industrial and commercial use. However, riparian vegetation remains unbroken along large portions of the shoreline from Empire to the Charleston Bridge.

There are a number of potential sites for water dependent use along the Empire waterfront, at Sitka Dock and in and around Charleston.

Charleston is dominated by the boat basin and related enterprises, e.g. boat repair and seafood processing.

The shoreland boundary generally follows the 100 year floodplain or riparian vegetation from Empire south to the Charleston Bridge. The recreational sites are Empire Boat Ramp, Barview Wayside and Charleston Boat Basin.

#### Area 12 - South Slough

This area encompasses South Slough and Joe Ney Slough. A major portion of South Slough comprises the South Slough Estuarine Sanctuary. There are scattered areas of significant wetlands, particularly at the head of the sloughs.

The shoreland boundary follows the 100 year floodplain or riparian vegetation to the head of tide on South Slough, Elliott Creek, Talbot Creek and John B. Creek.

Joe Ney Slough has a unit of significant wetlands in a diked area at its head. At the mouth of the slough and on a part of the northern shoreline are potential sites for water dependent use.

The shoreland boundary generally follows the 100 year floodplain or riparian vegetation the head of tide.

### **23.5 IDENTIFICATION OF AGRICULTURAL AND FOREST LANDS**

Certain areas within the Coastal Shorelands Boundary contain soil classes which, by goal definition, require their protection as agricultural and forest lands. The process used to identify these lands, and the detailed maps describing these areas, are contained within Volume 1 of the Coos County Comprehensive Plan.

## 4.3 COASTAL SHORELAND "VALUES" REQUIRING MANDATORY PROTECTION

### 4.3.1 Statewide Goal Requirements

State Planning Goal #17 (Coastal Shorelands), under the Section "Coastal Shoreland Uses", states:

"Major marshes, significant wildlife habitat, coastal headlands, and exceptional aesthetic resources inventoried ~~in~~ the Identification section shall be protected". (Emphasis added) (LCDC Goal #17).

~~it~~ further states that:

"Uses in these areas shall be consistent with protection of natural values. Such uses may include propagation and selective harvesting of forest products consistent with the Oregon Forest Practices Act, grazing, harvesting wild crops, and low-intensity water-dependent recreation".

These features are identified on the inventory map "Shoreland values Requiring Mandatory Protection", and protection measures are specifically addressed in Section 3.3 of the Management Plan, "Policies".

### 4.3.2 "Major" Marshes

The wildlife values of these natural features are also addressed in Section 4.3.3 because all 'major marshes' are:

- (i) Size
- (ii) Flood protection value
- (iii) Recharge area for important aquifer
- (iv) Recreational importance (e.g., for duck hunting)

There are four freshwater marsh areas which are both large in area and fit one or more of the other criteria. They are as follows:

- (i) Henderson Marsh
- (ii) Deflation plain marshes north of waste treatment lagoon on North Spit
- (iii) Deflation plain marshes south of waste treatment lagoon on North Spit
- (iv) Marsh on Pony Slough in North Bend, north of Newmark

Henderson Marsh is a large freshwater marsh and swamp which totals about 160 acres it is an old "wet deflation plain" which collects large volumes of rainfall during the wet season Like other low-lying wetlands on the North Spit and further north in the Coos Bay dune sheet It recharges an important aquifer which lies beneath the dunes. Naturally, due to the permeability of the dunes, a certain amount of recharge occurs throughout. However, these low-lying areas are of special importance because they are a surface expression of the aquifer's water table Because of the aquifer recharge function of these areas, protection of ground-water quality is an important consideration. This is more appropriately addressed in the section on Beaches and Dunes (4.4) because of the requirement of Goal #18 (Beaches and dunes) to protect water quality in dune aquifers.

The extensive North spit deflation plain marches north and south of the waste treatment lagoon about 200 and 250 acres respectively, and has an extension of similar and more extensive areas to the north

In the Oregon Dunes National Recreation Area and outside the Coastal Shoreland Boundary of the Coos Bay Estuary. They are similarly Important aquifers charge areas which fill with water ~~in~~ the winter months. They are usually predominantly dry, however, during the late summer, when the aquifer water table drops below ground level. Both these areas, and to a lesser extent Henderson Marsh, are Important areas for duck hunting during the winter months.

The marsh on Pony Slough lies only partially within the Coastal Shorelands Boundary, which extends 1,000 feet above head of tide (a tidegate) on the Slough, as required by Goal #17. Its total area is about 60 acres. This marsh acts as a holding area for run-off from the Pony creek watershed and is frequently filled with water during the rainy season. Extensive upstream and downstream areas have been filled for the Pony village Shopping center and other development These low-lying areas are susceptible to frequent flooding. Filling and development in this marsh could worsen flooding in these areas by displacement of a large volume of water during high run off storms.

These four areas are therefore classified as major marshes' due to these values, in addition to their wildlife habitat values which are separately addressed below. None of the other significant wildlife habitat areas are considered major marshes because they are smaller and lack the other attributes of the four areas described above.

### **4.3.3 "Significant" Wildlife Habitats**

Significant wildlife habitats of the Coastal Shorelands Area of Coos Bay have been identified by the Oregon Department of Fish and Wildlife. There are two broad groups of habitats: freshwater wetlands, and upland habitats, such as nesting sites.

(i) Freshwater wetlands: The following descriptive narrative is adapted from an information paper supplied by the Oregon Department of Fish and wildlife (P. Perrin, personal J communication, 12/81):

wetlands are lands where saturation with water is the dominant factor determining the nature of soil development and the types of plant and animal communities living in the soil and on its surface. The single feature that most wetlands share is soil or substrate that is at least periodically saturated with or covered by water, wetlands are lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface or the land is covered by shallow water.

The wetlands around the Coos Bay Estuary have distinct wildlife and plant communities different from those found in the adjoining estuary and upland areas. The plant species usually include rushes, sedges, cattails and willows. These differences in vegetation, soils and water conditions mean greater habitat diversity and this provides for the needs of a greater number and variety of wildlife species, while some wetlands are primarily of an "emergent" type, with tall rushes, sedges and cattails, others have progressed to a more advanced stage of plant community succession, and contain willows, alder, ash and other shrub or scrub species. Some parts of these wetlands are composed of open water with floating mats of vegetation. Each type has characteristic wildlife populations.

wetlands serve the needs of wildlife in different ways, insects, amphibians and other small animal life thrive in wetlands. This abundant source of food attracts the birds and mammals, wetlands provide good resting, nesting and feeding areas because of the generally dense ground cover and adjacent trees and shrubs. Although standing water may be present in a small portion of the area or only seasonally, the high water table keeps the soil damp and soft most of the

time. Amphibians are totally dependent on the remaining wetland habitats. Snipe, Virginia rail and some shorebirds require such soils ~~thin~~ which they probe with their bills for food. Some birds utilize both the estuary and freshwater wetlands, weather conditions or tides can be unfavorable for feeding or resting in the estuary. At these times freshwater areas are important alternate sites for these activities.

Freshwater wetlands comprise a relatively small portion of the land around the estuary. This scarcity of areas gives them added significance. Most of the wetlands occur on the North spit, wildlife studies there have revealed 153 bird species, 33 species of mammals and eight species of amphibians and reptiles using the area. A moderate percentage of these species can be considered typical of the other wetlands around the estuary and this information is a good indication of the habitat diversity created by the wetlands and also includes many of the species found in the other areas.

Appendix "A" contains a checklist of birds found on the North Spit, by habitat type. Appendix "B" lists birds by seasonal abundance, Appendix "C" lists mammals, and Appendix "D", amphibians and reptiles by habitat type on the North Spit. Appendix "E" provides a key to habitat types.

It should be noted that many of these species are broadly distributed over the spit in several habitat types, not simply wetland habitats. However, only those areas of special importance are mapped and identified as "significant wildlife habitats". The primary areas are the deflation plain marshes north and south of the waste treatment lagoon and Henderson Marsh, smaller, but still significant, areas are found in the deflation plain on the southern end of the Spit and in wet interdune areas just west of Weyerhaeuser Company pulp plant, north and south of the North Spit access road.

The remaining significant freshwater wetland habitats are widely distributed around the bay, and are often found on inlets in locations that are diked and were once used as pasture, but have since reverted to marsh. Examples are found in Joe Ney Slough parts of South Slough, D3V.S Slough, North Slough and Catching Slough, certain other areas are simply a continuation of tidal marshes, but are above head of tide and saline influence. Examples occur in south Slough on Talbot and John B. creeks. One site on North Slough is a former estuarine marsh which has been isolated by the Southern Pacific railroad berm. Because of their location and low elevation, a number of these wetlands have some potential for restoration to estuarine influence re identified in the Special Mitigation/Restoration Element (Section 80. as mentioned" in section 4.3.2, the marsh on Pony Slough in North Bend is identified as a significant wildlife habitat. However, less than half of its total area lies within the Coastal Shorelands Boundary.

(ii) Other Significant Wildlife Habitats -The Coastal Shorelands Area also contains two terrestrial habitats which are of significant and special importance: snowy plover habitat and great blue heron rookeries. The snowy plover is a small shorebird which is listed as "threatened" in Oregon, its Federal status is currently undetermined. The North Spit appears to support the largest snowy plover population on the Oregon Coast (Corps of Engineers, 1976) it is found chiefly on the ocean beach, where it uses sandy areas, particularly where driftwood provides protection for nesting. However, it has also been observed on the bay-side beach, and on nearby dredge spoil areas. While the exact relationship between dredge spoil areas and snowy plover habitat is unknown, broods of chicks have been sighted on the spoil areas north of the end of the North spit access road (Corps of Engineers, 1979). Wilson (letter to Neil Coenen, DLCD, 1/7/81) has also observed snowy plovers on dredge spoils during the breeding season and has identified the three spoils areas on the Port of Coos Bay property, plus an area at the tip of the Spit, as snowy

plover nesting habitat. She also notes that it is fair to assume that the bay-side beach from the cove east of the waste treatment lagoon to the T-dock is also used for feeding, considering the proximity of nesting habitat, the birds' mobility and the uniformity of the beach. She observed birds feeding in this area.

The snowy plover is considered sensitive to human disturbance. For instance studies by Wilson in the Siltcoos area found many more nests in an inaccessible area than in a heavily used area (Corps of Engineers, 1979). It has also been found necessary to exclude off-road vehicles from the beach at the southern tip of the Spit during nesting season, only the dredge spoil areas are identified as "significant wildlife habitat".

Two great blue heron rookeries have been identified in the Coastal Shoreland Area of Coos Bay:

- (i) On the North spit, west of Hungryman cove; near the old Coast Guard Station,
- (ii) Southwest of the bridge at the mouth of Catching Slough, within Eastside City limits;
- (iii) At Crawford Point, near Cooston;
- (iv) west of North Slough, east of Horsefall Lake;
- (v) on the west bank of South Slough opposite Valino island

These sites are also identified as "significant wildlife habitat". Great blue heron are relatively abundant and widely distributed throughout the bay and adjacent freshwater wetland and wet meadows. However, they are a colony-nesting species which prefer to nest in the tops of trees in large groups. They are also sensitive to disturbance and abandonment of rookery will have a significant impact on breeding success for the local population, because there are relatively few rookeries around the bay. A rookery to the north of Henderson marsh has recently been abandoned.

#### **4.3.4 Archaeological Sites**

There are numerous archeological sites around Coos Bay that contain evidence of the original Native inhabitants of the area. These sites include villages, burials, fish weirs, middens, camp sites, and other places of pre-historic human activity. Because Native peoples were heavily dependent on the abundant resources provided by the estuary environment, these places of human use and habitation were frequently and naturally located along the shores of Coos Bay, its tributaries, and adjacent upland areas. These sites exist in a variety of conditions, from substantially undisturbed to completely obliterated.

Information about the specific location and characteristics of these archeological sites are derived from the records of the State Historic Preservation Office (SHPO), and from the records and archives of the two federally recognized Indian Tribes ~~in~~ Coos County: the confederated Tribes of Coos, Lower Umpqua, & Siuslaw Indians; and the Coquille Indian Tribe. For reasons of site protection, and consistent with Oregon statute, the exact location and characteristics of these sites is not made available in this text or on the CBEMP map. However, a confidential "Tribal Cultural Resources" site inventory and map file are maintained by the Planning Department, in collaboration with the SHPO and the local Tribes, where such exact information can be found; available to decision-makers when deemed appropriate to a specific land use or building permit concern (see ORS 192.500).

"Recorded sites" are sites that have been assigned a number by the SHPO, which maintains a permanent record (site form) that details the type, characteristics, and location of each site. "Unrecorded sites" are sites that have not yet been assigned a SHPO number, but that have been otherwise authenticated by reliable persons and/or more than one source; and for which a temporary site form has been completed.

To date, no comprehensive study has been conducted to ascertain the exact number and locations of all the archeological sites within the estuary and shoreline boundaries of Coos Bay. However, several investigations that have been conducted by universities, professional consulting archeologists, and the Tribes themselves to indicate that pre-historic human occupation and use of the estuary environment was extensive; occurring virtually everywhere along the shores of the bay. In May 1999, there were 55 recorded and unrecorded archeological sites found at 40 distinct locations within the Coos Bay estuary.

Archeological sites are to be protected according to Goal #17, "Coastal Shoreland uses." Archeological sites are also protected under several other federal and state statutes, including ORS 97.740 ("Protection of Indian Graves"); and 358.920 ("Prohibited conduct" which states: "A person may not excavate, injure, destroy, or alter an archeological site or object or remove an archeological object located on public or private lands in Oregon unless that activity is authorized by a permit issued under ORS 390.235 ("Removal of Historical and Other valuable Materials"). See Section 3.3, "Bay-wide Policies" for additional guidance on protecting archeological sites.

A) Archeological sites in the CBEMP can be generally characterized into five (5) types:

- Village Site. A place of permanent and extended human habitation, either seasonally or year-round.
- Burial Site. A place or cemetery where pre-historic or historic human remains are buried.
- Fishweir. A place where weir stakes, remnant basket and traps, stone tools, and worked stone are found; usually in the inter-tidal zone.
- Midden. A place having an accumulation of broken shell, fish bones, faunal remains, worked stone, burned rock, and flaked stone or stone fragments; usually associated to a layer of organic soil.
- Camp site. A place where some evidence of pre-historic human use or occupation is present, but not in sufficient amount to determine the exact nature or extent of use of the site.

B) Archeological inventory

The following table lists archeological sites within the Coos Bay estuary according to a location number that corresponds to a site indicated within a highlighted section of the CBEMP map.

(The attached table could also include historic, geologic, and botanical sites; also given numbers and indicated within highlighted map sections.)

Table 3.3.4.1: Coos Bay Estuary Cultural Resources

Location Number	Township Range Section Number	Site Characteristic One	Site Characteristic Two	Site Characteristic Three
1	24S 13 W 22	WEIR		
2	24S 13 W 27	WEIR	WEIR	WEIR
3	24S 13W 26	MIDDEN		
4	25S 13W 3	MIDDEN		
5	25S 13W 2	MIDDEN		
6	25S 13W 10	MIDDEN	MIDDEN	
7	25S 13W 17	MIDDEN		
8	25S 13W 13	MIDDEN		
9	25S 12W 19	MIDDEN		
10	25S 12W 30	MIDDEN		
11	25S 12W 29	MIDDEN		
12	25S 14W 35	CAMPSITE		
13	25S 14W 36	MIDDEN	MIDDEN	
14	25S 12 W 25	VILLAGE		
15	25S 12W 26	MIDDEN	VILLAGE	
16	25S 12W 32	MIDDEN		
17	25S 13W 5	BURIAL		
18	25S 13W 18	CAMPSITE		
19	25S 13W 15	WEIR		
20	25S 14W 24	CAMPSITE		
21	25S 13W 19	VILLAGE		
22	25S 13W 30	SYMBOLIC		
23	25S 13W 27	UNKNOWN		
24	25S 12W 25	VILLAGE		
25	25S 13W 25	WEIR		
26	25S 13W 35	UNKNOWN		
27	25S 12W 31	VILLAGE		
28	25S 13W 24	UNKNOWN		
29	26S 14W 2	MIDDEN	MIDDEN	WEIR
30	26S 14W 1	SHELL		
31	26S 12W 6	MIDDEN		
32	26S 14W 11	MIDDEN	MIDDEN	
33	26S 14W 12	MIDDEN	UNKNOWN	
34	26S 14W 14	MIDDEN	MIDDEN	MIDDEN
35	26S 14W 23	WEIR	MIDDEN	
36	26S 14W 26	WEIR	WEIR	WEIR
37	26S 13W 12	UNKNOWN		
38	26S 13W 27	WEIR		
39	26S 14W 35	BURIAL	TRIBAL	
40	27S 13W 2	BURIAL		

### 4.3.5 Historic Sites

There are four historic sites within the Coastal Shorelands Boundary of Coos Bay. They are described as follows:

- Cape Arago Company Mill: The original mill building still stands on the Empire waterfront and remains in working order, though currently closed. This is the oldest continuously operating mill in Oregon, the building dating from 1884.
- U.S. Life-Saving station: This is the original Coast Guard life-saving station on the North Spit, about two miles north of Charleston, it dates from 1891. All that remains are the shell of the building and a dilapidated slip.
- U.S. Life-saving station Boat House: The boat house dates from 1916 and is located at the west end of the Charleston main street, it is now used and maintained by the Oregon Institute of Marine Biology.
- Camp Castaway: No trace remains of the beach site on the North Spit where the first European settlers made landfall in 1852, during a storm, and set up camp. However, a commemorative marker stands on the east side of the Cape Arago Highway about one-and-one half miles south of Empire, and to the east of the historic site.

### 3.3.6 Coastal Headlands and "Exceptional" Aesthetic Resources

There is only one coastal headland identified within the Coastal Shoreland Boundary of Coos Bay, which is Coos Head. This is a steep rocky promontory immediately east of the South Jetty, overlooking the bay entrance.

While many parts of the bay have attractive scenic features, especially the undeveloped East Bay shore, the lower part of the North spit, parts of the Barview shore, South Slough, Catching Slough and the Coos/Millicoma systems, none of them can be said to possess truly exceptional scenic qualities.



# 4 BEACHES AND DUNES

## 4.1 introduction

Statewide Planning Goal #18 (Beaches and Dunes) requires the identification of coastal beaches, active dune forms, recently stabilized dune forms, older stabilized dune forms and interdune forms. To identify these features, this inventory uses the source: "Beaches and Dunes of the Oregon Coast", by the USDA Soil Conservation service and Oregon Coastal Conservation and Development Commission, 1974. Dune formations are presented on a 1" = 3000' scale inventory map and are delineated within the coastal shorelands boundary. Dune forms outside the coastal shorelands boundary of the Coos Bay Estuary are mapped in the inventory in volume 1 of the Coos County Comprehensive Plan ("Balance of County").

The "Goal and implementation Requirements" of the Statewide Beaches and Dunes Goal focus special attention on natural hazards and water, recreational and biological resources. Knowledge of the location and extent of these hazards and resources is necessary for planning decisions and land use actions made by local, state and federal agencies. The Beaches and Dunes inventory provides a basis for decisions affecting development, environmental protection and stabilization measures, as required by Goal #18.

Beach and dune areas are given special protection by the Statewide Goals for a number of reasons:

- (i) There are potential hazards from blowing sand, destabilization of vegetated areas, breaching of foredunes and flooding of low-lying deflation plain areas.
- (ii) Many dune areas contain important groundwater resources, and protection of water supplies and quality are important concerns.
- (iii) Dunes are a unique and valuable outdoor recreational and scenic resource, and
- (iv) Dune formations include wet deflation plains and other wet interdune areas which often contain a valuable wetland wildlife habitats, in addition, the beach and open sand dune areas provide habitat for certain other wildlife species.

## 4.2. Statewide Goal and Other Statutory Requirements

The Statewide Planning Goals and Guidelines require that:

- (1) The resources and benefits of coastal beach and dune areas and shorelands be conserved, protected, developed where appropriate, and restored where appropriate;
- (2) Hazard to human life and property from natural or man-induced causes be reduced;
- (3) Comprehensive plans and implementing actions:
  - (a) "provide for diverse and appropriate use of beach and dune areas consistent with their ecological, recreational, aesthetic, water resource, and economic values, and consistent with the natural limitations of beaches, dunes and dune vegetation for development" and,
  - (b) consider "the critical relationships between coastal shorelands and resources of coastal waters (LCDC State-wide Planning Goals -Beaches and Dunes Goal -#18)."

The Goal further requires that plans identify beach and dune areas and establish policies and uses for these areas, consistent with its requirements. The land-form types to which the Goal applies are:

"beaches, active dune forms, recently stabilized dune forms, older stabilized dune forms and interdune forms." (ibid.)

Permitted uses must be based on the capability of these land-forms to:

"sustain different levels of use or development, and the need to protect areas of critical environmental concern, areas having scenic, scientific, or biological importance and significant wildlife habitat." (ibid.)

Implementation Requirements 1-4 of Goal #18 prescribe the means for management of beach and dune formations by:

- (i) specifying appropriate findings for quasi-judicial decisions, plans and ordinances,
- (ii) prohibiting development in specific hazard areas,
- (iii) regulating adverse actions, and
- (iv) providing protection of water resources while setting forth regulations for other activities.

Requirements 5 and 6 regulate beachfront protective structures and breaching of foredunes, respectively. Because the ocean beach and foredune lies within the ocean coastal shorelands boundary, rather than that of the Coos Bay Estuary, these two requirements are not directly applicable to the Estuary Plan.

Implementation Requirement #1 directs local governments to base planning decisions within beach and dune areas other than older stabilized dunes, on specific findings. The findings shall include at least:

- a) type of use and possible adverse effects of the use on the site and adjacent areas,
- b) stabilization program and planned maintenance of new and existing vegetation,
- c) methods of protecting surrounding areas from adverse effects of development and
- d) hazards that may be caused by the proposed use.

Implementation Requirement #2 prohibits residential, commercial, and industrial development in areas of geologic hazard or potential hazard areas. Areas subject to this requirement are: active / foredunes, other conditionally stable foredunes which are subject to ocean undercutting or wave ^^ overtopping and deflation plains subject to ocean flooding. Other types of development are permitted subject to specific requirements.

Implementation Requirement #3 requires local, state and federal agencies to regulate actions in beaches and dunes areas to minimize the resulting erosion. Such actions include at least:

- a) destruction of desirable vegetation,
- b) exposure of stable and conditionally stable areas to erosion, and
- c) construction of shore structures which modify currents and lead to beach erosion.

Implementation Requirement #4 requires local, state and federal agencies to protect groundwater from draw-down leading to loss of stabilizing vegetation, loss of water quality or salt water intrusion.

Other statutes which may apply to the dune areas within the Coos Bay Estuary coastal shorelands boundary include:

- ORS 517.570-517.990 - Requires reclamation and development plan for certain surface mining activities.
- ORS 541-605-665 - Regulates fill and removal activities.

The following state and Federal agencies have administrative authority and/or permitting authority in these dune areas:

- state water Resources Department - Develops and administers State water resource policies.
- Division of State Lands - Manages State-owned waterways; administers removal and fill permit law; reviews beach improvement permits.
- U.S. Army corps of Engineers - Has permit-granting authority for all work involving navigable waterways (including riprap). Also administers and manages a large portion of dune areas on North spit which are under Federal ownership.
- State Department of Geology and Mineral industries - issues permits for certain surface mining activities and sets standards for reclamation.
- State Department of Environmental Quality - Administers and enforces State laws relating to water quality and solid waste disposal.
- Oregon Department of Fish and Wildlife and U.S. Fish and Wildlife Services - Have responsibility for managing and protecting fish and wildlife resources; ODFW manages game fish and wildlife-oriented recreation.

#### **4.3 Sand Dune Types and Their Geographic Distribution**

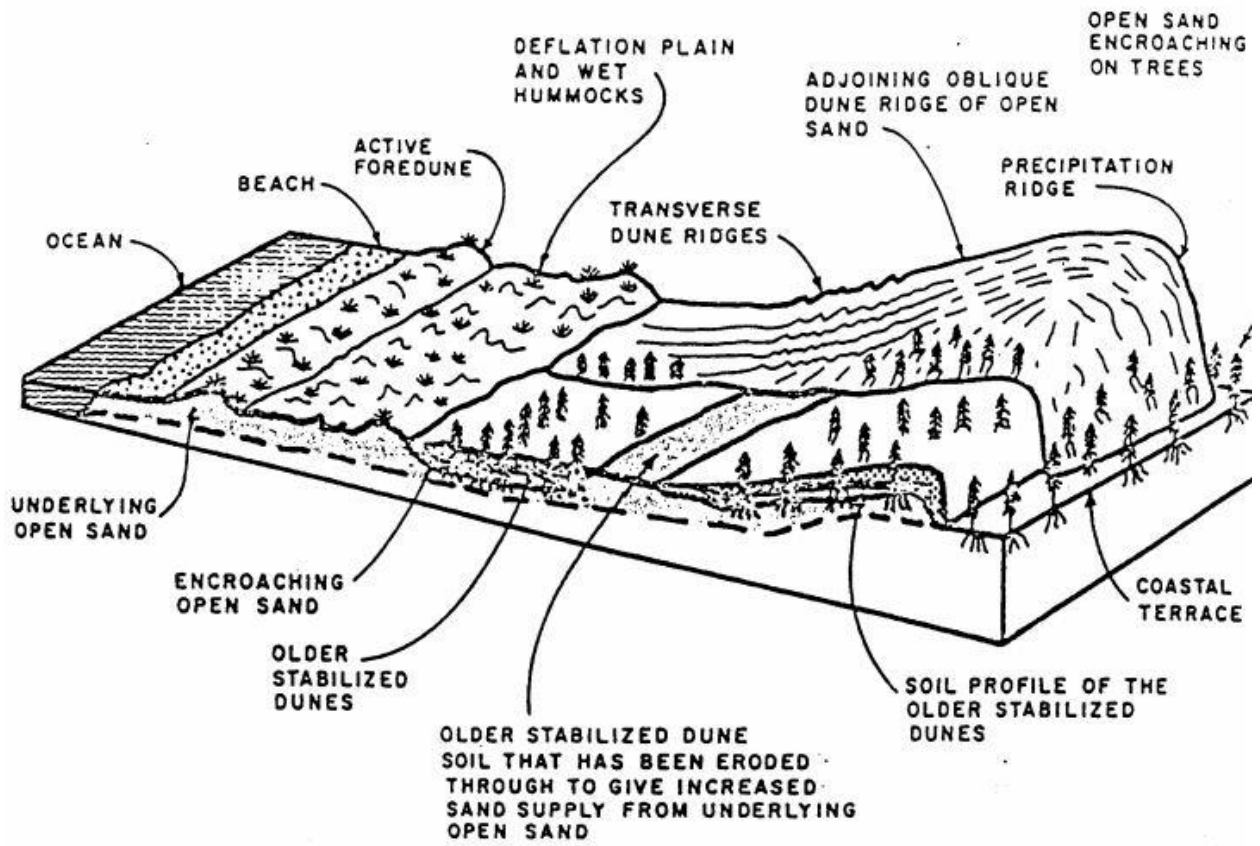
The various sand dune land-form types are identified on the inventory map "Beaches and Dunes". A separate map "Beaches and Dunes Development Potential" identifies the areas which are subject to special considerations and regulations, as required by Goal 18 implementation Requirements 1 and 2, and the Plan policies based on them [See Plan Policy section 3.3., "Policies"].

Table 4.4.1			Sand Dune Units
GOAL CATEGORIES	SAND DUNES NAME	MAP UNITS SYMBOL	ABBREVIATED DESCRIPTION
Active Dunes			
	Open Sand Dune	OS	Wind drifted sand in the form of dunes and ridges, that are essentially bare of vegetation.
	Active dune Hummocks	H	Partly vegetated circular and elevated mounds of sand.
	Active Foredunes	FDA	A growing barrier ridge of sand paralleling the beach which lies immediately above the high tide line.
Recently Stabilized Dunes			
	Recently Stabilized foredunes	FD	An active foredune that has become conditionally stable with regard to wind erosion
	Open Dune Sand Conditionally Stable	OSC	A sand dune presently in wind-stable condition but vegetated by fragile plantings.
	Dune Complex	DC	Various patterns of small dunes with partially stabilized intervening areas.
	Younger Stabilized Dunes	DS	A youthful wind-stable dune landform.
Older Stabilized Dunes			
	Older Stabilized Dunes	ODS	A wind-stable dune landform that has soils with weakly cemented nodules to strongly cemented nodules or strongly cemented 'Bir*' horizons.
Interdune Forms			

	Wet Deflation Plains	WDP	Broad areas just inland from the foredunes which are wind-scoured to the height of the summer water table.
	Wet Interdunes	W	Includes a range of landforms varying from wet open dune sand forms to wet areas in recent and older stabilized dunes.

Source: OLCDC/scs, 1974

FIGURE 4.4.1  
Typical dunes Units.



As noted above, the source which identifies these dune forms and establishes the terminology is "Beaches and Dunes of the Oregon coast" (USDA-SCS/OCCDC, 1974). The units on the inventory map and the relationship of these units to the categories specified in Goal 18[identification! are set out below in Table 4.4.1, together with a brief description of each. A schematic cross-section of a typical dune formation is shown in Figure 4.4.1.

Sand dune forms within the Coos Bay Estuary coastal shorelands boundary are found primarily on the North spit, which is composed entirely of one type of dune form or another. However, dune forms are found peripherally to the estuary in three other general areas: North Slough, the shoreline from North Bend through Empire to Barview and around the South Slough.

On the westside of North Slough, the eastern edge of the dune sheet occurs in open sand (OS) areas which are slowly advancing in several locations, gradually encroaching upon low wet interdune and salt marsh areas, and threatening the Southern Pacific railroad track. These dunes lie predominantly within the Oregon Dunes National Recreation Area (ODNRA).

The North Spit contains a wide variety of dune forms from large open sand dunes (OS) to wet deflation plains (WDP) and younger stabilized dunes (DS). Older stabilized dunes (ODS) are the only major form not represented on the North Spit. The area from Jordan Point to the ocean, north of the extensive waste treatment lagoon is dominated by interdune areas; a large deflation plain with extensive wetlands, an older deflation plain in various stages of freshwater wetland vegetational succession (Henderson Marsh), and heavily vegetated wet Interdune areas north of the Roseburg Lumber facility. Substantial alteration has occurred at the Weyco pulp plant, Roseburg Lumber, and at a log storage site on a recent dredged material disposal site adjacent to Henderson marsh. Ridges of stabilized dune (DS) and open sand dune (OS) run north/south between the Interdune areas.

South of the waste treatment lagoon lies another extensive wet interdune area (W) with extensive fresh-water wetlands. East of this is an area of conditionally stabilized dunes (OSC) with growth of dune grass and shorepine, mixed with open sand (OS) areas, some of which are actually dredged material disposal sites.

To the south lies an extensive complex of open sand (OS), the eastern edge of which is slowly encroaching upon the interdune area in some places. South of this open dune to the tip of the spit is mostly a wet interdune (W) area with smaller areas of freshwater wetland, and with a strip of recently stabilized dune fronting the shore of Coos Bay.

The coastal shorelands boundary from North Bend to Barview contains older stabilized dunes (ODS) which frequently take the form of densely vegetated low cliffs or bluffs (particularly southwest of the North Bend Airport) which are subject to very gradual erosion because of the softness of the material. There are sandy beaches along different parts of the shoreline, particularly between the airport and Empire, south of Empire, north of Fossil Ft. and at the Barview wayside. However, only the latter site is classified as a beach by the source, due to the narrowness of the other shores. They are classified in the 'Estuarine wetland Habitats' inventory map as "shores" or "tidal flats" with sandy substrates.

The coastal shorelands boundary around the South Slough also contains extensive shores formed by older stabilized dunes. They similarly form narrow sandy shores and low bluffs which are subject to very gradual erosion.

These shoreland areas are the edge of a very extensive area of older stabilized dunes and J miscellaneous other forms which covers the entire western and northern part of the Coos Bay/North Bend peninsula.

#### 4.4 Natural Hazards and Protection Measures

sand Dunes may be subject to the following natural hazards:

- (i) Sand erosion and deposition due to wind action on open sand and destruction of stabilizing vegetation.
- (ii) Ocean flooding of deflation plains due to undercutting or overtopping of foredunes.
- (iii) High water tables.

Wind erosion and deposition:

Although, as mentioned above, the foredune is not included in the coastal shorelands area of the estuary, it needs to be discussed because of the severe flooding hazards in the deflation plain that could result if it is destabilized or breached.

Development of foredunes (FD and FDA) poses a particular wind erosion problem. Excavation for development, the accompanying loss of vegetation, and disruption of the wind flow by structures can promote severe wind erosion of the foredune which threatens not only the J structures sited on the foredune itself, but also the area behind the eroded foredune which then suffers a greater risk of flooding and wave damage because of potential foredune breaching.

For these reasons, development is severely restricted on active foredunes and recently stabilized foredunes that are subject to wave erosion and overtopping. Other dune forms also suffer from wind erosion and deposition problems; this is a particular problem with open sand areas, but with the loss of stabilizing vegetation, conditionally stabilized dunes (OSC), younger stabilized dunes and even older stabilized dunes can rapidly become exposed to the wind and begin to drift.

Residential, commercial or industrial development can remove existing vegetative cover and lead to increased erosion and sand movement. Unmanaged off-road vehicle (ORV) use on semi-stable areas can rapidly lead to destruction of vegetation. This may also occur in stable areas if misuse is concentrated and frequent, indirect and often inadvertent destabilization is caused by local draw-down of the water table by excessive water withdrawal from wells or for some other reason. This will cause woody vegetation to die back if water is lost from the root zone, and can contribute to erosion.

The most common result of disturbance of vegetation on otherwise vegetated dunes is a blowout, an elongated, dish-shaped area bare of vegetation. After the initial disturbance, the wind takes over a feature that may have been only a few feet across and several feet long in its early stages can develop into a landform hundreds of feet across and more than a mile long (C. Crook, OCZMA, 1979).

Deposition occurs when natural or man-made obstructions slow the wind, causing it to drop its load of airborne sand. Burial or partial burial of roads, structures, and parking lots results. Dunes advance by the accumulation of sand on their downwind sides, in Coos County, some dunes have been observed to advance 2-6 feet per year (Beaulieu & Hughes, 1975). While the degree of hazard varies somewhat depending on vegetative cover, soils are generally thin (where present) and wind-stable dunes are easily reactivated. Even when there are well developed soil profiles, as on older stabilized dunes, there may still be risk of reactivation because the underlying sand is often not cemented or is only poorly cemented.

Protecting existing vegetation and requiring revegetation as soon as possible when the plant cover must be disturbed, are ways of reducing wind hazard. There are a number of techniques for stabilizing dunes.



Sand dunes may be stabilized by selective placement of vegetation or by mechanical means. Succession of plant communities will lead to stabilization of open dunes by stilling windblown sand and colonizing the surface with vegetation. This process is dependent on adequate moisture and sets the stage for further stabilization.

European beachgrass was introduced in the late 1800's as a stabilizing vegetation, but it was not until after 1930 that its use became widespread, its use has created a continuous foredune along the coast. Grasses such as European and American beachgrass thrive on the fertility associated with new sand increments, but permanent stabilization requires planting of perennial species after initial control is accomplished. Scotch broom has been found to be an excellent plant for intermediate stabilization.

Woody vegetation can also be used for stabilization but shrubs must be used in conjunction with them to provide protection from winds and improve soil fertility. Shore pine is particularly well suited for semi-permanent stabilization.

Brush matting is also used for stabilization by placing overlapping layers onto the sand, it is used to stop blowing sand and serves as a temporary stabilizer by acting as a mulch, it is used on blowouts on steep slopes and is only successful if used along with beachgrass or shrub seeding. The value of this method is limited to temporary stabilizing measure since matting becomes ineffective as it loses leaves and becomes brittle.

Oil covering is sometimes used as a stabilization technique on excavated cuts and trails, it is generally considered undesirable for stabilization due to its unsightly appearance. Wire net can be used to stabilize sand cuts and is also used to reduce wind scour when used with vegetation. Wire netting can, however, be broken and twisted and is also most effective when used in conjunction with vegetation.

Rock, clay, gravel and refuse material is also used locally to cover open sand and reduce wind scour. However, the source of the sand may still be exposed and movement could continue. Refuse is successful in stabilizing limited areas of flowing sand, though it is again generally unsightly.

The map "Beaches & Dunes" identifies the dune forms which are most subject to sand movement, recently stabilized foredunes, open sand dunes and younger stabilized dunes, it also identifies locations of active dune movement, according to the source [SCS/OCCDC; 1974].

#### Ocean Flooding of Deflation Plains

One of the most severe natural hazards in sand dune areas is ocean flooding of the low lying deflation plain. This may occur when heavy storm surges superimposed on high tides break through the foredune. The probability of ocean flooding is much less when foredunes are adequately stabilized, as they are on the North spit. Beaulieu & Hughes (1975) document damage during two storms in January 1939, but make no mention of ocean flooding on the North Spit. They calculate that 'extreme high tide', that is, the highest predicted tide plus the highest observed storm surge, is about 10.4 feet for the Oregon Coast. The stabilized dune averages 20-25 feet high, according to air photos with 5-foot interval contours produced by the Corps of Engineers [see also North Bay Marine industrial Park DEIS, Corps of Engineers, 1981]. Therefore, such extreme events would not overtop the dune unless previous severe erosion and undercutting had occurred. While erosion and undercutting does occur in places on the Spit, Beaulieu and Hughes state (ibid, p.104) that the coos-Umpqua dune field and beach are one of the most stable structures on the entire coast, with little natural change in the last 100 years.

While theoretically a tsunami could combine with a high tide to overtop the North Spit foredune, this probability is extremely small. The "highest probable tsunami" is 17 feet above prevailing sea-levels (ibid., p.77). The Good Friday tsunami of 1964 produced waves of 4-14 feet above prevailing mean high

water, combined with a high spring tide, while this event caused damage at Sunset Beach and Charleston Harbor, (ibid) there was again no ocean flooding on the North Spit This event has been used by Beaulieu and Hughes as a measure of the "highest probable tsunami [14 ft. plus mean high water, 3 ft. above M.S.L.]."

It may be concluded then, that the North spit deflation plain is not "subject to ocean flooding".

#### High water tables

The major hazard to development in interdune areas (WDP, W) is the high water table, winds scour these areas down to the level of the water table in the summer while in the winter the water table is often several inches to several feet above ground level. Septic tanks generally fail and the potential for groundwater pollution is high. Additional hazards are saltwater intrusion into the aquifer, wind erosion and deposition around structures and drawdown.

#### 4.5 water Resources

Features such as lakes are the surface expression of the water table. "Wet deflation plains" are crated when wind currents scour the area directly behind active foredunes down to the water table level. Surface water is utilized by migratory waterfowl and as resting and feeding habitat. Surface water is most often found in wet interdune and wet deflation plain areas. Lakes and wet deflation plains are subject to considerable seasonal variations in water table level. From the onset of the winter rainy season until spring, the water table is generally at, or above, the surface.

The Coos Bay dune sheet contains an important aquifer which is a major source of domestic and industrial water. The aquifer under the North spit is recharged entirely by rainfall, it is estimated that 38-39 inches of the average 62 inches of rain per year is available for recharge (SCS/OCCDC, 1974). An estimated 37 million gallons per day (mgd) may be available from the aquifer underlying the Coos Bay dune sheet, though recent studies indicate that only 15 mgd can be pumped without seriously affecting lake levels (J.H. Robison, 1973). the Coos Bay/North Bend water Board holds rights to 30.7 mgd, which were filed in 1956. Most of its wells are to the north of the estuary coastal shorelands boundary. While the water Board currently pumps only 7 mgd or less from the dunes from 18 well sand does not intend to take any action that seriously affects lake levels, its claim to water from that aquifer takes precedence over all water rights granted in the same area after that date, should conflicts arise during stress years or because of increased development in the dune sheet.

Overpumping of groundwater beyond its capacity to recharge from precipitation can cause lowering of dune lake levels and drying of wet interdune areas, with possible loss of vegetation and loss of wildlife habitat, lowering of the water table below the depth of some existing wells and salt water intrusion.

Saltwater encroachment into dune groundwater supplies is normally limited, because of the pressure of freshwater flowing through the sand into the sea. However, excessive pumping from wells close to the ocean can cause a change in the hydraulic pressure, if this pressure is lowered too far, a wedge of seawater intrudes and contaminates the groundwater supply. Such intrusion is irreversible. The risk of saltwater intrusion is greatest on narrow spits which, like the North spit, are surrounded by the sea and by brackish water. Maintenance of good water quality in the dune and upland water-courses is important to the health of users of groundwater from the dunes and for protection of anadromous fish and other wildlife. The dunes are particularly susceptible to direct chemical contamination from industrial, agricultural, domestic and other sources.

According to Cal Heckard, CBNBWB manager, a 1956 Pacific Power & Light study (later confirmed by the U.S. Geologic Survey) showed that 30 MGD could safely be withdrawn from the dune's aquifer without

danger of saltwater intrusion. The parameters of the study, based on the "water budget" expressed in inches of rainfall per year, included allowances for evapotranspiration, low water years and other factors, with the only constraint being the measurement of potential saltwater intrusion.

Because of concern about the effects of pumping on lake levels, the water Board commissioned a study which showed that the water table in the dunes would be lowered substantially by full pumping, but that lake level lowering might largely be overcome by amending the existing permit and moving the wells westward (away from the lakes).

The water Board has full water rights to develop 64 wells at a safe (acceptable recharge) capacity of 30 mgd. However, as stated in a May 17, 1983 letter from Mr. Heckard:

in spite of the terms of the permit, the Board has considered the wishes of people and landowners of the area as well as the possible needs of the dunes resources and has adopted as its dunes water development goals "to optimize water withdrawals while minimizing the adverse effects of those withdrawals." In reviewing the Robison study, the board has chosen the target figure of 22 million gallons per day as the apparent quantity that can be extracted while remaining within these goals.

#### **4.6 Recreational Uses**

The dunes of the North Spit are a popular area for dispersed outdoor recreation use. Common uses are: off-road vehicle use, birdwatching, hiking, duck hunting, and access to prime fishing, clamming and beach-combing sites. Road access at present is limited to the road which leads to the Port of Coos Bay future marine industrial site. Beyond this point, access is by trail only, or by boat. Though the road is partially county-maintained, access is controlled by Roseburg Lumber company, through whose loading dock the road passes. Future marine industrial development will require a new paved access road which will lead to improved recreational access and possibly more use pressure.

The open sand dunes are a particular recreational attraction, and ORV users come from the Willamette valley and out-of-state to enjoy this activity. However, use on the North Spit is more by local enthusiasts than in the Oregon Dunes N.R.A. itself, which draws users from a wider area. For this reason the dunes are a significant economic resource to the area.

As for identifiable wildlife conflicts, damage to vegetation in the deflation plain can have a significant impact on a habitat used by migrating waterfowl. There are conflicts with needs to maintain critical habitats in a few areas. Having brief closures (April-June) in those limited areas identified as snowy plover nesting sites would be one way to help make ORV use compatible with protection of endangered species. Management of ORV use can probably be most effectively accomplished through a management plan developed cooperatively between ORV clubs, the Corps of Engineers, the County and the Port of Coos Bay. Organized ORV clubs have shown a willingness to cooperate in the past, and encourage their members to be responsible users of the dunes. Most of the problems are apparently caused by irresponsible individuals who do not share this concern.

#### **4.7 Other Economic Values**

sand is mined for glass production from a site immediately north of the Weyco pump mill, adjacent to the Oregon Dunes N.R.A. The sand is clean, high in silicon and of good quality for glass making. This use is expected to continue.

#### **4.8 wildlife Habitats**

As the Coastal Shorelands Goal (#17) has more specific requirements regarding wildlife habitats, this subject is more appropriately addressed in section 4.3., "Coastal Shoreland values Requiring Mandatory Protection."

#### **4.9 General Development Potential of Dunes**

The following table summarizes constraints on development in dunes, in the three categories shown on the map "Beaches and Dunes Development Potential" and referred to in the section on Bay-wide policies. The first category has severe development constraints and most types of development are prohibited, as required by Goal #18, implementation Requirement #2. The second category, containing most other dune types, may have constraints of various types, and appropriate measures need to be taken to prevent hazards occurring, or to protect biological or water resource values. The third category (older stabilized dunes) has few or no constraints.

Table 4.4.2		Development Constraints by Dunes Unit
EQUIVALENT SAND Name	Symbol	CONSTRAINTS ON DEVELOPMENT
		Unsuitable for Development
Active foredune	FDA	Highly unstable features; hazards include wave over-topping, undercutting and breaching of foredunes, ocean flooding of deflation plain. Suitable for residential, commercial, or industrial structures.
Recently Stabilized foredunes*	FD	
Wet Deflation Plains + beaches	WDP	
		Limited Suitability for Development
Open dune sand	OS	Development can have adverse effects on adjacent area as well as the site itself. Hazards include wind erosion (loss of top-soil and vegetation as well as excavation around objects that interrupt wind flow); burial or partial burial of roads and structures by sand; groundwater pollution drawdown; septic system failure. Hazards and adverse effects to neighboring properties should be addressed in a site investigation report.
Active Dune Hummocks	H	
Open Dune Sand Conditionally Stable	OSC	
Dune Complex	DC	
Younger Stabilized Dunes	DS	
		Few or no constraints
Older Stabilized dunes	ODS	Wind erosion hazard ranges from none for well-cemented dunes to high where soils are thin and underlying sand is not cemented. Blowouts can be easily initiated in the latter case, affecting adjacent areas as well as the subject property. Minimizing disruption of vegetation and revegetation can reduce the hazard. Suitable for most uses.

\* Only where subject to undercutting or overtopping

+ Only where subject to ocean flooding

## 5.0 SPECIAL MOORAGE ELEMENT

### 5.1 INTRODUCTION/EXECUTIVE SUMMARY

This report on moorage in the Coos Bay Estuary inventories existing commercial fishing and recreational moorage uses, analyzes trends in those categories, projects the need for moorage space to 2000 A.D., and identifies potentially suitable sites that might satisfy the need for moorage to 2000 A.D.

The method of projection selected relies on one critical assumption: projections based on an assumed dismal economic future guarantee a dismal future, because the amount of land and water allocated for use development will be insufficient to provide for an improved economy.

The report reaches the following conclusions:

i. Water Surface Area Moorage Needs (2000 A.D.)

- Commercial fishing vessels = 35.1 acres
- Recreational vessels = acres

TOTAL = acres

ii. Approximate Water Surface Area of Potential (Candidate) Moorage Sites

- Large potentially suitable sites = 56.5 acres
- Smaller potentially suitable sites = 27.7 acres
- Large marginally suitable sites = 60.4 acres
- Large potentially suitable sites identified by ODFW as having "significant" natural resource value = 190.1 acres

TOTAL = 334.7 acres

iii. IATF Moorage Decisions Analysis

- IATF decisions are deficient in meeting the identified moorage need by 23.5 to 39.5 water acres.

iv. The following sites have been additionally selected to overcome the moorage provision deficiency:

- "Eastside Properties"

v. New Dryland Storage Needs (2000 A.D.) = 4 acres

### 5.2 INVENTORY & ANALYSIS

Three sites provide virtually all of the available space for mooring commercial and recreational boats on the Coos Bay Estuary. The word "moorage" is usually defined as spaces for mooring of boats. However, the number of moorage spaces within a given area depends upon the size of boats moored and the configuration in which boats are moored. Further, for small trailerable boats, boat ramps complement the public access function of marinas, yet the moorage "spaces" associated with boat ramps originate on dry land.

Therefore, much of the inventory data herein is organized by numbers of boats rather than by number of spaces. The following statistical summary shows current occupancy (October, 1981).

## CHARLESTON BOAT BASIN

### Permanent Moorage

Commercial boats	324 boats
Recreational boats	112 boats

### Seasonal Moorage

Approximate number of spaces added during summer season (5/15 to 9/15)	64 spaces
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### Transient Moorage

[Length of a visit is less than one week; availability is variable, depending on season and other factors.]

<u>Total commercial boat visits</u> (Jan. - Sep. 1981)	535 visits
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<u>Total recreational boat visits</u> (Jan. - Sep. 1981)	146 visits
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### HANSON'S LANDING (Charleston)

Commercial moorage	+ - 40 boats
Recreational moorage	+ - 60 boats

In 1979, detailed moorage data was developed by the Port of Coos Bay for the Coos-Curry Council of Governments (CCCOG). The availability of data from 1979 and 1981 enables a closer scrutiny of several changes that have occurred in moorage occupancy since 1979.

### Hanson's Landing

The foreshortened 1981 fishing season and record high interest rates for loans have seriously depressed the local fishing industry; at Hanson's Landing this occurrence is emphasized by the shift in proportion of moorage in the smaller boats toward recreational rather than commercial boats. Commercial boats accounted for 60% of the moorage at Hanson's Landing in 1979; in 1981, the commercial boat moorage had declined to 40% of the total.

In part, this shift may reflect the declining competitiveness of fishing vessels under 30 feet. According to Emery Hanson, operator of the only large private moorage facility in the estuary, a number of the presently moored recreational boats in the 16' - 26' class were formerly commercial boats which have now had their fishing gear removed. (Personal communication, 10-8-81)

Dry land boat storage is variable; roughly 5 acres is available for additional development if existing open storage areas are shifted. However, the land is more likely to be used for boat building and repair facilities rather than dry land moorage. In fact, one of the existing buildings on site was originally intended for dry moorage but was instead used for boat building.

### Charleston Boat Basin

The next chart provides a detailed comparison of occupancy changes in the Charleston Boat Basin between 1979 and 1981. Here, a different type of shift has occurred: The number of commercial boats in the 31' to 50' class has declined by 8%, while the number of commercial fishing vessels longer than 50\* has increased 58% in two years. Total length of these larger vessels has increased 63%, so that these vessels as a proportion of total boats account now for 18% (12% in 1979), and account for 30% (20% in 1979) of total moorage length.

This dramatic increase in moorage demand for the largest vessels has the effect of using up any available moorage at a far greater rate than would occur if the same increases had occurred in small boat moorage. The increase can partly be attributed to the increased competitiveness of larger boats, which can travel farther and remain at sea for substantially longer periods of time than the smaller commercial fishing vessels, and which are also more versatile in responding (by conversion) to changes in the type of fish resource available. The increase in larger boats can also partly be attributed to the recent (May, 1981) lengthening of three piers in the outer basin. The new area was mainly designed for, and is used for, moorage of fishing boats greater than 50 feet in length.

Covered dry moorage capacity for the Boat Basin is listed as 95 boats, although present covered boat storage in the storage building has roughly estimated at 30 boats [Jeff Kaspar, 10-13-81]. Most of the remaining covered storage spaces are occupied by fishing gear. Open dry moorage is variable with a maximum of about 60 spaces. Expansion of the area would be difficult, since the Port's Boat Basin has many other important functions to fulfill (especially parking) but contains only a limited land area within which to fulfill those functions.



CHARLESTON BOAT BASIN MOORAGE STATISTICS					
1. Number of Commercial Vessels in Permanent Moorage					
FOOT CLASS	1979	1981	2-YEAR %	% OF 1979	% OF 1981
			INCREASE (DECREASE)	TOTAL	TOTAL
14'-20'	5	2	-60%	2%	1%
21'-25'	40	47	18%	13%	15%
26'-30'	56	63	13%	18%	19%
14'-30'	101	112	11%	33%	35%
31'-35'	59	46	-22%	19%	14%
36'-40'	60	56	-7%	20%	17%
41'-45'	23	25	9%	8%	8%
46'-50'	26	28	8%	9%	9%
31'-50'	168	155	-8%	55%	48%
51'-60'	16	21	31%	5%	6%
61-70'	12	15	25%	4%	5%
71'-80'	7	19	171%	2%	6%
81'-90'	1	2	100%	1%	1%
91+	0	0	0%	0%	0%
51+	36	324	58%	12%	18%
Totals	305	324	6%	"100%"*	"100%"*

\*Columns may add to + - 100% because of rounding.

CHARLESTON BOAT BASIN MOORAGE STATISTICS					
2. Cumulative Length* of Commercial Vessels in Permanent Moorage					
FOOT CLASS	1979	1981	2-YEAR %	% OF 1979	% OF 1981
			INCREASE (DECREASE)	TOTAL	TOTAL
14'-20'	97	33	-66%	"1%"	"1%"
21'-25'	920	1111	21%	8%	9%
26'-30'	<u>1578</u>	<u>1742</u>	10%	14%	14%
14'-30'	2595	2886	11%	23%	23%
31'-35'	1931	1509	-22%	17%	12%
36'-40'	2371	2149	-7%	20%	17%
41'-45'	993	1070	8%	9%	8%
46'-50'	<u>1256</u>	<u>1345</u>	7%	11%	11%
31'-50'	6497	6073	-7%	57%	48%
51'-60'	907	1173	29%	8%	9%
61-70'	800	990	24%	7%	8%
71'-80'	518	1423	175%	5%	11%
81'-90'	81	174	115%	"1%"	1%
91+	<u>0</u>	<u>0</u>	0%	0%	0%
51+	2306	3760	63%	20%	30%
Totals	11,398	12,719	12%	100%*	100%*

\*Cumulative length is the sum of the lengths of all boats currently moored.

CHARLESTON BOAT BASIN MOORAGE STATISTICS					
3. Number of Recreational Vessels in Permanent Moorage					
FOOT CLASS	1979	1981	2-YEAR %	% OF 1979	% OF 1981
			INCREASE (DECREASE)	TOTAL	TOTAL
Up to 16'	1	1	0%	"1%"	"1%"
16'-26'	113	87	-23%	75%	78%
+26'	37	<u>24</u>	-35%	25%	21%
TOTALS	151	112	-26%	100%*	100%

CHARLESTON BOAT BASIN MOORAGE STATISTICS					
4. Cumulative length of Recreational Vessels in Permanent Moorage					
FOOT CLASS	1979	1981	2-YEAR %	% OF 1979	% OF 1981
			INCREASE (DECREASE)	TOTAL	TOTAL
Up to 16'	14'	14'	0	"1%"	"1%"
16'-26'	2481'	1971'	-21%	67%	71%
+26'	1190'	779'	-35%	32%	28%
TOTALS	3685'	2764'	-25%	100%	100%

[SOURCE: Port of Coos Bay & Coos County Planning Department]

The overall composition of moorage at the Charleston Boat Basin has also changed over the past two years (1979- 1981). The actual number of recreational boats moored has declined by 26%, so that recreational boats account now for only 26% of permanent moorage at the Boat Basin (compared to 33% in 1979) and account for only 18% of the cumulative length of all permanent moorage (compared to 24% in 1979).

Some of the decline in moored recreational boats at the Boat Basin may be explained by the increased number of recreational boats at Hanson's Landing in Charleston, where moorage rates are generally 30% to 40% lower than at the Boat Basin. However, more direct causes of the decline may be the combined effects of Coos County's currently dismal economy (particularly the severe official unemployment rates of more than 15%) and the relatively poor salmon seasons of the past four years.

CHARLESTON BOAT BASIN MOORAGE STATISTICS					
5. Changes in Composition of Permanent Moorage					
<u>TYPE OF MOORAGE</u>	<u>1979</u>	<u>1981</u>	<u>2-YEAR % INCREASE (DECREASE)</u>	<u>% OF 1979 TOTAL</u>	<u>% OF 1981 TOTAL</u>
Commercial boats (number)	305	324	6%	67%	74%
Recreational boats (number)	151	112	-26%	33%	26%
<b>TOTAL</b>	<b>456</b>	<b>436</b>	<b>-4%</b>	<b>100%</b>	<b>100%</b>
Commercial boats (cumulative length)	11398'	12719'	12%	76%	82%
Recreational boats (cumulative length)	3585'	2764'	25%	24%	18%
<b>TOTAL</b>	<b>15083'</b>	<b>15483'</b>	<b>3%</b>	<b>100%</b>	<b>100%</b>

These statistics have been collected to indicate the current moorage situation so as to provide a starting point for a later section's forecasting of future need for moorage. The statistics accurately show the number and sizes of boats moored on a given day; however, the statistics do not show the only possible arrangement of moorage spaces. The ability of the Port of Coos Bay to respond to moorage demand is more fluid than the data would suggest: to some degree, the number of existing paces can be (and are) adjusted by adding "fingers" to (or removing them from) the piers to increase (or decrease) spaces for smaller boats. When demand is high, boats can temporarily be tied alongside other boats rather than immediately to the dock. This arrangement is usually unsatisfactory because it greatly increases the potential for damage to boats.

A later section will use the 1981 moorage statistics as starting point for forecasting need. The statistics on changes between 1979 and 1981 will not be used directly as trend data, however, because the comparison describes only two isolated points in time and is therefore an insufficient basis for projection of future requirements.

## 5.3. PROJECTION OF NEED

### 5.3.1 Introduction

An appropriate starting point for attempting to determine future needs is to define what is meant in this study by "need". Since moorage consists of two distinctly different types of use -- commercial fishing and recreational -- it is appropriate to seek separate definitions for "the need for commercial fishing moorage" and "the need for recreational moorage."

It is also necessary to determine how that need shall be measured. A moorage "space", unless occupied by a boat, not truly a use in itself; it is only valuable if it provides for safe mooring of a vessel. Since the need for moorage is so directly related to the expected number of boats, the first measurement used to project moorage needs should be based on the "need for boats."

### 5.3.2 The State-wide Goals

#### 5.3.2.1 Commercial Fishing

The entire process used to project moorage needs will be reviewed by the State based on the general guidance of the LCDC goals. Although there is no "Commercial Fisheries" goal, the four most applicable goals in which to seek guidance are:

- #9 – Economy of the States
- #16 – Estuarine Resources
- #17 – Coastal Shorelands
- #19 – Ocean Resources

None of these goals defines "need", although they collectively note that needs must be addressed. Goal a particularly direct requirement:

"Economic growth and activity in accordance with such plans shall be encouraged in areas that have underutilized human and natural resource capabilities and want increased growth and activity."

Coos County certainly qualifies as such an area, in part because, according to Goal #9, it is:

"...characterized by chronic unemployment [and] a narrow economic base, but [has] the capacity and resources to support additional economic activity."

Goals #16 and #17 each refer to the high priority that must be given to providing sites for water-dependent uses. Goal #19 requires jurisdictions to provide for the navigational needs of their area.

Commercial fishing is an important sector of the local economy: its increased growth provides direct and indirect economic benefits to Coos County. Therefore, the state goals can be relied on to help justify

whatever level of growth in numbers of commercial fishing boats is necessary to improve the local economy.

### 5.3.2.2 Recreational Moorage

Goal #8, "Recreational Needs", provides specific direction for defining need. According to Goal #8, "recreation needs":

"refers to existing and future demand by citizens and visitors for recreation areas, facilities and opportunities."

This equating of need with demand is qualified by the statement that needs shall be planned:

"...in such quantity, quality and location as is consistent with the availability of the resource to meet such requirements."

Goal #8 therefore can be relied on to help justify whatever increases are expected in the demand for recreational boats.

## 5.3.3 Present Moorage Problems and Opportunities

### 5.3.3.1 Commercial Fishing Moorage

Until very recently, the lack of availability of moorage and the questionable safety of moorage were the two most common problems for commercial fishing moorage on the Coos Bay estuary.

In 1979, 198 boats were on the waiting list for moorage [CCCOG]; in 1980, 99 boats [CCCOG]. As of October, 1981, the waiting list had fallen to less than 20 boats [Personal communication, Port of Coos Bay, 10/26/81]. This reduction in demand is likely to be a temporary situation when viewed against the cyclical nature of the commercial fishing industry, and the historical sporadic satisfaction of moorage needs. The small current waiting list has three primary causes:

- In Spring 1981, the Port extended three docks in the outer basin at Charleston specifically for the larger fishing vessels, providing roughly 60 new spaces.
- The fishing industry is in an economic slump, beset by a variety of factors including reduced season length, uncertainty of the resource, and high interest rates for investment/repair loans. As shown by the statistics on the inventory, some boats in the 30'-50' length class are being forced out of the industry; this frees up their moorage spaces for use by other boats.
- Moorage rates in the Charleston Boat Basin have increased dramatically over the past several years, roughly averaging 130% increase in six years (an annual compound rate of 15%). This factor, combined with the current severe recession in Coos County, has spurred some owners of recreational boats to remove their boats from the Boat Basin and either moor them at private in-water moorage (mainly Hanson's Landing in Charleston) or store them on dry land [see Inventory]. This action provides additional spaces to help satisfy commercial fishing moorage demand.

Problems with safety primarily involved physical drainage occurring to boats while moored at the Boat Basin. Reduction in damage has been brought about largely by two factors:

- The reduction of the waiting list and overall lessening of demand for spaces has meant a more infrequent use of rafting (tying boats to each other rather than directly to a dock) to provide moorage.

- The recent extension of the breakwater on the north end of the Boat Basin has helped reduce surge, especially in the outer basin.

### 5.3.3.2 Recreational Moorage

Availability and safety of moorage have also been recent problems for recreational moorage; some of these problems have been partially alleviated by the same changes affecting commercial fishing boats. However, the question of whether moorage for recreational boats is adequately available deserves further exploration.

As noted in the Inventory, virtually all moorage in the Coos Bay estuary is accommodated by two facilities, the Port's Small Boat Basin and Hanson's Landing (private). The Port has been actively giving priority to commercial vessels, while Hanson's Landing has some difficulty freeing spaces because they are not able to remove any non-paying "documented" vessels without extensive and lengthy legal procedures. These two facilities also contain most of the boat ramp capability that has adequate parking.

Boat ramps provide an important alternative means of public access for recreational moorage, primarily for small recreational boats. According to Paul Donheffner of the State Marine Board [Personal Communication, 10/16/81]:

- The trend toward smaller, more fuel-efficient automobiles lowers towing capacities of cars and trucks; the most accurate cut-off point for towable boats is thus a length of about 20 feet. Longer recreational boats will normally require in-water moorage.
- A one-lane launching ramp should be capable of handling roughly 50 launchings and retrievals per day; this level of activity should be served by at least 20 parking spaces per lane of ramp.

Except for the 6-lane ramp at the Boat Basin and the 2-lane ramp at Hanson's Landing, the other eight boat ramps are all one-lane ramps. Several have inadequate parking area (North Bend ramp, Rooke-Higgins), many ramps and parking areas are not paved, and most do not have a separate access dock. The Coos County Parks Advisory Board has noted the deficiency in boat ramp provision in a previous letter [see Section IV].

Another method for indicating the lack of recreational moorage in the Coos Bay estuary is to compare the number of recreational boats moored in the Coos Bay estuary with the total number of recreational boats in Coos County. The combined permanent recreational moorage (in-water) at the Charleston Boat Basin, Hanson's Landing and the City of Coos Bay dock is approximately:

200 recreational boats in permanent moorage

According to Mr. Donheffner of the State Marine Board [personal communication, 10/16/81], a reasonable figure for boat ramp capability is 50 launchings/retrievals per boat lane per day. The Coos Bay estuary's 16 total boat ramp lanes thus have a theoretical capacity (assuming adequate parking) of:

800 recreational boat launchings per day (all ramps).

Therefore, at maximum theoretical usage, no more than 1000 recreational boats can utilize the entire Coos Bay Estuary on any given day. The following chart shows the total recreational boats in Coos County, which allows a comparison to be made between capacity of usage for the Coos Bay Estuary to the entire county.

REGISTRATION OF RECREATIONAL BOATS IN COOS COUNTY							
FOOT CLASS	1978	% OF 1978 TOTAL	1979	% OF 1979 TOTAL	(Oct.) 1981	% OF 1981 TOTAL	Increase (Decrease) 78-81
Less than 12'	NA	-	NA	-	1101	18.9%	NA
12'-15'	NA	-	NA	-	2578	44.2%	NA
16'-19'	NA	-	NA	-	1626	27.9%	NA
20'-27'	NA	-	NA	-	447	7.7%	NA
28'-39'	NA	-	NA	-	72	1.2%	NA
40+	NA	-	NA	-	6	0.1%	NA
TOTAL	5371	100%	6094	100%	5830	100%	8.5%
Up to 16'	NA	-	NA	-	3679	63.1%	NA
16' +	1941	36%	2234	36.90%	2151	36.9%	10.80%
16'-27'	NA	-	NA	-	2073	35.6%	NA
28' +	NA	-	NA	-	78	1.3%	NA

NOTE: This includes Coquille River & Lakeside.

NA = Not Available

[SOURCE: State Marine Board]

The preceding chart shows that 5830 recreational boats were registered in Coos County in 1981, yet the theoretical use capacity of the Coos Bay Estuary on any given day is only 1000 boats.

The largest and most populous estuary on the Oregon coast is thus able to accommodate less than 20% of the total recreational boat registration in the county. (The other major use areas are Lakeside/Ten Mile Lakes and the Coquille River.) This fact alone strongly indicates a severe deficiency in moorage provisioning within the Coos Bay Estuary, since it implies that visitors to the County might not find any moorage accommodation. What is needed next is some method for determining whether there is a deficiency in meeting regional moorage demands by recreational visitors to the County.

It was noted earlier that the Charleston Boat Basin waiting list has dropped substantially over the past several years. While waiting lists and similar devices serve as a more regional indicator of moorage problems and the demand for recreational boats, the true level of demand is much more difficult to assess. Further, a waiting list is directly affected by the fishing season, by a depressed economy, by potential users' expectations of the likelihood of acquiring a moorage space, and by the relative prices of moorage. Basing 20-year projections of demand on such indicators, especially during economic hardship, would not only be an inadequate representation of current problems but would also tend to guarantee the continuation of present low levels of moorage provisioning.

A more suitable indicator of deficiencies in meeting regional recreational moorage demand is simply to compare the Coos Bay estuary to other similar developed estuaries. "Commercial and Recreational Boating Facilities in Oregon Estuaries"[reference #1], a 1979 study prepared by Economic Consultants Oregon, Ltd. (ECO) for the Department of Land Conservation and Development (DLCD), contained a survey of moorage and launch facilities as summarized below:



<u>COUNTY</u>	<u>ESTUARY</u>	<u>(CITY)</u>	<u>Permanent Recreational Moorage Slips (Ocean Access)</u>	<u>% OF TOTAL</u>
Tillamook	Tillamook Bay	Tillamook	742	18.50%
Lincoln	Yaquina Bay	Newport	1047	26.10%
Lane	Siuslaw	Florence	344	8.60%
Douglas	Umpqua	Reedsport	320	15.40%
Coos	Coos Bay	Coos Bay/North Bend	201	5%
Curry	Rogue	Gold Beach	227	5.70%
Curry	Chetco	Brookings	684	17%
Others			4,015	100%

[NOTE: Data excludes Astoria (Columbia River estuary)]

The Data becomes more interesting when population of coastal estuaries is taken into account. The Coos Bay estuary has the largest population concentration on the Oregon coast, accounting for roughly 35,000 people in 1980. By contrast, 1980 U.S. Census figures for the three next largest estuaries are as follows [Portland State University Center for Population Research & Census (PSU - CPRC)]:

<u>ESTUARY</u>	<u>COUNTY CENSUS DEVISION (&amp; CITY)</u>	<u>POP.</u>
Yaquina Bay	Agate Beach CCD (including Newport) & Toledo CCD (including Toledo)	<u>15,172</u>
Tillamook Bay	Tillamook CCD (including City of Tillamook)	<u>10,090</u>
Siuslaw	North Siuslaw CCD (including Florence)	<u>7,099</u>

These three estuaries accounted for more than half (53.2%) of the permanent recreational moorage with ocean access on the Oregon Coast (excluding Astoria) in 1979. Yet the Coos Bay estuary, with a roughly equivalent population, had only 1/10th the number of permanent (ocean access) recreational moorage as those three estuaries.

There are probably a number of causes for the largest and most populous estuary on the Oregon coast having only 5% of ocean access recreational moorage, but two factors in particular seem particularly relevant:

- i. Travel time from the Willamette Valley.

While the other major estuaries are generally less than 2 hours travel time from the Willamette Valley urban corridor, the Coos Bay estuary is 2.5 to 5 hours travel time from that same corridor. It is reasonable to assume that a substantial portion of the other estuaries' recreational boat moorage responds to demands from the Willamette Valley.

- ii. Historic ownership and use patterns in Coos Bay area.

The statistics merely confirm what is obvious to many residents and recreational boaters: the Coos Bay estuary has no destination resort complex, no high-value residential area adjacent to sports moorage, no large marina devoted to private moorage. Three historic factors seem most significant in helping explain the severe lack of recreational moorage:

- The original layout of the major transportation corridor (U.S. Highway 101) followed the estuarine shoreline (as adjusted by substantial filling); in combination with the steep topography of the area, other minor roads, especially along the east side of the upper bay, have little back-up space for development and are not readily accessible to the main population areas because of distance from the highway bridges crossing Coos Bay.
- The primary thrust of development in Coos Bay has largely been related to the forest products industry. Major forest companies own large portions of the most buildable coastal shoreland areas, which severely reduces the availability of suitable vacant shorelands for development.
- Other than for portions of the North Spit, public services have not been extended north of the Bay. Public water is available in limited areas of East Bay, but no public sewer exists. This lack of urban services strongly discourages any consideration of immediate large-scale development in areas that might otherwise be suitable for recreational moorage development.

Certainly there are other factors that are likely to have contributed to the lack of recreational moorage in Coos Bay, but the listing is not intended to be exhaustive. What is important is that the identified lack of recreational moorage facilities is a cultural and economic disamenity for the Coos Bay estuary. The shift of potential recreational users and tourists to other areas represents substantial tourist income foregone. Newport's Embarcadero condominium/marina complex is a good "drawing card" that improves and strengthens the Yaquina Bay economy; Coos Bay's lack of facilities even remotely approaching the attractiveness of the Embarcadero is, for many people, another good reason not to spend time and money in Coos Bay.

### 5.3.4 Quantifying the Need for Moorage

The moorage problems outlined in the previous section serve as a non-numerical, or qualitative, indication that there is a lack of commercial and recreational moorage in the Coos Bay Estuary. The opportunities for economic improvement in the seafood industry and in recreation also suggest a potential future lack of moorage. Deciding whether this lack of moorage can simply be equated with a need for additional moorage is not easy: it first requires an understanding of the relationship between local planning and the statewide goals.

One of the most basic premises of any type of planning is that the planning process should not merely identify existing or potential for whom the planning is done. For example, an area that desires rapid growth will view problems in housing supply--and the potential solutions-- with a quite different perspective from that of a community wanting to halt rapid growth.

In Oregon, that first critical step in any planning process--determining one's goals--loses some of its meaning because of the presence of state goals. Instead of asking "What do we want to do?", "What do we want our area to become?", and "How shall we get there from here?", the local community must also ask itself, "Does what we want for ourselves conform with what we assume the State wants for us? If not, can we live with the state goals rather than our own goals?". What becomes increasingly important is proving to the state that local goals are legitimate, and that the proposed solutions to problems are "necessary" and, if not normally permitted under the goals, deserving of an exception to the goals.

To summarize, under the Oregon Planning system it is not sufficient for a community to point to qualitative indicators of moorage problems and say "let's provide for a lot more moorage than we now have"; instead the local area finds itself forced to quantify its needs if it hopes to achieve approval (acknowledgement) of its planning. LCDC clearly stated its views on the need for quantification in a 1981 policy statement on the CREST plan:

"The identification of economic development needs must, at a minimum, relate to specific categories of water-dependent and water-related uses, such as port shipping, heavy industrial water-dependent, recreational or commercial fishing marinas or moorages, and fish handling or processing facilities. In addition, the development needs must, at a minimum, be expressed in terms of gross quantities of land (e.g., parcel sizes and quantity; approximate length of shorefront access)." [Emphasis added]

Not surprisingly, quantification of need for moorage is the focus of the remainder of this section.

#### 5.3.4.1 Commercial Fishing Moorage

Several studies performed in recent years regarding the future prospects of the fishing/seafood industry differ sharply in their conclusions about the future of the fish resource and the ability of the industry to expand in response to changing markets and resources. Each of the studies has a different geographical focus, although all of the studies collected concentrate on the Pacific Northwest.

Many of the statewide goals urge local communities to consider the carrying capacity of the resource so as not to exceed it. There are two main categories of resource that bear on moorage provisioning--the fish/shellfish resource and the land/water areas that provide a location for moorage and related facilities. The latter resource is the one being considered for expansion if need is shown. The future capacity of the fish resource is by no means certain.

Resource agencies attempt to conserve the resource (so that carrying capacity is not exceeded) through limitations on the length of the fishing season and on the maximum allowable catch. The resource can also be conserved by limiting the number of boats through licensing procedures. Limiting the number of moorage spaces through simple lack of space also helps conserve the resource. However, at the local level, this last method is not only relatively ineffectual but also economically harmful. Boats then simply locate in other more "spacious" estuaries, with the local area losing revenue, jobs and facilities in commercial fishing. Perhaps as costly, the local area also then experiences the loss of benefits in other economic sectors that would accrue from the multiplier effect of a "basic" industry.

Although improvements in the size of high-value fish resources such as salmon may be possible, nearly all of the recent studies have concluded that the only substantial increases in harvest will occur in the bottom fish resource (primarily Pacific whiting). While agreeing that the size of the non-harvested bottom fish resource is tremendous, the studies sharply differ on whether and in what manner the American fishing community can significantly increase its share of the harvest. While Combs [reference #2] foresees a positive shift in the demand curve for fish products and, along with the Washington Ports study [reference #3], predicts a substantially enlarged trawler fleet, the NRC report [reference #4] concluded that:

"Domestic processing of Pacific whiting is unlikely to prove attractive, feasible or profitable in any significant amount under existing technical and economic conditions..."

And

"The existing fleet, with normal improvements and replacements, will be adequate to make the catches and deliver them at sea to foreign processors." [Section IX, page 7].

The NRC report has the advantage of being very timely (August, 1981) so that it can compare short-term changes in economic conditions occurring since the writing of the other studies. As noted by NRC [page 22]:

"...in the more than two years that have passed since the Combs analysis was made, domestic ground fish development, except for joint ventures, has been minimal, largely because market prices are not adequate to pay the costs of catching, processing and marketing. Product prices have not advanced as rapidly as costs of fuel, interest and other essential inputs."

Further, NRC shares the concern of other Alaskan studies that substantial increased consumer demand for bottom fish is unlikely to occur, at least in the short-term, because the consumer will resist "paying prices that would be high enough to encourage aggressive American based development of these species". [University of Alaska, 1980; reference #]

Two factors limit the use of the NRC study for quantifying moorage needs:

- The study does not attempt quantification of vessel needs;
- The study, in NRC's own words "...does not extend to the year 2000. We have forecast joint ventures as the principal form of development to 1986. Beyond that we have been guardedly optimistic but have not foreseen extensive development for land based processing of high-volume low-valued species of ground fish either in Alaska or the other coastal states primarily for economic reasons." [Emphasis added.]

Although the NRC study is the most recent and is thorough in attempting to refute the short-term optimism of some other studies, the emphasized quotation deserves careful consideration because of the difficulty of projecting economic needs.

This report is designed to fit within a greater comprehensive plan that projects needs for 20 years; given the volatility of the local and national economies in just the past two years, 20-year economic projections certainly qualify as long-term planning. Some long-term trend data is available for use in projections, but it must be used cautiously to estimate rather than to predict. It would obviously be preferable to have a clear representation of trends over several economic cycles; this helps avoid the unrealistic projections that would occur if the analysis considered only a period of dramatic upswing or downturn. Unfortunately, such cyclical trend data is not available.

One major problem with performing such cyclical analysis is that not only is the necessary data difficult to obtain, but also the analysis itself may be so time-consuming and expensive as to be prohibitive. Further, economic projection is an inexact science: even a single variable deemed insignificant at the time of analysis may later loom so large that it demolishes the most rigorously constructed projection. LCDC recognized these problems in a March 11, 1981 policy statement regarding the CREST (Columbia River Estuary) plan:

"Although comprehensive plans generally deal with a 15-20 year time frame, the Department recognizes that the state of the art in economic planning and the extent of available information are usually limited to a 5-10 year time frame."

Another related issue is that projections contain certain inherent assumptions about the future; at their most basic level, projections assume either an optimistic or a pessimistic future. LCDC perhaps alluded to this issue in the same paragraph:

"Using the Goal 9 evaluation factors to analyze available information, however, estuarine jurisdictions should be able to articulate the current make-up of their economy, and (2) identify a course of future economic growth and (3) where the proposed estuarine/shoreland uses and categories of uses will fit into that growth. It is not necessary for the Commission to identify a specific time frame for economic development evaluations. Rather, given available information and the Goal 9 evaluation factors, a reasonable attempt to anticipate and direct economic growth is all that should be expected."

The key quoted words are "...identify a course of future economic growth..." and "...a reasonable attempt to anticipate and direct growth." An individual deciding whether to invest in moorage construction (or any other development) must assess the risks realistically and may forego investment because of a healthy pessimism about the course of an economic cycle. Local governments, however, cannot afford to be pessimistic about the economic future when engaged in land use planning because of the nature of their role in the economic process.

Local governments do not usually create economic growth by themselves, but rather play a crucial role in determining whether to create the conditions necessary (but not sufficient) for economic growth. They do this by directly affecting the supply of approved land and water sites available for moorage (as well as all other uses). The proposed County Comprehensive Plan's Industrial Needs section recognizes this fact:

"In one sense, planning for the future can be affected by whether the future is viewed pessimistically or optimistically. A pessimistic view that accordingly allocates an insufficient amount of industrial land creates the expected dismal future and becomes a self-fulfilling prophecy. However, an overly optimistic view may create a false sense of well-being by glossing over current indicators of problems."

The CCD. Business Development Corporation, which collected most of the referenced studies in this section (for use within its report to the Board of Commissioners entitled "Industrial Land Needs Survey and Comparative Advantage Analysis--Coos Bay Estuary"), echoes the same concern:

"Notwithstanding the lack of agreement regarding further substantial development of the shore-based ground fish industry, estimates of industrial land needs for all types of shore-based developments-- both the probable and less likely developments--are presented. It would seem to be a serious mistake if land use planners interpret the mixed views and, in some instances, low probability of future occurrence as justification for ignoring potential land use requirements of certain facilities. If this were to occur, land use decision-makers will guarantee that development opportunities never unfold." [reference #5]

Selecting a projection for future moorage needs

It is important but not sufficient for a projection to envision a healthy economic future; the projection selected must also provide a reasonable basis for the optimism, preferably through a rigorous examination of available data. A recent study (1979) that has looked in great detail at the relationship of many variables potentially affecting the demand for boats is "Commercial and Recreational Boating Facilities in Oregon Estuaries", prepared for the Department of Land Conservation and Development (DLCD) by Economic Consultants Oregon Ltd. (ECO).

The study develops growth rate models for three different size classes each of commercial and recreational boats, comparing past trends in the growth of these boats with various economic characteristics, such as total salmon catch and the price of fuel, to determine the extent to which each of these economic characteristics affect (or "explain") the growth in the number of boats. The model also includes the use of several standard statistical tools that help assess the reliability and accuracy of the forecasts. The results of the models are consolidated as follows:

ESTIMATED PERCENTAGE GROWTH IN BOAT OWNERSHIP BY OREGONIANS DUE TO POPULATION GROWTH OF 45,000 (Base 1977) [page 152]							
Use of Boat							
Commercial				Residential			
	Up to 30'	30'-50'	Over 50'	Up to 6'	16' to 26'	Over 26'	Sail-Boats
Annual Growth	7%	4.8%	6.3%	1.7%	5.5%	3.1%	18.1%

The following selected explanatory paragraphs are included from the study to better state ECO's conclusions from the model:

"General economic factors—population, employment, income, and prices--determine substantially the demand for boats. The number of commercial fishing vessels and recreational boats are strongly responsive to at least two of these general indicators. Fish harvest factors contribute to the demand for some categories of boats, by directly augmenting the demand for large sport vessels and, perhaps, by causing a shift in demand to larger commercial fishing vessels." [page 140, emphasis added.]

"The regression results for commercial fishing boats of all sizes suggest that general economic conditions have been the greatest determinants of the demand for boats. On the whole, changes in demand are explained best by population, employment, and the relative price of fish. Fish catch variables frequently contribute little to an explanation of the demand for boats while

the costs of diesel and livestock show unreasonable relationships to the number of boats. Income is likely to have significant ability to add to the explanation of demand; when time series data on income are available for a sufficiently long period, this relationship should be tested further." [page 140]

"In general, the number of boats will increase with growth in population, employment, fish prices, and total catch. While we are confident about the direction of change in demand for boats with respect to each of these variables, the magnitude of change resulting from employment, price, or catch increases is not certain. The magnitudes resulting from population growth, however, are well established by the econometric analysis and provide valuable insight into the likely growth of the coastal fleet." [page 149]

The ECO study's use of past steady growth trends in state population makes it attractive for use in this moorage study because the projected continuation of steady population growth provides the essential aura of optimism about the future. Additionally, the ECO study -rigorously analyzes a number of valuable economic characteristics and assesses the relative significance of each. For these reasons, the ECO study is selected as the basis for projecting commercial fishing boat moorage needs for the Coos Bay Estuary. Projection of future numbers of boats first requires a summation of this inventory's total commercial boats (1981), as follows:

<u>Commercial boats</u>	-	<u>1981</u>
up to 30'	=	191(a)
30' to 50'	=	207(b)
+ 50'	=	57
TOTAL		455

- (a) Includes 112 boats at Boat Basin and assumes 50% of boats at Hanson's Landing and all boats at Coos Bay docks are in this class; includes 50% of seasonal moorage.
- (b) Includes 155 boats at Boat Basin and assumes remaining 50% of boats at Hanson's Landing are in this class; includes remaining 50% of seasonal moorage.

<u>Total length of commercial boats -</u>		<u>1981</u>
up to 30'	=	4928'(c)
30' to 50'	=	8114'(c)
+ 50'	=	<u>3760'</u>
TOTAL		16802 feet

- (c) Based on average length per class in Charleston Boat Basin.

Next, applying the ECO estimates to this inventory's total commercial boats (1981) yields the following:

Projected Number of Commercial Boats(d) - 2000AD

up to 30'	=	181 x 3.617(d)	=	691
30' to 50'	=	207 x 2.437(d)	=	505
+ 50'	=	57 x 3.193(d)	=	182
TOTAL	=			1378

Projected Total Length of Commercial Boats(d)-2000 A.D.

up to 30'	= 4928' x 3.617(d)	= 17825'
30' to 50'	= 8114' x 2.437(d)	= 19774'
50'	= 3760' x 3.193(d)	= 12006'
TOTAL	=	49605'

(d) Multipliers are based on the following formula:

$$(1+r)^n Po = Pn$$

Where:

r = annually compounded growth rate (ECO)

(1.07 for boats up to 30')

(1.048 for boats 30' to 50')

(1.063 for boats + 50')

n = number of years (19)

Po = 1981 total

Pn = 2000 A.D. total (n years)

$(1+r)^n$  = multiplier

The projections certainly are not a guaranteed picture of the year 2000, but they do represent the best long-term quantitative projection available. If the many other studies have one critical flaw for planning purposes, it is that they criticize available quantitative projections without providing an alternative quantitative projection. The ECO study itself provides an important word of caution to its projections:

"Factors other than population will combine to alter the growth patterns implied by population alone. In general, the data suggest that the demand for some boats, especially for large commercial boats, is likely to grow faster than the rate attributed to population alone. However, especially for commercial boats, the growth rate in the numbers of large boats may be reduced by growth in size within the "large boat" category. That is, past activity suggests a trend toward more boats 50 feet and over in length. Current activity may indicate that growth in the number of boats 90 feet and over actually is occurring. Thus, where population forecasts imply two new 50-plus footers, we may in fact observe only one new 90-plus foot long vessel" [page 149].

Finally, the following comment by DLCD Director Wes Kvarsten in an August 21, 1979 distribution memo is of more than passing interest:

"I am confident that you will find these reports both informative and useful in developing the estuary, shoreland and other elements of comprehensive plans."

### 5.3.4.2 Recreational Fishing Moorage

The arguments extensively employed in the previous section to set the stage for selection of the DLCD-sponsored Economic Consultants Oregon Ltd. study are also sufficiently valid to justify selection of the ECO study for projecting recreational moorage needs. Applying the ECO estimates for recreational moorage to the 1981 moorage inventory yields the following results:

		Inventory Totals
<u>Recreational boats (in-water moorage) – 1981</u>		
up to 16'	=	1



16' to 26'	=	117(e)
+ 26'	=	54(f)
<u>Sailboats</u>	=	<u>NA</u>
TOTAL	=	172

(e) Includes 87 boats at Charleston Boat Basin and 50% of boats at Hanson's Landing.

(f) Includes 24 boats at Boat Basin and remaining 50% of boats at Hanson's Landing.

Total Length of Recreational Boats (in-water) - 1981

up to 16'	=	14'
16' to 26'	=	2652'(g)
+ 26'	=	1754'(h)
<u>Sailboats</u>	=	<u>NA</u>
TOTAL	=	4420'

(g) Assumes that Boat Basin average of 22.7' per vessel applies to 50% of recreational boats at Hanson's Landing.

(h) Assumes that Boat Basin average of 32.5' per vessel applies to remaining 50% of recreational boats at Hanson's Landing.

ECO Multipliers Applied to Inventory Totals

Projected Number of Recreational Boats (in-water) - 2000 A.D.

up to 16'	= 1 x 1.378(i)	= Negligible
16' to 26'	= 117 x 2.766(i)	= 324
+ 26'	= 54 x 1.786(i)	= 97
Sailboats	= NA x 23.591(i)	= (j)
TOTAL		= 421

Projected Total Length of Recreational Boats (in-water) - 2000 A.D.

up to 16'	= 14' x 1.378(i)	= Negligible
16' to 26'	= 2652' x 2.766(i)	= 7335.4'
+ 26'	= 1754' x 1.786(i)	= 3132.6
Sailboats	= N.A. x 23.591(i)	= (j)
TOTAL		=10,468.0'

(i) Multipliers are based on the following formula:  
 $(1+r)^n P_o = P_n$

Where:

- r = annually compounded growth rate (ECO)
- (1.017 for boats up to 16')
- (1.055 for boats 16' to 26')
- (1.031 for boats +26')
- (1 .181 for sailboats)

n = number of years (19)  
Po = 1981 totals  
Pn = 2000 A.D. totals (n years)  
~~(1+r)<sup>n</sup>~~ n = multiplier

- (j) Sailboat moorage has been very sporadic on the Coos Bay Estuary; typically, the vessels have been in transient rather than in permanent moorage. Further, owners have complained of lack of available space and, before extension of the breakwater jetty at the Boat Basin, of potential damage from surge. In response, the Port of Coos Bay plans to convert "E" dock at the Boat Basin to sailboat use only. The expansion would not add spaces but rather would convert existing commercial and recreational spaces to approximately 30 sailboat spaces, [personal communication; 11/23/81]

The most thorough criticism to date of the ECO study comes from the "Recreational Moorage" section of "An Economic Evaluation of the Columbia River Estuary" (1981). The CREST study points out that, while a substantial waiting list for moorage exists in many estuaries at the time of writing of the ECO study, by 1981 the situation had changed ~~dramtically~~dramatically: waiting lists had ~~disappeared,~~ ~~and disappeared and~~ had been replaced in many estuaries by substantial vacancies. The "Economic Evaluation" further suggests that "a number of indications... point to the price of fuel as being the key factor in understanding the shift in moorage demand" [page 51, emphasis added]. Because of this, the CREST "Economic Evaluation" strongly questions the usefulness of the ECO study:

"In summary, there has been a recent break in the long-term trend of expanding demand for recreational moorage. It is too early to tell whether the decrease in demand is due to the economic recession in general or to a fundamental change in demand because of escalating fuel prices. Because of this uncertainty, extreme caution must be used in applying the moorage growth figures in either the Frazer or DLCD studies which rely simply on the projection of past trends. For the purpose of this study, it is assumed that over the next 3-4 years there will be little demand for new moorage. Beyond 1984-1985, it is assumed that there will be renewed growth in demand for recreational boating moorage, but at rates of growth substantially less than those projected by the Commercial and Recreational Boating Facilities in Oregon Estuaries study. It is assumed that the cost of fuel will affect the demand for moorage and that the estuaries in closest proximity to major metropolitan areas will be at a locational advantage" [page 51].

The CREST criticisms of the ECO study are sufficiently serious to warrant a rebuttal. Fuel is a significant economic factor that affects moorage demand; it does not, however, appear certain to have the overwhelming impact that the CREST Economic Evaluation suggests. Several arguments can be made against some of the implied assumptions used by CREST to stress the importance of fuel costs:

- An economic recession does not necessarily affect all counties at the same rate nor at the same time.
- Moorage rates are different among the estuaries and are unlikely to be rising at the same rate. This factor alone would discourage the expectation of a uniform moorage vacancy rate.
- Tillamook and Lane Counties may be closer to major metropolitan areas than other coastal counties but they are still a significant distance away; further, Coos Bay has no vacancy even with a major recent expansion at the Charleston Boat Basin, yet Coos Bay is the major coastal estuary farthest from a major metropolitan area.

- Boat trip time (implied as a measure of fuel savings) may simply be a strong factor in itself. That is, the demand for estuaries is related to the amount of time needed to get from the moorage facility to the desired water recreation area.

The cost of fuel is probably less important than possible recurrences of shortage of fuel; as long as the cost of fuel merely keeps pace with inflation, it remains as a lesser consideration relative to other costs (such as moorage rental rates or the price of boats).

It is appropriate to conclude, therefore, that the ECO study is valid for projecting recreational moorage needs as well as commercial moorage needs. Some of the changes in demand over the past two years may simply reflect the spin-off effects of a major economic recession. Long-term fuel shortages and prohibitively high fuel prices are a matter of speculation. The ECO study recognized the possibilities:

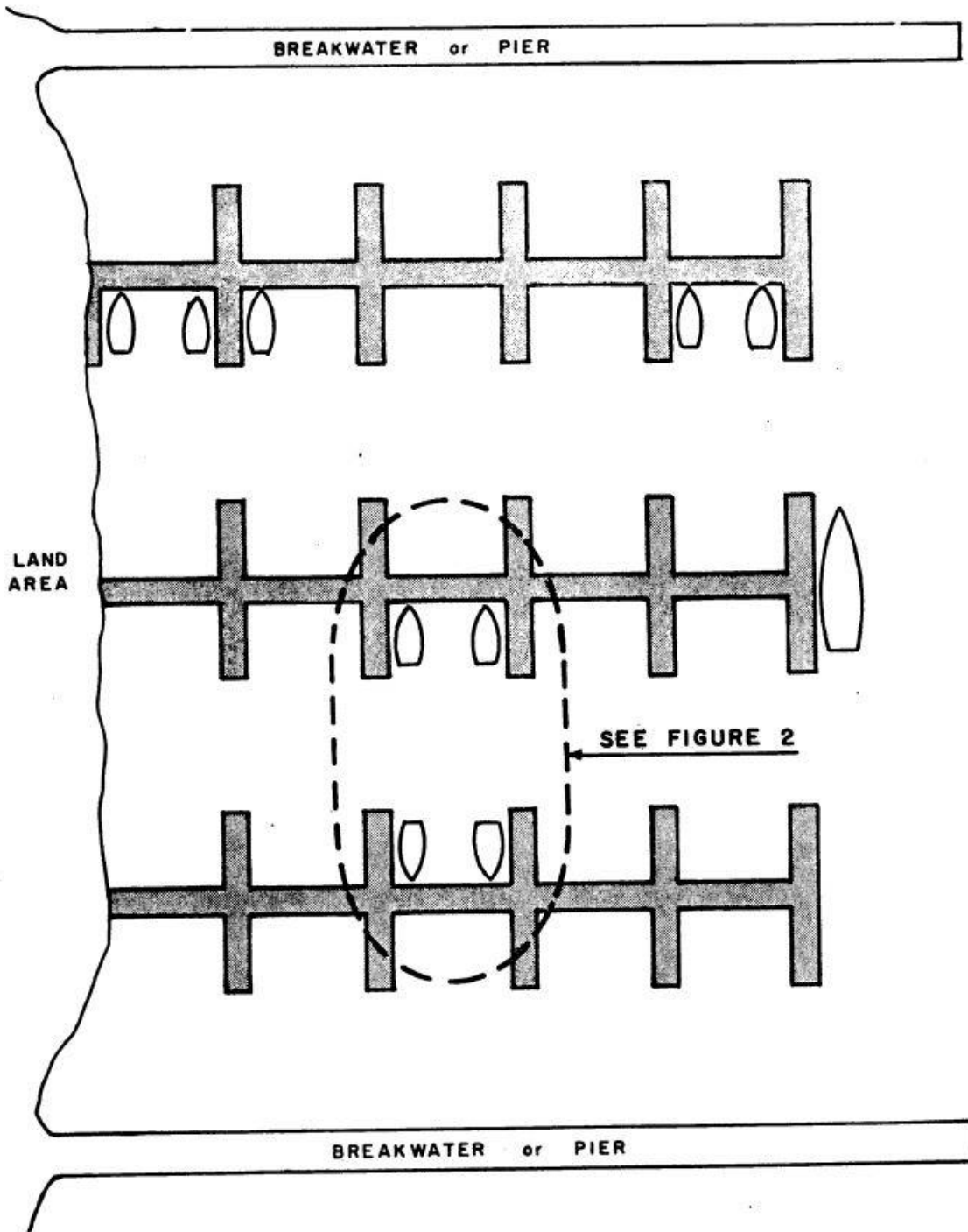
Transportation costs may well influence the location of future boating activities. While the statistical analysis shows no past relationship between the demand for boats and transportation costs as represented by the price of gasoline, extreme price increases or absolute scarcity of gasoline may determine where boats are used. Specifically, with markedly higher transportation costs, boating may occur closer to home (e.g., with Willamette Valley owners using their boats more often in Willamette Valley water bodies). However, higher transportation costs likely will encourage more seasonal moorage demand, with boaters hauling their boats only once or a few times during the season and leaving them moored. Thus, the impact of fuel shortages may be two-fold: to reduce the growth in demand for coastal facilities and to change the composition of demand to relatively less for transient moorage and launch and relatively more seasonal or permanent moorage demand. Yet, on the whole, because the Willamette Valley population center is less than a half-tank of gasoline from the coast, the relative size of these effects potentially is small." [ECO, page 152].

### **5.3.4.3 Converting Boat Projections into Moorage Needs**

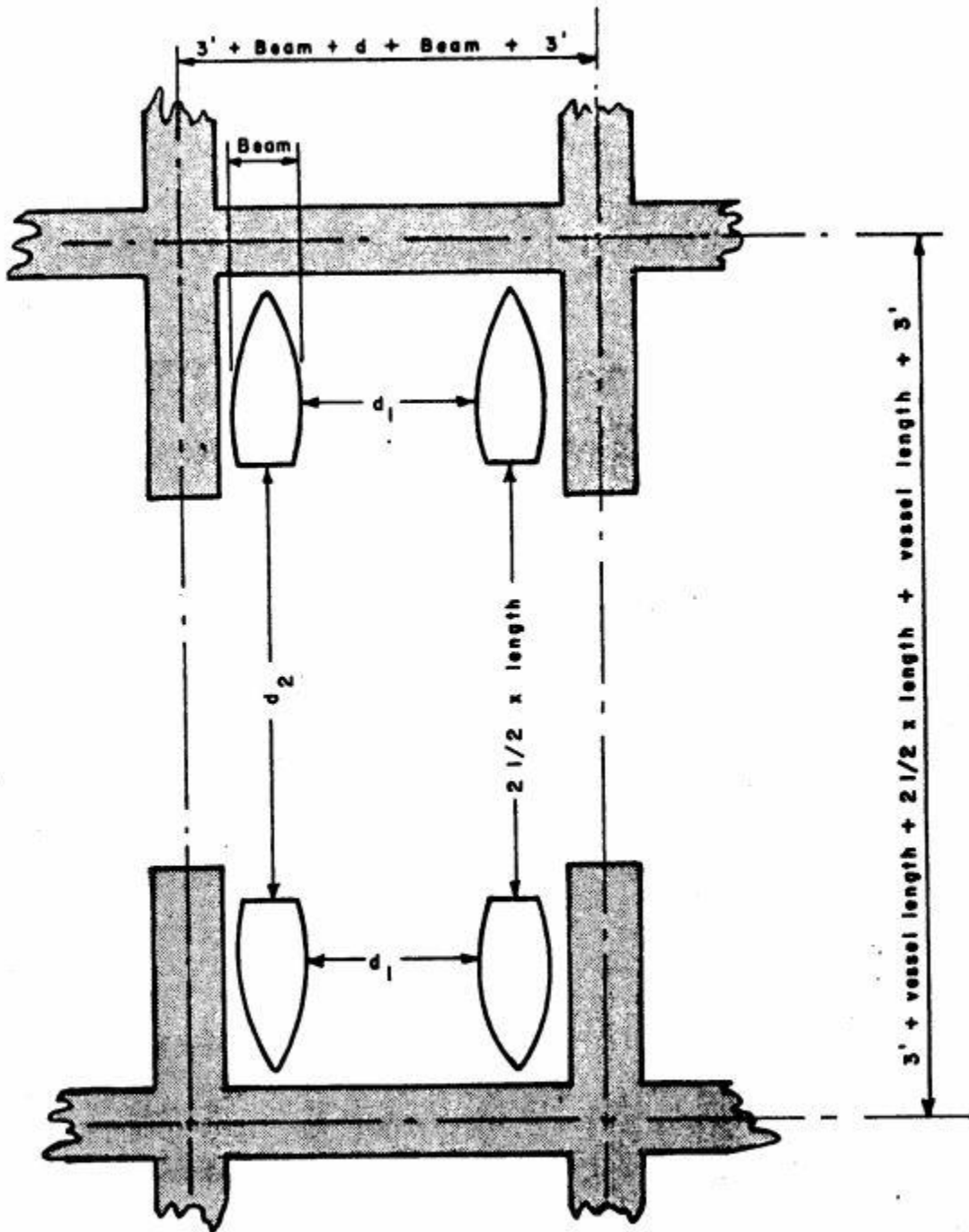
Projections provided thus far have been based on the number and cumulative length of boats. Ensuring that adequate moorage area is made available through implementation requires that these figures now be converted to actual surface area requirements.

The variety of in-water moorage designs each have different total capacities, depending, for example, on the extent of use of finger piers versus pilings and on whether boats are moored bow/stern-on or side-on. The type of arrangement selected as sufficiently standard for use in converting the projections to spatial requirements is shown in the following two figures.

MOORAGE: FIGURE 1



# MOORAGE: FIGURE 2



$d$  = distance between vessels

Figure #2 shows a typical section of the moorage area that will be used for converting to surface area needs. The Port of Coos Bay (Charleston Boat Basin office) has provided the following rule-of-thumb measurements for determining standards for minimum distances between vessels:

<u>Vessel Type</u>	<u>Average Length By Class</u>	<u>Assumed Beam Length</u>	<u>Minimum Distance Between Sides of Vessels (d)</u>	<u>Assumed Average Draft</u>	<u>Minimum Distance Behind Vessels (2.5 times length) (d<sub>2</sub>)</u>
<b>COMMERCIAL</b>					
Up to 30'	26'	8'	4'	2'	65'
30' to 50'	39'	12'	6'	6'	98'
+ 50'	66'	25'	10'	11'	165'
<b>RECREATIONAL</b>					
16' to 26'	23'	6'	3'	2'	58'
+ 26'	33'	10'	4'	4'	83'
Sailboats	30'	10'	6'	5'	75'

Combining the requirements of the preceding chart with the standards shown in Figure #2 yields water surface area requirement for every four vessels of each class. (It is assumed in Figure #2 that piers are 6 feet wide.) The formula thus becomes:

#### SURFACE AREA MOORAGE REQUIREMENTS

<u>Commercial</u>		<u>Square Feet (rounded)</u>
Up to 30'	=	800/boat
30' to 50'	=	1638/boat
+ 50'	=	5000/boat
<b>Recreational</b>		
16' to 26'	=	578/boat
+ 26'	=	1163/boat
Sailboats	=	1128/boat

Finally, applying the preceding projections of numbers of boats to these derived spatial requirements yields the following:



WATER SURFACE MOORAGE NEEDS -- 2000 A.D.

1. COMMERCIAL

<u>Vessel Type</u>		<u>New boats</u>		<u>Sq. ft./boat</u>		<u>Acres needed</u>
Up to 30'	=	510	X	800	=	9.4 ac.
30' to 50'	=	302	X	1638	=	11.4 ac.
+50'	=	125	X	5000	=	<u>14.3 ac.</u>
<b>COMMERCIAL SUBTOTAL</b>						<b>35.1 ac.</b>

2. RECREATIONAL

16' to 26'	=	207	X	578	=	2.7 ac.
+26'	=	43	X	1163	=	1.1 ac.
Sailboats	=	678	X	1128	=	<u>17.6 ac.</u>
<b>RECREATIONAL SUBTOTAL</b>						<b>21.4 ac.</b>

TOTAL WATER SURFACE MOORAGE NEEDS = 56.5 acres

**5.3.4.4 Summary**

The water surface area need of 56.5 acres should also be complemented by approximately 11.3 acres of land area for parking (figuring 1/5th acre of parking per acre of water surface). Ancillary uses such as roads, offices, restrooms, repair services, and so on will also require a highly variable amount of land area, depending on whether the marina is an integral part of a larger land complex or is simply the primary use. It is emphasized again that the actual water surface area required will vary depending upon the specific configuration of the marina, the relationship to the channel, the need for breakwater protection, and other factors. Nevertheless, the projections serve as a good overall projection of total acreage needs.

The ECO study provides an important qualifier to fulfilling moorage needs that also highlights the importance of projections based upon an optimistic view of the future health of the local economy:

"The distribution of demand among estuaries and facilities within the estuaries will depend on the growth rate of different categories of boats; on the characteristics of the estuaries particularly with respect to recreational opportunities, and upon the location of boating population. Where the demand will be satisfied depends to a considerable extent on the availability of land and water surface area for new or expanded facilities," [ECO page 153, emphasis added.]

Availability of sufficient space is the key factor. For example, during October 1981, when some of the statistics in this report were collected, a considerable number of boats from Washington State were in transient moorage at the Charleston Boat Basin; they had been chased into a safe harbor by a storm after completing fishing in California waters. This centrality of Coos Bay between the Alaska/Washington and California fishing grounds should not be underestimated, since there is a trend toward larger vessels

that can travel to where the fish are, that stay out for longer periods, and that will be seeking moorage in ports that have moorage space available as well as other services, such as off-loading, fuel bunkering, and repair. Because of their obvious differences in space requirements, the largest vessels correspondingly place a much greater strain on existing facilities. Implementation of moorage needs will be effective to the degree that it recognizes these differences.

## 5.4 POTENTIAL MOORAGE SITES

### 5.4.1 Introduction

This section identifies sites that are potentially suitable for three types of moorage uses--marinas and other in-water moorage, boat ramps, and dryland moorage. Sites potentially suited for marinas occupy most of the discussion, not only because marinas are the most important type of moorage use but also because the number of potentially suitable sites is quite small. Some of the discussion about the sites is quoted directly from consensus decisions of the Moorage Work Group Report [CCCOG, November, 1980]. For ease of identification, IATF management unit numbers are included for each site. Approximate water surface area (AWSA) is given in acres for each site.

### 5.4.2 Marinas and Other In-water Moorage

**5.4.2.1 Large Potentially Suitable Sites** Criteria for assessing these sites are minimal; most of the sites have been identified at some time as having the potential for accommodating moorage. Sites in this particular category are assumed to have few conflicts with natural resource uses. None of the sites in this section have been ranked by priority; this conforms with a November, 1980 consensus agreement of the Moorage Work Group:

"The Plan should not set priorities either by site suitability or by order of development for the sites identified for moorage." [Moorage Work Group Report, page 15].

- "Eastside Properties"/Isthmus Slough (#27)  
This site, owned by the Port of Coos Bay, has both a large adjacent undeveloped upland area and a large available water surface area. Distance from the ocean may limit use to vessels that are at-sea for days at a time. Actual moorage use is questionable, since the Port considers much of the property as a prime site for shipbuilding/repair facilities.

AWSA = + 35 acres

- Sitka Dock (#56)  
According to the Moorage Work Group, "the Work Group felt that this area would be best utilized by a recreation/commercial development. The parcel is small enough that not all of the ancillary facilities required by a commercial boat marina could be accommodated. It is large enough that a good size integrated tourist commercial facility could be developed here."

"The site has the potential for moorage marina development. The existing dock could be fortified and the arm extended to the north by means of floating docks. This would create a fairly large inner basin area for moorage of both recreational and commercial vessels."

AWSA = 21 .5 acres



**5.4.2.2 Large Marginally Suitable Sites in this category may have few conflicts with natural resource values if marinas are developed, but have substantial physical deficiencies that may preclude marina construction.**

- North Point (#48)  
According to the Moorage Work Group, "of all of the areas designated as having suitability for moorage, this site is least suitable. It suffers from prevailing winds, current surge and swell problems and sloughing the upland area. Moorage could be put into the area but special design problems would be posed."

AWSA = 14.6 acres

- Empire Waterfront (#54)  
This site suffers from exposure to high winds, surge/suction reaction from passing ships, and borders part of the channel turning basin.

According to the Moorage Work Group,

South Portion

"The Empire waterfront area already is partially developed but it has back up space and aquatic area that it could accommodate additional development. The Work Group felt that this area would be a good location for the development of a boat ramp or some other sort of water access. The city dock could also be expanded by extending the dock out beyond the intertidal area and then building an arm to the south. This would provide inside and outside moorage of a protected nature and would cause minimal disruption of the highly productive intertidal area to the south. Moorage development here would be a compliment [sic] service to the North Spit marine park development by providing easily accessably [sic] short term moorage and access for fishermen to the retail services in Empire."

North Portion

"The Interagency Task Force did not make any provisions for moorage to occur at this area, however, it could accommodate limited linear moorage in the aquatic area though there are virtually no uplands. This site may be used for future moorage considerations at such time as other already designated sites have been utilized."

AWSA = 45.8 acres

**5.4.2.3 Smaller Potentially Suitable Sites in this category are usually less than ten acres, or have a shape that would severely constrict marina development.**

- Coastal Acres, Inc., "as approved" (#66B)  
This parcel was granted a goal exception by LCDC to allow dredging of clam beds on 10% of the property. The approved size (about 1 acre) led former Port of Coos Bay Manager Steve Felkins to state that the LCDC compromise resulted in essentially an unusable facility. The Moorage Work

Group had earlier "...agreed that the development of this site should proceed in accordance with agreements based on the Coastal Acres Boat Basin Exception."

AWSA = 1.1 acres

- Indian Point, Inc. (#63)

According to the Moorage Work Group, "a proposal has been developed for a substantial recreational development on the uplands of this site. A moorage area is included in the proposal which would be a compliment [sic] recreational service. The Moorage Work Group felt that the area was suitable for moorage and that it should occur within the framework laid out in the management unit description."

AWSA = 13.3

- Hanson's Landing (#61)

This site is the only large private marina in Coos Bay; water surface area and land surface area are already substantially committed to marine uses, especially shipbuilding, but some limited additional development is possible.

AWSA = +- 10 acres

#### **5.4.2.4 Large Potentially Suitable Sites Identified By Oregon Department of Fish and Wildlife (ODFW) as Having "Significant" Natural Resource Value**

Resource values of these sites are discussed in the Biological Resources section of this inventory; geographic extent of every identified value is mapped.

- Coastal Acres, Inc. (entire portion) (#66B)

The proximity of this site immediately adjacent to the Port's Charleston Boat Basin and to the Charleston maintained channel caused the Port of Coos Bay to propose a major expansion into a portion of the area. Objections arose because the site is a popular clam digging area. LCDC granted an exception for a portion of this site.

AWSA = 11.2 acres

- Port property south of Ore-Aqua (#2)

This natural cove has an upland back-up area of roughly 29 acres, is sheltered from the northwest winds, is on Port ownership (including tidelands), is sufficiently distant from the main ship channel to reduce the likelihood of surge/suction reaction from ship passage, and is very close to the bar. The site is at the north end of a large clam bed in Hungryman Cove, identified as the most productive (although not easily accessible) in Coos Bay.

AWSA = +- 30 acres

- North Boat Basin Breakwater (#67)

Before a storm completely washed it out, a sandspit along the north side of the breakwater protecting the inner Boat Basin at Charleston was the only identified accessible significant razor clam site in Coos Bay. The breakwater was recently extended by the Army Corps of Engineers (C.O.E.) to reduce surge problems in the Boat Basin that arose when the sandspit was washed away. The Port considered adding an additional breakwater to the north of the existing one, but rejected the idea when informed by C.O.E. of the cost and length of time to completion.

AWSA = variable, depending on location of new breakwater

- Pony Slough (portion) (#50)

The City of North Bend has often expressed its desire to develop a small portion of Pony Slough for a marina, based on a 1974 study by Stevens, Thompson and Runyan, Inc. The site is a large cove surrounded by urban development, identified as being a major mud flat and significant winter waterfowl habitat.

AWSA = +- 300 acres (entire cove) +- 35 acres (marina)

- Jordan Cove (#7)

This site is a major cove with road and rail access bordered by industrial development. It is sheltered from the northwest winds and is sufficiently distant from the main shipping channel to prevent surge/suction reactions from ship passage. However, the site has also been identified as having significant natural resource values. Further, the proximity of rail and the site's location on the North Spit suggest that deep-water industrial development may be a more productive use rather than as a marina.

AWSA = 61 acres

- Jordan Point (#8)

This site has characteristics similar to Jordan Cove, except that its size may limit moorage configurations. According to the Moorage Work Group, "this area is a sandy beach area adjacent to a natural channel going into North Slough. There are no uses currently occurring there. Given the amount of upland acreage and the amount of linear water front, its proximity to the sloughs and the Horse Fall Creek recreation area, the group felt that this area would be ideally suited to the development of a small marina which could serve small recreational boat demand. The site does not have any significant wind or wave problems (such as are found directly across the bay at the Pierce property). There is a considerable intertidal area but it is not extremely productive. The site is large enough that it could accommodate a rather large moorage and marina development. The group felt that this would be undesirable, that a smaller facility would be more in keeping with the adjacent Conservation and Natural areas and the general low density levels of activity in this area."

AWSA = 12.9 acres

- "Eastside Properties" on Marshfield Channel (#26B)

According to the Moorage Work Group, "this section of the Eastside airport site has been viewed by the Port as having the potential for development of mid-water trawler size moorage along the Cooston [sic] channel side. The land slopes down towards the water on its western boundary lending access to the water area not afforded in other areas due to the high banks. The Port feels that this area could provide needs which can't be answered anywhere else on the bay."

"Development of the Marine Industrial Park complex on the North Spit will increase the need for large boat moorage, both temporary and permanent. It will also increase the demand for areas

where boats can be serviced and repaired. Currently there are not ship repair facilities in the lower bay because companies do not wish to locate that close to the salt air. This area could be developed for this sort of purpose.”

"The Port also feels that having this area as a moorage site will increase their ability to put together an approvable federal grant request package."

“In reviewing local packages, the federal agencies like to see that there is the ability of the area to provide for the necessary infrastructure.”

"The site is doubly valuable as a moorage site because smaller vessels could be moored in closer to shore in the shallower areas, and larger vessels moored out in the deep-water channel."

AWSA = +/- 40 acres

#### **5.4.2.5 Other In-water Moorage**

Single-purpose docks for small craft have not been identified; given the LCDC Goal #16 requirement against proliferation of single purpose docks, these become insignificant in meeting long-term moorage needs.

#### **5.4.3. Boat Ramps**

In a July, 1980 letter to the Coos County Board of Commissioners, the County Parks Department reported the recommendations of the Coos County Parks Advisory Board regarding boat ramp development. Portions of that letter are quoted as follows:

"Each site should be reviewed by the Board of Commissioners separately and valued on its own merit. In selecting any site, land acquisition development, and maintenance must be considered as the public dictates. The following list of sites was proposed:

1. Barview Wayside
2. North Spit
3. Empire\*
4. North Bend Airport\*
5. East Pony Slough
6. McCullough\*
7. California Street\*
8. Coalbank
9. Eastside
10. Catching
11. Shinglehouse\*
12. Coos City
13. Upper Coos River (SWW Sec. 33, T.255, R11W)
14. Charleston\*

\* Denotes existing facilities with potential for further development.

"In identifying the above-mentioned sites, it is not the intent of the Coos County Parks Advisory Board Subcommittee to limit the sites for public recreation but recognize the value of the sites

for access to Coos County Waterways for recreation and commercial uses. We therefore do not distinguish between public, private, or commercial developments but consider them equal."  
[letter from Gary Combs, Director]

Since that time, the Myrtle Tree boat ramp on the Coos River has been constructed. As noted by the County Parks Director, the list is not inclusive: some of the sites identified as having the potential for marina development (or for dryland moorage as discussed in the next section) could also support a boat ramp and parking area. Further, some identified sites may be unsatisfactory for boat ramp development for other reasons, as noted in the following letter from the Coos Bay Pilots Association to the Port of Coos Bay, regarding a boat ramp proposed on the North Spit by the Oregon Department of Fish & Wildlife (ODFW):

"The Coos Bay Pilots Association oppose and will continue to oppose any public launch ramp sites located on the North Spit shorelands, from the Oregon Aqua Foods Development to Jordan Cove. Dangerous surge and suction reactions occur with each ship passage, causing an extremely unpredictable shore side water condition. These surges are and have been, capable of hurling any trailerable boat in a fashion that would be destructive to the boat, and could cause serious injury to anyone launching or retrieving the craft."

"The Coos Bay Pilots feel that the possibilities for serious injury are real and that any consideration for public launch ramps in the described area is inappropriate."

"Please contact us directly before any further evaluation of future public boat ramps. We would be happy to indicate areas of concern to us." [letter, Capt. John G. Davis, Nov. 18, 1981]

#### 5.4.4. Dryland Moorage

In association with appropriately designed launch facilities, dryland moorage (where boats are stored on land and mechanically lowered into the water) may help relieve^ some of the moorage demand for trailerable boats. The 16' to 26' range is normally considered trailerable, although the trend toward smaller, less powerful automobiles may be reducing the range of trailerable boats to those less than 20 feet in length [Paul Donheffner and Steve Felkins, separate personal communications, Nov. 1981]

The amount of dryland storage demanded or needed at a given time is fairly flexible and is dependent on such variables as the price and proximity to the estuary of existing dryland storage, the cost and availability and perceived or actual safety of in-water moorage, and so on. According to Section 6.3.3.2 of this inventory, 5830 recreational boats were registered throughout Coos County in 1981. The Coos Bay estuary currently provides only a low proportion of in water moorage opportunities for these boats. It would be appropriate therefore to select a small percentage (such as 5%) of this figure, or 290 boats, as an appropriate number of boats for which to provide dryland storage opportunities. Allowing 600 square feet for each boat (including temporary parking and offices), an appropriate amount of dryland moorage is

$$5\% \times 5830 \text{ boats} \times 600 \text{ sq. ft./boat} = \underline{4 \text{ acres.}}$$

The following sites are potentially suitable for dryland moorage because of the upland area available and their proximity to roads and natural or maintained channels.

- Indian Point, Inc.
- Peirce Point (Weyerhaeuser)
- "Old Town" site (Weyerhaeuser)
- Julius Swanson property/Empire
- North Point
- Bunker Hill at Isthmus Slough (Georgia-Pacific)
- Barview Wayside
- Hanson's Landing
- Jordan Point
- Christiansen Ranch
- Eastside Properties (Port of Coos Bay)

#### 5.4.5 Conclusions

Approximate water surface area (AWSA) for all in-water moorage is as follows:

- |  |                   |
|--|-------------------|
| • Large potentially suitable sites   | = 56.5 ac         |
| • Smaller potentially suitable sites   | = 27.7 ac         |
| • Large marginally suitable sites  | = 60.4 ac         |
| • Large potentially suitable sites identified by ODFW as having "significant" natural resource value | = 190.1 ac        |
| <b>TOTAL</b>   | <b>= 334.7 ac</b> |

The first two categories above represent the most likely sites for marina development. It is particularly disturbing that the total acreage in these sites is just slightly greater (84.2 acres) than the projected in-water moorage needs to the year 2000 (56.5 acres). When the supply of sites is so limited, any one factor preventing use of a site will mean that future moorage needs

cannot be met unless an exception is taken to the state goals to allow use of sites identified by resource agencies as having "significant" natural resource value.

Any number of factors may eliminate sites from use for moorage:

- Some sites such as the Port's Eastside Properties, may be earmarked for more intensive or more needed development, or both;
- Some sites are suitable for only specific types of moorage, because of their distance from the ocean or from fish processing areas, or because of surge problems in reaction to large ship passage;
- Suitability has only been estimated: some sites, such as the Empire Waterfront, might require massive and costly breakwater construction, while others, such as North Point, may be subject to such strong afternoon winds that they are unsafe;
- Public ownership is important: the high cost of land acquisition (if the owner, for example, does not want to develop the property for moorage) may effectively prohibit moorage development on the site.

## 5.5 Site Selection

This report has two central purposes:

- It analyzes moorage decisions of the Inter-Agency Task force (IATF) to determine whether commercial fishing and recreational moorage needs identified in Section 6 of the Coos Bay Estuary Management Plan Inventory have been adequately fulfilled.
- It proposes three alternative means for overcoming identified deficiencies in IATF moorage decisions.
- It selects sites to overcome moorage deficiencies.

### 5.5.1 IATF Moorage Decisions Analysis

This section analyzes tentative decisions by the IATF that affect commercial fishing and recreational moorage needs. The analysis is in two parts:

- First, definitions of "marinas" and "docks and moorage" are studied to determine whether each definition could reasonably provide for moorage needs.
- Second, each management unit where "marinas" are allowed is studied to determine how much water area should be subtracted from the total area of the management unit because the segment is either already occupied, is physically unsuitable, or presents other problems inhibiting the fulfillment of moorage needs.

#### DEFINITIONS

As shown in the definitions below, the IATF allowed two types of uses that could provide for in-water moorage. The major distinction between the two uses--"marinas" and docks and moorage"--is that the latter is limited to moorages of less than 25 berths "with minimal shoreside services and no solid breakwater".

"**MARINAS:** Facilities which provide moorage, launching, storage, supplies and a variety of services for recreational, commercial fishing and charter fishing vessels. They are differentiated from docks/moorage by a marina's larger scale, the provision of significant landside services and/or the use of

a solid breakwater (rock, bulkheading, etc.). Moorage facilities with less than 25 berths are excluded from this category."

**"DOCKS AND MOORAGE:** A pier or secured float or floats for boat tie-up or other water use, often associated with a specific land use on the adjacent shoreland, such as a residence, a group of residences, a commercial use or light industrial facility. Small commercial moorages (less than 25 berths) with minimal shoreside services and no solid breakwater are included in this category. Floathouses, which are used for boat storage, net drying and similar purposes are also included in this category."

Segments allowing these uses are shown on the map entitled "IATF Moorage Decisions". ("Docks and Moorage" were also allowed wherever "marinas" were allowed.) The map also shows those management segments where "Dryland Moorage" has been allowed by the IATF. However, these land areas are not analyzed in detail in this report because they are not expected to help fulfill in-water needs. This occurs because in-water moorage need projections of the Special Moorage element of the CBEMP Inventory are based strictly on existing in-water moorage.

Comparison of the two in-water moorage use definitions suggests the following conclusions:

i. The definition of "Docks and Moorage" will not provide suitable areas for the fulfillment of commercial fishing boat moorage needs, mainly because such areas would not provide for breakwater protection and necessary landside services.

ii. The definitions of "Docks and Moorage" is vague enough that it cannot be stated with certainty that such areas will even provide suitable areas for fulfillment of recreational moorage needs. The major definitional problem is whether the 25-boat limitation means that a given management segment could contain one pier of less than 25 boats. Obviously, if a particular management segment is sufficiently large (such as #26 CA, the area between the Marshfield Channel and the Port of Coos Bay Eastside Properties), it could sustain 10 docks of 24 boats each and thereby have an impact very similar to a marina without being so defined.

Perhaps the best solution to the problem is to ensure:

- that areas determined not to be suitable for substantial in-water moorage are considered for deletion or revision of the "Docks and Moorage" use. This would tend to comply with the general Goal #16 policy against the "proliferation of single purpose docks".
- that "Docks and Moorage" areas deemed potentially suitable for marinas are included in any consideration of areas to be allowed for marinas.

#### MANAGEMENT SEGMENT ANALYSIS

This section examines each management segment in which the IATF allowed "Marinas" as a use, to determine how much water area is truly available for meeting identified in-water moorage needs. This determination of "available Water Area" requires:

- i. subtracting those water areas that are already occupied by existing uses;
- ii. subtracting areas that are not physically suited (as described below) for moorage; and
- iii. reviewing remaining areas for other problems that would prevent in-water moorage, such as a proposed commitment of a management segment to a use other than commercial fishing or recreational moorage.

#### OCCUPIED AREAS



1. 66A (DA): Charleston Boat Basin  
Total area = 51 acres  
Available Water Area = 0-4 acres

Most of the area is now occupied (following the recent extension of the outer basin piers). Roughly 4 acres is potentially available in the subtidal portion of the "Charleston Triangle" (east of Coastal Acres, Inc.), although development of this area is expected to require dredging of at least 4 acres of Coastal Acres property (66B).

2. 61 (DA): Hanson's Landing/TAP Fisheries  
Total area = 43 acres  
Available Water Area = 5 acres

The southern portion is the site of the only large private marina in the bay, while some of the northern portion is occupied by the TAP Fisheries processing plant and docks. Infill available is roughly 5 acres (in several sites).

3. 44 (DA): Downtown waterfront (Coos Bay/North Bend).  
Total area = 74 acres  
Available water area = 0 acres

The close proximity of the channel and the extent of existing development dictate that only minor infill is available for marina development.

4. 43 (DA): Evans Wood Products Site  
Total area = 19 acres  
Available water area = 0 acres

The proximity of the channel, the historic use of portions of the area for log storage, and the commitment of the adjacent land area to railroad yards collectively prohibit marina development at the site.

Total occupied area = 178-182 acres  
Total available = 5-9 acres

#### PHYSICALLY UNSUITED AREAS

1. Coalbank Slough (DA): (North Section).  
Total Area = 25 acres  
Available water area = less than ½ acre

Deletion of the central portion of the slough for navigation purposes, in combination with the narrow dimensions of the slough, renders the channel unsuitable for development of a large marina. (The IATF did not approve dredging of the marshes in segment 39NA.) However, a site exists immediately upstream of the Highway 101 bridge which is suitable for a small recreational marina. The scheduled replacement of the bridge will improve access for small craft with a height clearance of less than 20 feet.

2. Isthmus Slough A (DA)

Total area = 120 acres  
Available water area = 0 acres

The extremely narrow area available, together with the historic (and Current) use of the area for log transportation and storage and for deep draft shipping, renders the segment unsuited for marina development. The "T-shaped" marsh historically used by Georgia-Pacific for log transport and storage could be used for access to dryland moorage, assuming that G.P. no longer needs the site for log storage and handling

Total unsuited area = 145 acres  
Total available = 0 acres

#### OTHER PROBLEM AREAS

1. 27 (DA): Eastside Properties (west)  
Total area = 54 acres  
Available water area = 0 acres

As discussed in section 5.9 of the Inventory, this area is identified as being needed for Marine Industries development. The Port of Coos Bay, in "Request for Planning Funds" (1980 NMFS grant application) has identified this water area as needed for marine development and ship yard leasing and identifies aquatic segment 26 (CA) as needed for moorage.

2. 54 (DA): Empire Waterfront  
Total area = 51 acres  
Available water area = 0 acres

Part of this water area is utilized for navigational approach to three separate docks, (oil and gas, fish receiving, and lumber). Further, current barge use of the site demands sufficient water area to allow room for maneuvering. The land area available for marina support is therefore negligible since most of the land is currently occupied. The site also suffers from high winds.

3. 56 (DA): Sitka Dock  
Total area = 39 acres  
Available water area = 14 acres

Construction of a marina within this segment would require drilling and blasting of the rock substrate that lies close to the surface of this segment and would require construction of a breakwater (by filling subtidal areas) to protect against surge. Project costs would be correspondingly high.

4. 48 (CA): North Point  
Total area = 100 acres  
Available water area = 0 acres

This was identified as a marginally suitable moorage site (section 6.4.2.2 of the Inventory) because of, strong "prevailing winds, current surge and swell problems, and sloughing of the upland areas". Because of the serious conflicts that could arise with sea-going vessels in the northern water area (such vessels cannot maneuver to avoid small boats in the area without a

substantial risk of ramming either bridge), even the inner shallow water area is only marginally suitable for marina development.

5. 46 (DA): Old Town Site  
Total area = 12 acres  
Available water area = 6 acres

The narrow configuration of both the aquatic and shoreland management units as well as the close proximity of the channel will partially limit the use of this area.

Total unavailable area = 236 acres  
Total available area = 20 acres

#### REMAINING SUITABLE AREAS

- 63 (DA): Indian Point  
Total area = 6 acres  
Available water area = 6 acres

This site is fully suitable for recreational moorage in conjunction with development of a Recreational Planned Unit Development on the upland property.

Total unavailable area = 0 acres  
Total available area = 6 acres

## CONCLUSIONS

### 5.5.2

1. The IATF allowed "Marinas" within approximately 743 acres of aquatic management segments. However, further analysis reveals that only 25-29 acres of available water surface exist to fulfill 56.5 acres of identified moorage needs.

This is an overall moorage deficiency of 27.5-31.5 water acres.

2. Some of the identified sites are not suited for meeting commercial fishing moorage needs, while other sites have been limited by the IATF to exclude recreational moorage. One site, (Hanson's Landing), could provide for either commercial fishing or recreational moorage or a mixture of both. One site (Indian Point) is suitable only for recreational moorage. All other sites were limited explicitly or implicitly to providing commercial fishing moorage only.

### 5.5.3 Alternative Methods for Overcoming Deficiencies

Decisions on how to overcome deficiencies in in-water moorage provision resolve ultimately to a question of whether needs should be satisfied "immediately", or "eventually". This can be stated in three alternatives:

#### Alternative #1

Identify additional potential sites suitable for in-water moorage until moorage deficiencies are eliminated, then allow "Marinas" as a use within the corresponding management segments.

#### Alternative #2

Accept IATF moorage decisions as deficient, but defer changing any management segments' allowed uses and activities. Instead, consider the identified deficiency as a banked reserve that is "immediately" available (until depleted) to the first moorage development proposals that successfully complete all permit processes (on a first-come, first-served basis).

#### Alternative #3

Through a combination of Alternatives #1 and #2, identify and designate for in-water moorage ("Marinas") the most suitable sites, and consider any remaining deficiency as a banked reserve that is "immediately" available.

Comparison of the alternatives must focus on the critical concept of availability; that is, the alternative selected should be the one that does the best job at making a sufficient number of moorage sites available for development so that moorage needs can be met. Availability of any particular site is, of course, always uncertain until development actually occurs, because the market system itself contains a number of uncertainties. The purpose of the plan is to ensure sufficient choices of legally available sites so that the market system has the freedom to operate efficiently.

If goal exceptions and plan amendments were either unnecessary or uncomplicated, then Alternative #2 would definitely be the most compatible with a normal market system. This is so because market processes would propose the most suitable sites for development (in this case, for moorage), knowing that a specified acreage has been set aside without artificially limiting the number of sites for consideration.

The actual situation is quite different. Goal exceptions will likely be required for many of the identified sites to allow for any necessary dredging and breakwater construction, depending upon the identified resource values of each site. Alternative #2 would actually provide less certainty than Alternatives #1 or #3, since development for moorage would require approval of not only a future goal exception but also of a corresponding plan amendment.

Alternative #1 has been selected by the Local Officials Advisory Group because it best follows the rationale of the CBEMP and the proposed Coos County Comprehensive Plan for meeting economic needs: identify 20-year needs and corresponding suitable sites, then make all such sites available for development now to allow some degree of market flexibility.

PROPOSED SITES

The CBEMP map entitled "Existing and Potential Commercial Fishing and Recreational Boat Moorage" lists several potential moorage sites that were not approved by the IATF for "Marinas" but which are considered suitable for meeting in-water moorage needs. These include:

26 (CA)	Eastside Properties: Marshfield Channel
8 (CA)	Jordan Point
50 (NA) & 50A (CA)	Pony Slough
7 (NA)	Jordan Cove
2 (NA)	Port South of Ore-Aqua
66B (CA)	Coastal Acres (major portion)
67 (CA)	North Boat Basin Breakwater

Of these, the first two sites deserve careful consideration because the IATF approved them for "Docks and Moorage". Given the definitional vagueness of that term, as discussed earlier, the allowing of "Marinas" on the sites would not seem to represent a significant departure from the IATF's intent.

**6.5.4 Site Selection**

Sites now selected to fulfill the need for in-water moorage and dryland moorage are listed below. The asterisk denotes those sites where the resources present require the taking of a goal exception to allow marina use.

<u>Sites</u>	<u>Acreage</u>
Charleston Boat Basin Infill	0-4
Hanson's Landing/TAP Fisheries*	5
Old Town	6
Indian Point*	6
Eastside 26B*	22
Coalbank Slough*	0.5
Sitka Dock	14
Dryland Storage	4
TOTAL	57.5-61.5

\*Goal Exception required

**5.5.5 New Definitions**

The Local Officials Advisory Group revised the definitions of "Marinas" and "Docks" to read as follows:

Marinas: Facilities which provide moorage, launching, storage, supplies and a variety of services for recreational, commercial fishing and charter fishing vessels. Moorage facilities with five (5) or less berths are excluded from this category.

Docks: A pier or secured float or floats for boat tie-up or other water use, often associated with a specific land use on the adjacent shoreland, such as a residence or group of residences. Small commercial moorages (five berths or less) with minimal shoreside services and no solid breakwater are included in this category. Floathouses, which are used for boat storage, net-drying and similar purposes are also included in this category.

## **6. SPECIAL DREDGED-MATERIAL DISPOSAL ELEMENT**

### **6.1 Introduction**

This portion of the Coos Bay Estuary Management Plan outlines anticipated dredging needs and disposal options within the Coos Bay Estuary, identified disposal options are those that can practicably meet the dredging needs and are consistent with the management decisions of the Plan. This plan is not expected to remain unchanged; indeed, the dredging needs and disposal options will undoubtedly change for economic as well as technological reasons. However, for long-range security, this plan does address anticipated need and generally identifies adequate disposal sites. The intent of the plan is to protect all identified sites for disposal use, so that intermittent uses will not preclude use of the sites for disposal purposes.

This plan summarizes public and private projects requiring dredging, the estimated quantities of material estimated to result therefrom, and disposal options. Summary tables are given to illustrate the "need" vs. "options" for each section of the estuary, individual site descriptions and technical information are contained in Appendix 'A'.

### **6.2 Dredged Material Disposal Plan Process**

Two previous dredge plan studies have been undertaken for Coos Bay prior to this estuary management plan: Management of Dredge Spoils ~~in~~ Coos Bay (STR, 1972) and Channel Maintenance Dredging, Coos Bay, Final EIS, (U.S. Army Corps of Engineers, 1975). These studies established a considerable information base from which dredging data was developed. Consequently, the planning effort focused primarily on quantities and disposal options to maintain bay operations. All data contained in the previous studies were re-evaluated for accuracy and consistency with the estuary management plan, in January 1994, the U.S. Army Corps of Engineers conducted a "Feasibility Report on Navigation improvements with Environmental impact Statement". Some estimates have been revised and many sites have been re-evaluated to assure consistency with revised state and federal regulations and the decisions reflected in the Estuary Management Plan.

A Functional Task Force (RF) comprised of dredging operation technicians was formed to develop the dredge plan. All public and private bodies having involvement in dredging activities were contacted. Projections for the amounts of materials to be dredged were established and the valuable sites were updated. Sixty different potential disposal sites were evaluated for use within this planning process. Many of the sites were eliminated because they were in conflict with the estuary management plan decisions or local resource characteristics. Other sites were eliminated because of engineering constraints (particularly up Haynes, Willanch, and Kentuck inlets). All sites were inventoried and thoroughly evaluated, in addition to individual contacts a public meeting was held to discuss issues with concerned citizens.

After reviews by the FTF, the dredged material disposal plan was presented to the inter-Agency Task Force (IATF) for review and comment. This formed the basis of this element, including the final sites

shown on the disposal options portion of this Plan. This element was drafted in its final form with technical assistance and agency coordination by CH2M Hill, and revisions by the Local Officials' Advisory Group (LOAG).

## 6.3 Project Descriptions and Dredging Requirements

Dredging projects for Coos Bay are divided into two categories: (i) federal projects and (ii) other 1 private projects. A summary of these projects are shown in Table 7.1, and on Figure 71 Notes on ^ existing dredging and disposal methods and technology are contained in Appendix 'B'.

### 6.3.1 Federal Projects

During the compilation and adoption of this plan the federal projects generated over 90% of the total maintenance needs for dredged material to be disposed in coos Bay These projects included the Coos Bay Project, and, the Coos and Millicoma Rivers Project.

(a) coos Bay Project: As maintained, the navigation project consisted of two jetties at the entrance to the bay, a 45-foot-deep channel across the outer bar, and a 35-foot-deep 300 to 400-foot-wide channel to the mouth of isthmus Slough. Also included are turning basins opposite Coalbank Slough and at the City of North Bend, two anchorage basins in the lower bay, and a 10- foot-deep, 150-foot-wide connecting channel from deep water in Coos Bay to the Highway Bridge at Charleston. The Charleston area includes a mooring basin, breakwater, and a bulkhead. The jetties were completed in 1928-1929 with subsequent rehabilitation's in 1942 and 1965. The main channel was initially dredged to 24 feet in 1937, deepened to 30 feet in 1951, keep deepened to 35 feet in 1978, to 37feet between 1994 and 1997. Maintenance dredging has occurred on an annual basis since 1951 to maintain the proper channel depths.

i) Between 1994 and 1997 the 45foot-deep channel was deepened to 47feet and the 35 foot-deep channel was deepened to 37feet. The 10foot-deep connecting channel was deepened to 17 feet.

The lower bay (from the bay entrance to the railroad bridge) generated roughly 200,000-300,000 cubic yards (c.y.) of material annually. All of this material is dredged by hopper equipment and is currently either ocean disposed or placed in a designated in bay disposal site. The upper bay (from the railroad bridge to isthmus Slough) generated approximately 500,000 c.y. of material annually. All of this material was pipeline dredged, typically at three-to-four-year intervals. Maintaining an adequate number of disposal options is critical in this area.

The Charleston Channel has historically produced about 15,000 c.y. annually, but this quantity can vary considerably. The area has been dredged with small pipeline, hopper, clamshell, or sand by passer. Disposal has occurred in upland sites and in bay disposal sites

The 1.3 mile Charleston Channel was under a preliminary feasibility study by the corps to determine whether the channel would be deepened to 16 feet from its 10-foot depth. The 1994study conducted by the Army Corps of Engineers concluded that the 10 foot needed to be deepened. The channel was deepened to 17feet. Precise figures for



potential quantities were not available for the project but a preliminary estimate was at least 230,000 c.y. A letter from the Corps [March 2,1982] to the Port of Coos Bay states that the project is considered feasible

(b) Coos and Millicoma Rivers Project: The South Fork Coos River and the Millicoma River join to form the Coos River flowing 5.5 miles in to Coos Bay. A navigation channel 5 feet deep and 50 feet wide is maintained in the Coos River and extends up both tributaries. It is reduced to a 3-foot depth in the upper navigable reaches of South Fork Coos River. The navigation channels were completed in 1966, with maintenance dredging occurring annually since that time.

These channels typically generate about 20,000-25,000 c.y. annually, with a clamshell or bucket dredge doing most of the work. The area of greatest dredging requirement is Dellwood, with 12,000 c.y. removed annually. Dredged materials are placed along the riverbank and subsequently moved by bulldozer. Much of the disposal occurs adjacent to the dredging, with barging up or down the river to other local sites. Disposal site options appear to be more than adequate for the next 50 years in this area.

### **6.3.2 other Projects**

Several other projects, both private and public either exist or are proposed for the near future. Short descriptions and estimated dredging needs are discussed below.

(a) Charleston Boat Basin: The Oregon international Port of Coos Bay owns and operates the Charleston Boat Basin for use by commercial and recreational boats. The basin is dredged annually by a small pipeline, removing approximately 15,000 - 20,000 c.y. of material. The annual quantity of material for this area, including local smaller projects, is estimated at 20,000 c.y.

(b) Roseburg Lumber company: The Roseburg Lumber Company requires periodic maintenance dredging to maintain proper dock-front depths. Their needs are estimated at 10,000 c.y. annually

(c) North Bend-Coos Bay waterfront Docks: A series of private docks line the North Bend-Coos Bay waterfront (including a portion of Eastside). These docks include Weyerhaeuser, Central Dock, standard Oil, union Oil and Al Pierce facilities, to estimate dredging needs, these projects have been combined and have a cumulative dredging requirement of 100,000 c.y. per year. The majority of this dredging is done by clamshell or bucket dredge and barged, trucked or both to a disposal site.

(d) Small River and Slough Projects: Several private operations on the rivers and sloughs require irregular dredging. These requirements are unknown because of sketchy records and inconsistent needs. However, this material is usually disposed on upland adjacent properties and spread around by bulldozers or trucked away.

(e) Proposed Charleston Boat Basin Expansion: The proposed Charleston Boat Basin expansion is not being considered by the Oregon international Port of Coos Bay at this time.

(f) Proposed North spit Trawler Basin and Related Facilities: According to the Oregon international Port of Coos Bay the trawler basin is no longer feasible; however, the possibility of a deep-draft dock in this area is continuing to be considered.

(g) Proposed union Oil Expansion: The Oregon international Port of Coos Bay contends that the proposed Union Oil expansion is no longer viable.

(h) Proposed Eastside Shipyard Facility: The Oregon international Port of Coos Bay contends that the proposed Eastside shipyard facility is no longer viable. This area is currently under review by the City of Coos Bay for rezoning to a residential use.

(l) Future Moorage Projects: The Special Moorage Element has identified other sites around the lower bay as potential areas for future moorage development. These sites will require additional dredging, but volumes cannot be established at this stage, as specific proposals have not been made.

## **6.4 DREDGED MATERIAL NEEDS AND DISPOSAL OPTIONS**

### **6.4.1 introduction**

This section compares estimated dredged material disposal needs with available sites in each area of the bay. Proposed disposal sites are mapped generally at  $r = 3,000$  feet and in detail at  $r = 800$  feet showing property boundaries. The numbering system is taken from the Corps Final EIS (1976), the initial source from which the final list of selected sites was developed.

Actual site selection occurs in the planning stage for any dredge project, and involves the Army Corps of Engineers, the Port of Coos Bay, the project sponsor, their consulting engineer (if any), and other state and federal agencies, inclusion in this inventory implies agency consensus on the general acceptability of the site. However, project procedures, safeguards, site design and any applicable special conditions need to be worked out in advance, [see Policy 20a on Disposal Guidelines]. The site(s) selected will depend on dredging methods, volumes of material and the location of the project. Selection of a site not specifically included in this inventory will require compliance with the Plan: agency consensus on general acceptability may be assumed if dredged material disposal is a permitted use in the Plan.

### **6.4.2 Charleston Area**

The Charleston/Bar view wayside had two upland disposal sites (#36 and fib) which have been filled to their capacity. The Oregon international Port of Coos Bay has a "New" Bar view site which has a capacity of 100,000 cubic yards.

The federal dredging project, which is expected to generate about 300,000 c.y over 20 years typically disposes materials at in-Bay Site G(off Coos Head) or is dredged by sand-bypass. The Port's and related local projects will require about 400,000 c.y. for maintenance over 20 years and potentially an additional 130,000 for new construction. These materials will typically be dredged by clamshell/bucket or small pipeline.

Port and private dredging projects utilize either ocean disposal or Site #4a on the North Spit (barge transport).

### **6.4.3 Lower Bay**

The Lower Bay, from the mouth to the railroad bridge, includes in-Bay Sites 8.4 and G, upland Sites #4a, #4x, and #9y, and the beachfront and ocean sites.

The in-bay sites can handle large quantities of material but must be used only on a priority basis in-Bay "G" is first priority when in-water disposal is used, because of its fewer environmental problems. in-Bay "8.4" is to be used only when "F" is inaccessible because of severe weather problems, and/or dredging above R.M. 6.

Upland sites are well distributed and can be best utilized for private projects especially since federal work is typically ocean-dumped. Site #4a is at the south end of North spit and has a capacity of 1,670,000 c.y. Site 4x could take approximately 2,000,000 c.y., but the timing of its use must be compatible with the Henderson Marsh Mitigation Plan, site #9y, inside the North Bend Airport runway system, could receive 336,000 c.y. The airport extension project has been completed.

The beach disposal site includes all the area along the North spit Beach. This option may have important applications in the future because of its unlimited capacity and anticipated minimal environmental impact if properly conducted. Large pipeline equipment can be used to pump the marine sands to the area west of the foredunes. Prior to permit issuance for disposal use, however, sand transport characteristics and seasonal near-shore biological considerations would need to be properly addressed by the appropriate sponsor, (see field sheet, Appendix A, under "Other considerations"] Studies to determine these physical and biological impacts would probably be performed by the Corps of Engineers (or their contractor) and the National Marine Fisheries Service.

The major dredging quantities are generated by the federal channel work and this material (250,000/year; 5,000,000/20 years) is primarily ocean disposed at two sites immediately offshore; (in-bay disposal occurs when conditions prohibit ocean site). The federal work is expected to continue to be in-water disposed in the future. Currently, the Corps and Environmental protection Agency are examining alternative ocean disposal sites for lower bay sediments.

The Roseburg Lumber Company dredging will be done with clamshell or bucket and will be truck hauled or barged away. Several sites would then be available. The Trawler Basin project has been deemed as not feasible by the Oregon international Port of Coos Bay. The North Bend Airport extension project has been completed.

#### **6.4.4 Upper Bay**

The upper Bay, from the railroad bridge to Isthmus Slough has five large upland disposal sites and two intertidal sites. Site #30b, north of Christianson Ranch, has a capacity of 696,000 c.y. However, this site is also identified as a "High priority" mitigation site, it must therefore be regarded as unlikely to be made available at this time.

Hopper dredging only occurs to RM 12 (near the northernmost disposal island). Large pipeline equipment is used for the federal project upstream of RM 12 and for the large private projects, in the past this material has gone to the available large upland sites because other disposal alternatives were not available. However, this plan now proposes the use of two intertidal sites. Smaller dock maintenance projects are often dredged with clamshell or bucket equipment to be barged away. This type of dredging requires sites immediately adjacent to the channel for appropriate access. These sites exist in Isthmus Slough but immediate availability is sometimes a problem.

The sites identified for upland and intertidal disposal in upper Bay are essential for long-range maintenance dredging and should be preserved for disposal use. The large quantities of materials to be dredged from the federal channel cannot be re-handled by trucks or barges and therefore must be pipelined directly to these large disposal sites. Sites in Isthmus Slough could also theoretically be used for upper Bay disposal needs by using pipeline boosters if an acute shortage of space were to develop, though the costs would be significantly higher than pipeline disposal to nearby sites.

The Army Corps of Engineers completed an Environmental Impact Statement (EIS) in 1986 and a Feasibility Report of Navigation improvements with EIS in January, 1994 on ocean disposal. These reports and studies show that ocean disposal is a viable alternative for maintenance requirements 1 of the bay.

#### **6.4.5 Isthmus Slough**

This section includes disposal sites in Isthmus Slough south to the Coos City Bridge. Site #22 is located on Isthmus Slough south of Bunker Hill-Eastside Road and east of the railroad tracks, it has a capacity of 1,050,000 c.y. Site #23 is the intertidal area known as Kennedy Field, with a capacity of 1,755,000 c.y. Site #24 is at Millington and its capacity is 200,000 c.y. Site #25 is north of the Coos City Bridge on the eastside of Isthmus Slough, it has an estimated capacity of 1,300,000 c.y.

These disposal sites will be used for dredging in both Isthmus Slough (all private at this time) and the Coos Bay waterfront. They can be utilized for truck or barge transport operations and are therefore important for all small projects in the Upper Bay. Sites #22, #23, and #24 could also be used for pipeline disposal of upper Bay channel maintenance materials from the Isthmus Slough reach, if upper Bay sites reach capacity and in particular if site #30b is unavailable in future. Theoretically, it is also possible to use sites #25 for pipeline disposal using boosters, though costs would be high.

A channel is federally authorized for Isthmus Slough from RM 15 (Eastside) to RM 17 (Millington). This channel is designated at 22 feet deep and 150 feet wide, it has never been developed or maintained. Rather, private industry has dredged inconsistently in the area in the past. This channel could be developed sometime in the future, though this is not planned at this time, it may be necessary in future to forego dredging to full authorized draft in order to reserve disposal sites for upper Bay maintenance.

Coalbank Slough has no channel maintenance dredging, though the highway bridge and the railroad bridge were originally designed to insure navigability, [see Table 6.2]

As a compromise toward achieving plan acknowledgement, sites #22, #23, have been deleted, thereby lowering isthmus Slough capacity by 3,005,000 cubic yards.

#### **6.4.6 The Rivers**

The Coos and Millicoma Rivers are unique in dredge planning because of the physical characteristics of the channels and the shorelines. Dredging requirements are localized and have been clamshell or bucket dredged. Disposal is on nearby uplands, typically pasturelands, and spread about by bulldozer. Some barging does take place, however, the material is still disposed locally and distributed in a similar fashion. Disposal in adjacent uplands appears to be a viable option for another 50 years. Site specific disposal identification is not practical in this section. Disposal in this area is subject to typical permit requirements for safeguarding wetlands and riparian resources.

### **6.5 Sediments**

Sediments coming from the upper Bay, RM 13-15, have been the only bay materials carrying significant pollutants. Since completion of the new channel depth dredging (35 feet, 1978), most polluted materials have been removed from the channels. That material was deposited on the Christianson Ranch site. Future dredging is expected to produce cleaner materials because the sediments will be deposited as natural riverine sands, gravels, and muds.

### **6.6 Summary**

The selected sites are summarized in Table 6.6. The sites included in the Dredged Material Disposal Plan are both practical and consistent with the estuary management plan decisions. Not all sites have owner approvals for disposal. However, a majority of the sites do. The Port of Coos Bay is currently contacting owners to secure future disposal rights. Any sites which cannot be secured will be removed from the list of approved Dredged Material Disposal sites and alternative sites which can be made available, will be designated.

Within each area, except for the Coos-Millicoma area, the balance between "needs" and "options- does not allow for the uncompensated loss of any sites, if it is assumed that isthmus Slough sites may be needed for upper Bay maintenance.

All sites in this plan should be protected for future disposal use, except where it can be proven that the site(s) is not essential to the expected needs because an alternative site is available.

Almost all proposed disposal sites will have no use conflicts prior to placement of dredged materials. Though present owners may not be amenable to disposal use, pre-emptory uses are not allowed because of Plan policies, management unit designations and agricultural lands protection.

It is highly probable that future dredging needs of the estuary cannot be met with the Identified disposal options, since the balance between needs and available sites has been upset by sites being found to be

unavailable. For this reason, Intertidal sites were originally added at #18c, I8d, #22, #23 and #24, but were subsequently deleted.

Because of the probable shortage of future upland sites, it was originally deemed necessary to propose intertidal disposal. The only other alternatives for the Upper Bay are two-fold:

1. Ocean disposal of Upper Bay materials, per the present Corps of Engineers study. The issues involved are: the acceptability of these materials for ocean disposal and the future costs for transporting this material by small hopper or clamshell/barge.
2. Eliminate or curtail dredging of the upper Bay and focus all water-dependent development activities in the Lower Bay. This situation was anticipated In the Oregon Ports Study (1980). The navigation problems inherent with the railroad bridge, the limited available future development land in the urban areas, and the tremendous dredging requirements and future costs suggest that future expansion of shipping facilities development for the estuary will occur in the Lower Bay. However, the heavy investment in shoreside facilities in the Upper Bay will probably insure that cost/benefit ratios for some degree of maintenance will continue to be positive.

As discussed above, due to probable costs of ocean disposal, it may be cheaper to use isthmus Slough disposal sites, even to pump spoils to Sites #25 and #25a, with the extra cost involved. Should Site #30b not become available, and ocean disposal prove too expensive to justify Upper Bay maintenance, it is estimated that there will be a shortfall of about 2,100,000 c.y., using all other site to full capacity, over the Plan period, if this critical situation develops following the ocean disposal study, other sites, preferably upland, must be identified and secured in a future Plan update.

TABLE 7.6

## SUMMARY: DREDGED MATERIAL DISPOSAL SITES\*

SITE NO.	LOCATION	CAPACITY [cu. yds.c.y.]	COMMENTS
4a	North Spit	1,670,000	Federally
4x	Henderson Marsh	2,000,000	Future project
9y	Airport Interior	336,000	FAA approved
E	Offshore	Unknown	Alternate site to site "F" [See Section 6.2.1(a)] approved by USACOE
F	Offshore	Unknown	See Section 6.2.1(b) approved by USACOE
H	Offshore	Unknown	See Section 6.2.1(c) approved by USACOE
Beachfront	North Spit	Unlimited	Biological/Engineering data required
[Ocean]	[Off Bar]	(Unlimited)	[Currently under study]
Inbay 8.4	Airport	Unknown	Limited use allowed
New	Barview	100,000	Port owned
Inbay G	Coos Head	Unknown	Regularly used
15a	East Bay Drive at Kentuck Inlet	200,000	School District #13
25	Lower Isthmus [East]	1,300,000	Private ag. Land
30b	North of Christensen Ranch	<u>696,000</u>	Private ag.
		6,302,000 c.y.	



## SECTION 6 - APPENDIX 'A'

### **INVENTORY OF DREDGED MATERIAL DISPOSAL SITES. = FIELD SURVEY SHEETS**

#### **INVENTORY: DREDGED MATERIAL DISPOSAL SITES**

Field survey sheet

Site # 4a

Management Unit: #1 CS & #2Cs

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
24,35	25	14	100

Location: North Spit, south tip.

Physical Boundaries: Spit to north, bar to south, estuary to east, ocean to west.

Approximate Size: 100 acres

Ownership: corps of Engineers

#### PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Dune grass, shore pine.

Land Type: conditionally stabilized dunes.

Wildlife use: snowy plover, use of existing DMD area.

Aquatic Regime: Minor deflation plain wetland areas.

#### MAN-MADE FEATURES:

Existing use: Some DMD use, - dispersed recreation.

Structures: none

Access: via North spit access road, trails.

#### DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 10 feet

Est. Capacity: 1,670,000 c.y. at a 10'fill depth.

Existing DMD Dikes, Outfalls, etc. No dikes or outfalls.

Possible Means of Disposal: Pipeline.

Potential Conflicting uses: Dispersed recreation.

Potential Future use: as existing, possibly increased snowy plover use.

#### Other Considerations:

- Corps owned. Has been used for disposal in past. Disposal use could be utilized to enhance plover habitat, as required by DLCD for Port of Coos Bay project (see permit for McCall Dock). Disposal should be phased to permit habitat development.



INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # 4x

Management Unit: 5 WD

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
5	25	13	200

Location: Henderson Marsh [See "Henderson Marsh Agreement"]

Physical Boundaries: Dunes to northwest, bay to south, fill to east.

Approximate Size: 150 acres

Ownership: Formerly Menasha Corp., now Weyco.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

vegetation Type: Willow scrub, freshwater marsh, diked high saltmarsh/upland meadow type.

Land Type: Deflation plain wetland.

Wildlife use: Extension use by waterfowl, raptors, other typical marsh species.

Aquatic Regime: saturated year-round, seasonally ponded in some places.

MAN-MADE FEATURES

Existing use: vacant.

Structures: Dikes.

Access: via North Spit access road.

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 10 feet

Est, capacity: 2,000,000 c.y. at a 10" fill depth.

Existing DMD Dikes. Outfalls, etc.: Dike to bay, (w/tidegate); dike in south part of site (breached); outfall channel on east side of site from existing DMD area.

Possible Means of Disposal: Pipeline dredge.

Potential Conflicting uses: none

Potential Future Use: industrial site.

Other Considerations:

- use of this site is subject to the conditions stipulated in the Henderson Marsh Agreement and is dependent upon its final signature.
- Can only be used in conjunction with a specific project, incremental filling not permitted without phased mitigation actions, as provided for in agreement.

## INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet Site # 9y

Management Unit: NA

Section	Township	Range	Tax Lot
9	25	13	100

Location: North Bend Airport (between runways).

Physical Boundaries: Airport runways on all sides.

Approximate Size: 30 acres Ownership: City of North Bend.

### PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: grasses.

Land Type: filled land.

Wildlife use: limited

Aquatic Regime: none.

### MAN-MADE FEATURES

Existing Use: Municipal airport.

Structures: Runways on all sides.

Access: via airport.

### DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 7 feet

Est. Capacity: 3,360,000 c.y. at a 7\* fill depth

Existing DMD Dikes. Outfalls, etc.: no dikes at present.

Possible Means of Disposal: Pipeline.

Potential Conflicting uses: None: FAA has approved disposal site.

Potential Future use: As existing.

Other Considerations:

- Consistent with the existing airport plan as approved by FAA.

INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # Beachfront

Management unit: NA

Section	Township	Range	Tax Lot
12,13,23,24,35	26	14	

Location: Beachfront from Menasha Pond to tip of spit.

Physical Boundaries: Ocean to west, foredune to east.

Approximate Size: N.A.

Ownership: state of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

vegetation Type- None

Land Type: Beach

wildlife use: Shorebirds

Aquatic Regime: Direct tidal influence.

MAN-MADE FEATURES

Existing use: Dispersed recreation.

Structures: None

Access: from North Spit access road

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: N.A.

Est, capacity: Possibly unlimited.

Existing DMD Dikes. Outfalls, etc.: None.

Possible Means of Disposal: Pipeline.

Potential Conflicting uses: None.

Potential Future use: N.A.

Other Considerations:

- Disposal use should not interfere with lagoon outfall functions of fishery spawning ~~activities~~activities (particularly crab). (See conditions McCall Dock permit). Further analysis of these considerations should be undertaken prior to disposal use.
- Disposal in south portion of spit would require sediment transport analysis to identify potential adverse impacts to bar and inner-channel.
- This site agreed to in principle by agencies, but amount and frequent of disposal not yet established.
- Could be used both for navigation channel work and private project. Study should be initiated to evaluate suitability for navigation of work.
- At present, agencies would not support "double handling" of spoils (barging from upper bay, then dumping in-bay and piping to beach)

INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # Inbay—"8.4"

Management Unit: 51A DA

Section	Township	Range	Tax Lot
4,9	25	13	

Location: Opposite North Bend Airport.

Physical Boundaries: (Inbay)

Approximate Size: NA

Ownership: State.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: NA

Land Type: NA

Wildlife use: Aquatic & benthic fauna (but "partially altered area").

Aquatic Regime: Subtidal.

MAN-MADE FEATURES

Existing use: As ~~DMD~~ site.

Structures: None, (adjacent to shipping channel).

Access: water only.

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: NA

Est. Capacity: unknown

Existing DMD Dikes, Outfalls, etc.: Shipping channel adjacent.

Possible Means of Disposal: Hopper.

Potential Conflicting uses: None.

Potential Future use: DMD site.

Other Considerations:

- To assure long term suitability, corps of Engineers will need to study sediment transport, as required by ODFW/USFWS/NMFS.

INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # Inbay "G"

Management unit: 67A DA

Section	Township	Range	Tax Lot
35	25	14	

Location: Off Coos Head

Physical Boundaries: (Inbay)

Approximate Size: NA Ownership: state.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: NA

Land Type: NA

Wildlife Use: Aquatic & benthic fauna.

Aquatic Regime: Subtidal.

MAN-MADE FEATURES

Existing ~~use-use.~~ - None.

Structures: None.

Access: Water only.

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: NA

Est, capacity: unknown

Existing DMD Dikes, Outfalls, etc.: Adjacent to shipping channel.

Possible Means of Disposal: Hopper.

Potential conflicting uses: None.

Potential Future use: DMD site.

## INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # 11b Management unit: 48A DA

Section 10 Township 25 Range 13 Tax Lot 1000,1100

Location: "East Pony Slough" at North Point

Physical Boundaries: Railroad berm to southwest; spoil disposal areas to north, east.

Approximate Size: 30 acres.

Ownership: Al Pierce Lumber Co.

### PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Typical of intertidal mud flat.

Land Type: intertidal flat and saltmarsh.

Wildlife Use: some wildfowl, wading birds, shorebirds. Mud Shrimp, some clams (Macoma, Tillina); flat fish habitat.

Aquatic Regime: Daily tidal inundation.

### MAN-MADE FEATURES

Existing use: None.

Structures: None, but flanked by railroad berm, 2 spoil areas.

Access: from North Point industrial area.

### DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 21 feet (9 feet on north side of western spoil area).

Est. Capacity: 980,000 c.y.

Existing DMD Dikes, Outfalls, etc.: None.

Possible Means of Disposal: Pipeline.

Potential Conflicting uses: This has been identified as a potential mitigation/restoration site.

Potential Future use: industrial/commercial.

Other Considerations:

- An important site for future maintenance of upper bay navigation channel.
- When filled to height of existing spoil areas (+22 feet MLLW) would render the area a more readily usable development site.

INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # 25 Management unit: 30B RS

Section	Township	Range	Tax Lot
13,14,23,24	26	13	1100,1000,1200,400,1800,100, 200,100,1000,1100

Location: East of Isthmus Slough, north of Coos City Bridge.

Physical Boundaries: Slough to west, upland to north, east.

Approximate Size: 82 acres

Ownership: 1100,1000,1200-Lyons, ~~J. Stewart~~ J. Stewart Et.Al.; 1200-Penas, David C. &J.L.; 400-Nelson, Daryle D &J.S.; 1800,100,100,1000-McCauliffe, Susan, Lyons, Sally &Lyons, J. Stewart; 200-Pierce, Al &Hilda; 1100-Lyons, J. Stewart & Barbara A.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses.

Land Type: Diked marsh.

Wildlife use: Typical of wet meadow (heron, egret).

Aquatic Regime: Local drainage, seasonally wet, occasionally flooded.

MAN-MADE FEATURES:

Existing use: Pasture.

Structures: None.

Access: via Coos City Road.

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 10 feet (theoretical maximum)

Est. Capacity: 1,300,000 c.y. at a 10" fill depth (theoretical maximum).

Existing DMD Dikes, Outfalls, etc.: Dike to slough, otherwise, unprepared for DMD.

Possible Means of Disposal: Pipeline, clamshell.

Potential Conflicting uses: Agriculture use.

Potential Future Use: Return to agricultural use.

Other Considerations:

- Would be needed only for minor DMD for small private projects; unlikely to need entire J site within Plan period.
- Agricultural uses should be restored.

INVENTORY: DREDGED MATERIAL DISPOSAL SITES

Field survey sheet

Site # 30(b) Management Unit 18 RS

Section	Township	Range	Tax Lot
18	25	12	200,300,600,1500,1100

Location: North of Christianson Ranch, off East Bay Drive.

Physical Boundaries: Cooston channel to west, uplands to east, north.

Approximate Size: 36 acres.

Ownership: 200,600,1100-Lilienthal. Herman u.; 300-weyerhaeuser; 1100-Kronsteiner, Joseph P.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses with some freshwater aquatics.

Land Type: Diked marsh.

Wildlife use: Typical of wet meadow; heron, egret, some wildfowl.

Aquatic Regime: Local drainage, seasonally wet or flooded.

MAN-MADE FEATURES:

Existing use: Pasture.

Structures: None.

Access: East Bay Drive.

DREDGED MATERIAL DISPOSAL POTENTIAL

Est. Avg. Fill Depth: 12 feet

Est. Capacity: 696,000 c.y. at a 121-fill depth.

Existing DMD Dikes, Outfalls, etc.: Dikes to bay.

Possible Means of Disposal: Pipeline, clamshell.

Potential Conflicting uses: Agricultural use; also designated as a high-priority mitigation site (#U-12).

Potential Future Use: Return to agricultural use

Other Considerations:

- Currently, owner would like to use site for restoration.
- Agricultural uses should be restored, otherwise Goal #3 exception needed.



APPENDIX 'B'  
NOTES ON EXISTING DREDGING AND DISPOSAL METHODS  
(Source: final EIS, Corps of Engineers, 1976)

1. HOPPER DREDGE

A hopper dredge is used to dredge the channel entrance. The hopper dredge works on a principle similar to a vacuum cleaner. The dredge has pipes called drag-pipes extending from each side of the hull. As the dredge moves along its course, a broad scraper (draghead) is dragged along the bottom. The scraper loosens a layer of bottom sediment. Pumps create suction in the drag-pipes and the silt or sand is drawn up through the pipes and deposited in bins or hoppers, in the mid-section of the dredge. Here the solid material sinks to the bottom of the hoppers while the excess water runs off and is piped back to the sea. The hoppers are sealed off from the rest of the ship, so they can be opened along the ship's bottom to release the material in pre-selected deep-water areas.

2. PIPELINE DREDGE

Dredging of the upper channel is accomplished by pipeline dredges which are operated by private contractors who bid for government work on a competitive basis. A pipeline dredge has a rotating cutter head on the end of a suction pipe that excavates bottom material. The dredge discharges a mixture of water and dredged material through pontoon supported pipes to the shore. The normal pumping distance is approximately 5,000 feet but with a booster pump, distances up to 15,000 feet (2.8 miles) are attainable, a daily average of about 20,000 cubic yards can be dredged with a pipeline of 24" diameter.

3. CLAMSHELL BUCKET DREDGE

Clamshell bucket dredges are used on the Coos/Millicoma System and isthmus Slough and in numerous small dredging projects at docks throughout the bay. A bucket dredge is a float mounted hoist that utilizes a bucket to remove bottom materials. A clamshell bucket consists of two similar halves that are hinged at the top. The bucket can be opened or closed by the dredge operator. Chief advantage of a bucket dredge is its ability to operate in small confined areas.

4. SAND-BYPASSER

In recent years, the SANDWICK, a specially modified landing craft which removed materials from the bottom by an agitation-propeller wash process, has been utilized for Charleston Channel maintenance. Because the SANDWICK does not remove material by utilizing pumps or buckets, it is not considered a dredge, but is termed a sand bypasser. In operation, the SANDWICK is positioned over the shoal to be removed and four anchors are dropped, one opposite each quarter of the craft. With the anchors in place, a deflector door is lowered, and the throttles opened to about three-quarters speed. This causes large volumes of water moving at relatively high velocity to be directed downward into the shoal, agitating the material so that it can be carried by the currents to settle in locations up to several hundred feet away, in sands, maximum operating depths are 15 to 20 feet with material being displaced 200 to 400 feet, in gravels, maximum working depths are 14 to 18 feet and the coarser material is displaced only 25 to 100 feet.

## 7. SPECIAL MITIGATION/RESTORATION ELEMENT

### 7.1 Introduction

Statutory and Regulatory Framework Mitigation and restoration considerations are requirements of LCDC Goals 16 and 17. Goal 16 Implementation Requirement (4) on mitigation, as modified by the 1979 legislative amendments (HB 2619) to the State Fill and Removal Law, requires that:

"Adverse impacts to estuarine resources resulting from dredge or fill activities permitted in intertidal or tidal marsh areas shall be mitigated by the creation, restoration or enhancement of an estuarine area(s) to maintain the functional characteristics and processes of the estuary, such as its natural biological productivity, habitats and species diversity, unique features and water quality (emphasis added).

Goal 16 also requires that, where appropriate, the long-term environmental, economic, and social values, diversity and benefits of estuaries be restored. Implementation Requirement (7) of Goal 16 states:

"State and federal agencies shall assist local government in identifying areas for restoration. Restoration is appropriate in areas where activities have adversely affected some aspect of the estuarine system, and where it would contribute to a greater achievement of the objective of this goal. Appropriate sites include areas of heavy erosion or sedimentation, degraded fish and wildlife habitat, anadromous fish spawning areas, abandoned diked estuarine marsh areas, and areas where water quality restricts the use of estuarine waters for fish and shellfish harvest and production, or for human recreation."

Goal 17, Implementation Requirement (3) states:

"Local government, with assistance from state and federal agencies, shall identify coastal shoreland areas which may be used to fulfill the mitigation requirement of the Estuarine Resources Goal. These areas shall be protected from new uses and activities which would prevent their ultimate restoration or addition to the estuarine ecosystems."

Oregon Law (ORS 541.626) provides the Division of State Lands W (DSL) with the authority to require mitigation for dredging or filling waters of the state. For estuarine areas, DSL must require mitigation for any permitted alteration of intertidal and tidal marsh areas as outlined in the LCDC Estuarine Resources Goal. The DSL may also require additional mitigation for \*«# alteration of productive subtidal areas. Certain projects can be exempted, wholly or in part, at the discretion of DSL as specified in ORS 541.626(4). The complete text of ORS 541.626 follows.

ORS 541.626 Mitigation as condition for fill or removal from estuary; considerations; other permit conditions. (1) As used in this section, "mitigation" means the creation, restoration or enhancement of an estuarine area to maintain the functional characteristics and processes of the estuary, such as its natural biological productivity, habitats and species diversity, unique features and water quality.

(2) Except as provided in subsection (4) of this section, the director shall require mitigation as a condition of any permit for filling or removal of material from an intertidal or tidal marsh area of an estuary.

(3) If the director requires mitigation, the director shall consider:

- (a) The identified adverse impacts of the proposed activity;
- (b) The availability of areas in which mitigating activities could be performed;
- (c) The provisions of land use plans for the area adjacent to or surrounding the area of the proposed activity;
- (d) The recommendations of any interested or affected state or local agencies; and
- (e) The extent of compensating activity inherent in the proposed activity.

(4) Notwithstanding any provisions of ORS 197.005 to 197.430 or the state-wide planning goals adopted thereunder to the contrary, the director may:

(a) Waive mitigation in part for an activity for which mitigation would otherwise be required if, after consultation with appropriate state and local agencies the director determines that:

- (A) there is no alternative manner in which to accomplish the purpose of the project;
- (B) there is no feasible manner in which mitigation could be accomplished;
- (C) the economic and public need for the project and the economic and public benefits resulting from the project clearly outweigh the potential degradation of the estuary;
- (D) the project is for a public use; and
- (E) the project is water dependent or the project is publicly owned and water related; or

(b) Waive mitigation wholly or in part for an activity for which mitigation would otherwise be required if the activity is:

- (A) filling for repair and maintenance of existing functional dikes and negligible physical or biological damage to the tidal marsh or intertidal areas of the estuary will result;
- (B) riprap to allow protection of an existing bankline with clean, durable erosion resistant material when a need for riprap protection is demonstrated that cannot be met with natural vegetation and no appreciable increase in existing upland will occur;
- (C) filling for repair and maintenance of existing roads and negligible physical or biological damage to the tidal marsh or intertidal areas of the estuary will result;
- (D) dredging for authorized navigation channels, jetty or navigational aid installation, repair or maintenance conducted by or under contract with the Army Corps of Engineers;
- (E) dredging or filling required as part of an estuarine resource restoration or enhancement project agreed to by local, state and federal agencies; or
- (F) a proposed alteration that would have negligible adverse physical or biological impact on estuarine resources.

The DSL coordinates its permit issuance and mitigation requirements with the Oregon Department of Fish and Wildlife, other state agencies, and federal agencies.

Federal agencies, particularly the U.S. Fish and Wildlife Service, the U.S. Environmental Protection Agency and the National Marine Fisheries Service, also seek mitigation as compensation for federally constructed, funded or permitted estuary development activities which destroy or degrade natural resources. The Fish and Wildlife Coordination Act (1934), the Endangered Species Act (1975), and agency policies and regulations provide a basis for federal decisions, which are implemented primarily through

conditions on Corps of Engineers' permits for dredging, filling or other alterations. The basic policies of these agencies are:

- o Prevent natural resource losses, if possible;
- o Recommend site plan modifications which will lessen the impact of the proposed action; and
- o Require a mitigation plan for replacement of, or compensation for unavoidable losses.

In addition, the Corps of Engineers, under Section 150 of the Water Resource Development Act (1976) and Section III of the Rivers and Harbors Act (1968), provides funding for mitigating the adverse impacts of federal navigation projects.

## **7.2 Mitigation and Restoration - Discussion of terminology**

The mitigation provision of Goal 16 addresses offsetting the adverse impact of dredging or filling activities in two specific areas of the estuary, intertidal and tidal marsh areas. The focus of the provision is on compensating for the effects that will result when approved dredging or filling activities occur. Mitigation can be accomplished through the restoration of a lost resource, the creation of a new resource or the enhancement of an existing resource.

Restoration, creation and enhancement activities and mitigation activities will of necessity resemble one another, but the following distinction can be made. Mitigation is an activity which proceeds as a part of a permitted alteration (or possibly several alterations in the case of mitigation banking) which, considered with the negative impacts of the alteration, results in no net loss of estuarine values. Restoration, creation or enhancement activities are the means through which mitigation is accomplished. Restoration, creation and enhancement activities not performed for mitigation but undertaken voluntarily will result in a net increase of estuarine values, e.g., increased productivity, increased habitat and/or increased diversity. Such activities are collectively termed "Restoration". This term also includes activities on-shore which restore social or economic assets. A restoration activity for social or economic purposes, such as the rehabilitation of urban waterfronts, cannot be considered mitigative because it would not compensate for adverse impacts to natural values resulting from dredge or fill activity. However, a voluntary restorative action in the estuary could be placed in a "mitigation bank" [see further discussion below] and credited against future dredge or fill actions which would require mitigation.

## **7.3 Plan Development Methodology**

The Mitigation Plan and the Restoration Plan were developed as a result of the Mitigation/Restoration Functional Task Force study efforts, technical research and review, and the Interagency Task Force review and revisions.

The Mitigation/Restoration Functional Task Force was created at the request of the IATF. This special task force comprised 15 citizens and technicians from the Coos Bay area. This group developed a study process by which preliminary inventories were undertaken to identify all potential mitigation or restoration sites or actions, and develop banking concepts and implementation plans. Data that was developed by this task force was sent out to a Technical Advisory Team for review and comments. An Inventory White Paper was also produced, discussing inventory procedures, site descriptions, and plan

recommendations. An overall mitigation/restoration review was then presented to the IATF for overall estuary management consistency and conflict area resolution. This element was drafted in its final form with technical assistance and agency coordination by CH<sup>^</sup>M Hill, and further revisions by the Local Officials' Advisory Group (LOAG). Subsequent revisions have been made at the direction of the Coos Bay Estuary Advisory Commission (CBEAC) in response to various IOTC ("in order to comply") requirements of the Land Conservation and Development Commission's continuance order for the CBEMP.

The inventory for the Mitigation/Restoration Element was developed through following steps:

1. Aerial photographs were reviewed for all shorelands in the estuary. This was accomplished by the careful review of recent (1978-1979) color aerials taken at a 1" = 2000' scale, with magnifying glasses and stereoscopic lenses. Any areas that appeared to experience limited or no tidal influence but showed signs of existing or vestigial tide channels or tide flats, were mapped on a preliminary basis. Many of these sites were then "ground checked" for interpretive accuracy. All such sites were identified as having the potential for being either "restored" to the estuarine system or "enhanced as an already functioning part of the estuary.

2. The National Wetlands Inventory (NWI, U.S. Fish and Wildlife Service 1978) was used to identify potential sites, utilizing two categories that appear in the NWI mapping system:

A. ENHANCEMENT SITES - All sites identified as Estuarine Intertidal Emergent Wetlands that are now partially diked, drained or ditched. These sites are saltmarsh areas that are partially obstructed from complete tidal influence and are potential enhancement sites.

B. RESTORATION SITES - All sites identified as Palustrine Emergent Wetlands which are either diked/impounded, but not farmed; or diked/impounded, farmed, but not partially drained/ditched. Suitability for restoration usually depends upon the feasibility of removing the dikes or some similar action.

All areas that conformed to the above designations on the NWI maps were then included in the preliminary list of potential mitigation/restoration sites.

3. The Oregon Department of Fish and Wildlife developed a list of 11 sites in May, 1977, that "may be potential mitigation sites". This list was developed as a response to a specific request by the Coos Bay-North Bend Water Board. The cover letter noted "We hasten to add that these sites have not been evaluated as to their suitability as mitigation for any specific project...". This status has not changed. The 11 sites were included in the overall list of potential sites, with nine of these sites already identified through previous criteria."
4. An inventory of past estuarine losses was undertaken, to identify those habitat types that have experienced the greatest impacts or losses. This inventory identified tentative habitat types, and fairly definitive areas of estuarine loss or degradation. This information was used to identify potential restoration actions.
5. An inventory of lost or degraded estuarine amenities (versus actual estuarine habitats) was also undertaken. This inventory looked at water quality problems, riparian vegetation losses, human uses which adversely impact the estuary, and cultural/social

conditions which have adversely impacted the estuary. This information provided a basis for developing the concepts that are presented in the restoration section [see below].

The preliminary inventory of potential mitigation/restoration sites in the Coos Bay estuary identified over 160 sites. These inventory sites were then evaluated for:

1. Physical/engineering practicality;
2. Economic feasibility;
3. Potential social or economic conflicts;
4. Biological probability of "improving" the ecosystem; and
5. Estuarine management consistency.

This screening process, which included the Functional Task Force, the Interagency Task Force, the Coos Bay Estuary Advisory Commission, and the Coos County Board of Commissioners, refined the total list of potential sites to 85. This inventory represents a list of sites which are generally acceptable to the resource agencies. However, the Division of State Lands has the ultimate responsibility to determine the acceptability of each site within the context of a particular mitigation action. The IATF agreed that it was appropriate to rate the mitigation potential of these sites according to a "priority rating system" [See Section 7.5 below].

## **7.4 Types of sites, possible actions and consequences.**

### **7.4.1 Introduction**

The majority of the 85 potential mitigation sites are restoration sites (58). The remainder (25) are enhancement sites, except for one, which is classified as a restoration/creation site, (this site is apparently spoil placed upon a low natural promontory), and one strictly creation site. This inventory does not include the extensive mitigation actions which form part of the negotiated "Henderson Marsh Agreement", which are separately referenced in the Plan Provisions under Shoreland Management Segment 5. This is because this package is primarily for freshwater mitigation, and based upon USFWS mitigation policy rather than on Goal 16 requirements.

#### 7.4.2 Restoration Sites

Restoration sites are of two basic types:

- (i) Spoil islands that may be scalped down to intertidal level, and
- (ii) Diked former tidal marsh where there is an opportunity to restore to tidal influence.

However, a wide variety of conditions exist within these two categories. Spoil islands vary in size from an acre or so to twenty or more acres, and also vary considerably in height. In most instances, access is by water only, and excavating equipment would have to be barged into the site.

Diked former tidal marshes provide several sites, most of them in sloughs where massive alteration of the estuary took place in the past, particularly on Catching Slough. However, there is a wide variation in the current conditions. Several potential sites are currently well-managed improved pasture which contribute substantially to the local agricultural economy. Other sites exhibit varying degrees of colonization by fresh-marsh species, while remaining in active agricultural use. In a few cases, agricultural use has apparently been abandoned in the recent past, and the site has been taken over to a great extent by fresh marsh vegetation. Finally, a few sites, while still diked, show no traces of former agricultural use, and now are in more advanced stages of freshwater wetland vegetational succession. In some cases, too, salt water penetrates tidegate systems and has created communities of salt tolerant species like Lyngbye's sedge along drainage ditches. In most cases, the natural marsh channel systems have been replaced by artificial ditches, leaving only vestiges of channels visible on airphotos. In other cases, parts of the basic natural circulation system remain, converted to drainage ditches. The existence of natural channels suggests that these sites would return more rapidly to something more closely approximating their original condition, and in particular would become more efficient in transporting detrital material back into the estuarine system.

It is not known how rapidly a given site newly exposed to tidal action and salinity would convert to a saltmarsh community. Experimental work on the Salmon River estuary has shown that within two growing seasons, a substantial conversion from grasses or fresh marsh to saltmarsh can occur [Diane L. Mitchell, Report to Estuarine Mitigation Techniques Workshop, Newport, Jan. 1981]. Certainly, the rate of conversion could vary from site to site, depending on tidal range, salinity of the incoming water, responsiveness of existing channels and the degree to which the site is opened up to tidal action. Saline intrusion will kill off non-salt plant species rapidly within one growing season, as evidenced in Coalbank Slough where dikes have recently washed out. However, the rate of invasion by salt tolerant species will depend on the proximity of a seed source and the existence of a suitable substrate for their establishment. It should be noted that even where fresh water wetland existed previously, most plant species (except types which are found in both fresh and salt marsh communities, like certain sedges) will experience dieback and replacement.

Engineering considerations are also widely variable. In a large number of cases, a highway (or railroad) runs along the dike separating the site from the estuary. This will greatly complicate the task of increasing tidal influence, adding to costs and restricting opportunities. All that is possible in many such cases is to remove a tidegate or increase the culvert size or possibly add another culvert. Complete removal of the dike would not be feasible. This would somewhat reduce the potential value of certain sites.

In other cases, a major tidegate has sealed off an entire slough, often under the auspices of a local drainage district. Restoration of sites above these tidegates to full tidal action would be very costly, requiring replacement of the major tidegate and often also requiring new dikes and additional tidegates



to confine tidal action to the site itself and protect other surrounding farmland. Examples are found on Kentuck, Palouse, Larson, Willanch, Ross and Coalbank Sloughs. All except Kentuck and Willanch are maintained by property tax-supported local drainage districts. All sites above major tidegates are of very limited usefulness due to engineering difficulties, expense and conflict with existing agricultural use and the purpose of the drainage districts. Consequently, over 30 sites which were included in the preliminary inventory have been excluded from the final list of selected sites.

Other sites, particularly on Isthmus and Catching Sloughs, could easily be opened up directly to the estuary and are topographically separated from neighboring areas. Engineering requirements in these cases would be minimal and complete removal of dikes, while more expensive, might be feasible to introduce tidal action. Self-contained isolated sites of this type are much more usable than those which require protection of neighboring areas. However, even within sites with this desirable feature, there are wide variations in existing use, management and plant communities. For instance, site U-24 is currently intensively managed for pasture, while site U-30 (b) in upper Catching slough, has reverted to a mostly freshwater marsh condition. Other sites in the immediate area exhibit various intermediate stages of reversion.

While several of these sites appear to have been abandoned for agricultural use, due to the advanced stage of reversion to freshwater marsh, this is not necessarily the case. Some of these sites may become reclaimed for agricultural use following a change in ownership, management objectives, availability of capital or improved market conditions for farm products. While these apparently abandoned sites may be more likely to become available for restoration, it should be remembered that landowners' objectives cannot always be anticipated.

### **7.4.3 Enhancement Sites**

There are two basic types of enhancement site.

- (i) Similar in nature to diked restoration sites, except that there is already a breach in the dike permitting estuarine influence, but with circulation impaired, and
- (ii) Sites where removal of driftwood, old pilings or other debris would enhance vegetative growth and tidal circulation.

The majority of the identified sites are of the first type. They often occur where agriculture was formerly extensive but has since been largely abandoned. Main examples are found in South Slough, North Slough and in one site on Davis Slough. Remnants of dikes are found at Sites SS-1, SS-2(a) and (b), and SS-10(a) and (b) for example, which could be further breached or entirely removed to improve estuarine circulation in areas basically already under tidal influence. The removal of the dike might possibly increase the upstream extent of tidal influence, by increasing the volume of tidal inflow, for instance on Talbot Creek (SS-2(a)), but the magnitude of change is open to conjecture. Similarly, the biological value of improved circulation, in terms of greater nutrient transport is without doubt. However, quantitative data are lacking for Coos Bay on the exact effects of enhancement actions of this type. There may also be changes in plant communities and fauna which are not readily apparent. The grosser changes in plant community following restoration actions, by contrast, are much more obvious. Consequently, the true value of enhancement actions are harder to assess. However, in most cases the engineering requirements are minimal.

Due to the location of many of these sites, access will often be by water only, and excavation equipment will need to be barge mounted. Several of the sites in the South Slough are remote from roads, and shallow water conditions may pose access problems.



Two sites for debris removal have been identified, one on upper Isthmus Slough (site U-55(a)) and one on North Slough (site M9(c)). In addition, the Kennedy Fieldsite (U-40) could involve some debris removal. These sites are by no means the only ones where driftwood, pilings and other debris have buried marsh vegetation and restricted circulation. Driftwood is found throughout the bay on salt-marshes and along the high water line, particularly on the East Bay shore. Other similar enhancement sites could be proposed by sponsors and assessed for their potential value by DSL. Removal could be done either by barge mounted crane or from the land depending on road access. The benefits would be increased primary productivity, benthic organisms and circulation. It should be mentioned that storm tides during the winter cause gradual accretion of debris, so these actions would probably need to be followed up each year to be fully effective. It must also be noted that in some places along the shoreline, driftwood accumulations have a useful function in helping to prevent erosion and stabilize the bank. These factors would need to be accounted for in determining the net benefit of debris removal actions for estuarine enhancement.

#### **7.4.4 Geographic distribution of sites and relationship to future development areas**

Goal 16 Implementation Requirement 4 requires mitigation for intertidal dredge or fill. Goal 17 Implementation Requirement 3 requires the identification of "coastal shoreland areas which may be used to fulfill the mitigation requirement of the Estuarine Resources Goal." Neither Goal 16 nor Goal 17 specifically require the County to ensure that a potential mitigation site exists for each potential project that might ever be developed because of a Plan designation. In fact, it would be extremely difficult, if not impossible, to guarantee in the Plan that "like-for-like" mitigation sites exist to offset the impacts of future projects of which the nature and scope is unknown.

The Division of State Lands, which is responsible for implementing Oregon's Fill and Removal Law (ORS 541) and LCDC's mitigation requirements, comments about the difficulty in planning for mitigation since mitigation is an implementation, project-oriented function:

"It is difficult to determine at the time of plan development how much mitigation might be required in the future for projects ... without knowing the specific nature and scope of the proposed action — ie., i.e., without a project (Personal Communication with Mr. Bill Parks, DSL, June 3, 1983.)"

And further: "Practically speaking, the designation of specific mitigation for hypothetical projects would not be worth the time invested in analysis (letter from Ed Zajonc, Director, DSL, June DSL, June 13, 1983)"

Coos County concurs fully with DSL's observation. Nevertheless, the County does believe prudent planning requires a general assessment in the Plan addressing the question of whether or not sufficient mitigation sites have been designated in the Plan and protected against pre-emptory uses.

Section 4.0 in the "Linkage Document" presents accumulative Effects Statement" that addresses the environmental impacts ^ expected to result from uses and activities allowed in the Plan's "development" management units. Mitigation planned to offset these impacts must consider the amount of development that may occur and the nature and extent of that development. Again, this is nearly impossible to do without foreknowing at the present about projects which may materialize in the future. Certain general conclusions can be made now, however.

The Plan's "development" management units comprise an estimated 1,451 acres, or only about 10.8% of Coos Bay's total estuarine surface area. Most of this acreage consists of subtidal areas, and dredge or fill activities in subtidal areas do not require mitigation pursuant to Goal 16. Goal 16 requires mitigation for "dredge or fill activities permitted in intertidal or tidal marsh areas." An estimated 212 acres of intertidal and tidal marsh areas are contained within "development" units. Stated otherwise, less than 15% of the 1,451 acres in "development" units are subject to Goal 16 mitigation requirements. This information is presented in greater detail in the "Cumulative Effects Statement."

The "Cumulative Effects Statement" also addresses the general nature and extent of fill and removal actions planned for "development" units, by bay segment. It notes that fill and removal actions and impacts are generally limited to a few major projects, such as the North Bend Airport runway extension project and limited moorage development, and also a number of less extensive actions (because the fill would be mostly subtidal) such as bulkheading out to water depths sufficient for deep-draft vessels. The environmental effects of these fill and removal actions is not as great as might first be assumed because:

- (i) most of the area in "development" units is subtidal, and hence less valuable habitat than that found in intertidal and tidal areas; and
- (ii) the greater part of the acreage in "development" units is in areas where past alteration has occurred, or is classified by Goal 16 as "areas of minimal biological significance."

To assess Goal compliance, the question is then posed:

"Are adequate sites protected in the Plan against pre-emptory uses and activities, so that they can be used to mitigate for environmental losses that may occur in 'development' management units?"

The mitigation/restoration sites inventory map shows clearly that the vast majority of potential mitigation sites are located in other sloughs. However, future development will occur in areas with a relative shortage of potential sites: the North Spit, Charleston, Empire, the Coos Bay-North Bend waterfront and Lower Isthmus Slough. This means that the few sites that lie close to "development" management units are particularly valuable, all other factors being equal. Particularly valuable sites, therefore, are M-5 (a) and (b) due to their proximity to the proposed airport extension, and L-4 which lies adjacent to the Charleston Boat Basin.

The Plan protects all of the 18 potential mitigation sites in the South Slough Sanctuary and Lower Bay (Charleston Vicinity) from pre-emptory uses which might limit or preclude use of these valuable sites for mitigation. Similarly, the Plan protects 40 sites in the Mid-Bay and Upper Bay from pre-emptory uses. The 58 protected sites (40 + 18) comprise a total of 604.6 acres which may be used for mitigation. It is reasonable to conclude that these are more than adequate to offset fill and removal impacts in the 212 acres of tidal and intertidal areas in "development" management units. Certainly, not all of the 212 acres will be subject to dredge and fill impacts.

Another factor which needs to be considered is the type of estuarine habitat area which is most likely to be altered by dredge or fill during the course of development provided for in the Plan. Most dredge or fill actions will be occurring in subtidal or intertidal flat or shore areas. Only fairly minor areas of salt marsh are included in Development management units and are therefore likely to be affected by development. For instance, construction of the proposed trawler basin off the North Spit will involve dredging of a subtidal area and adjacent intertidal shores. The 32-acre fill proposed for extension of the North Bend Airport will affect intertidal flats and clam beds. The most appropriate mitigation sites would be those which have "similar biological potential." Diked former saltmarsh areas could be restored to

the estuarine system in the absence of sites with similar potential that could be made available when needed.

To further assess Goal compliance, a second question is posed:

"Are the 604.6 acres of protected sites adequate to also provide for mitigation needed to compensate for environmental losses that may occur in 'conservation' management units?"

As noted earlier, it is problematic to guess how much mitigation could be required for some future project that might occur because of a Plan designation allowing the project. The majority of Coos Bay's major fill and removal actions will occur in "development" units, although the precise nature and extent of these ~~can not~~cannot be detailed until a specific project is proposed. In addition, an unknown number of fill and removal actions will occur in "conservation" and "natural" units. It is even more difficult to guess how much mitigation might be required for future projects that might occur in these units because:

- (i) Baywide Plan Policy #6 limits fill in "conservation" and "natural" units, as specifically required by state law;
- (ii) The Plan similarly limits dredging in "conservation" and "natural" units, also as required by state law; and
- (iii) It seems likely that the vast majority of dredging and fill actions in "conservation" and "natural" units will involve less than 50 cubic yards of material and thus be exempt from mitigation pursuant to ORS 541.605.

As previously stated, the Plan protects 604.6 acres of potential mitigation sites. Even if all of the 212 acres of tidal and intertidal areas in "development" management units are subject to mitigation for dredge or fill actions, and 212 acres are used from the 604.6 acres of protected sites, nearly 400 acres of protected sites would remain available for use in mitigating fill and removal actions in tidal and intertidal "natural" and "conservation" aquatic management units. It is reasonable to conclude that 392.6 acres of potential mitigation sites are more than adequate to compensate for fill and removal impacts likely to occur in non-development management units.

The Director of the Division of State Lands, as the individual responsible for implementing Goal 16's mitigation requirements, feels very positive about the Coos Bay Estuary Plan's Mitigation Element:

"Coos County has developed an excellent list of mitigation proposals that will provide satisfactory mitigation for a wide range of potential removal-fill actions.

We (DSL) are satisfied that the mitigation 'sites' and actions described in the Plan will provide DSL with sufficient mitigation alternatives to handle almost any combination of intertidal removal-fill projects (letter from Ed Zajonc, Director, Division of State Lands)."

The following data summarize the relationship between priority mitigation sites protected against pre-emptory uses and other, low-priority sites not protected:

<u>Bay Segment</u>	<u>Protected Sites (1)</u>		<u>Other Sites (2)</u>	
	<u>Number</u>	<u>Acres</u>	<u>Number</u>	
South Slough Estuarine Sanctuary	15	138.0	0	0

Lower Bay	3	16.0	0	0
Mid-Bay	8	84.8	8	252.5
Upper Bay	30	361.2	21	293.8
<b>TOTALS-TOTALS:</b>	56	600.0	29	546.3

(1) High and medium priority sites protected from preemptory uses

(2) Low priority sites not protected.

SOURCE: Mitigation Site Worksheet

Section 7.3 of the Plan explains the considerations used in determining which potential sites are given "high" and "medium" priority ratings and thus protected against pre-emptory uses, versus "low" priority sites not protected by the Plan. To repeat, the Plan recognizes that "low" priority sites may not be appropriate for mitigation but may instead be better-suited to estuarine restoration actions at the initiative of the landowner.

Some have suggested that diked property at the head of Joe Ney Slough should be designated as a high-priority mitigation site to offset impacts from Lower and Mid-Bay development. Coos County rejects this suggestion, as the subject property is needed for municipal water resource development. As noted in the Plan's management objective for Shoreland Segment 63A-CS:

"The area from the dike upstream has been identified as a promising domestic water source and should be protected for this purpose until its resource is developed."

The importance of the Joe Ney water resource area is addressed in the Inventory Document.

7.4.5 The South Slough Estuarine Sanctuary - An area especially suited to Mitigation/Restoration actions

A number of restoration or enhancement sites have been identified in the South Slough Estuarine Sanctuary. As this is an area set aside for its natural values and for research, it is ideally suited for mitigation or restoration actions. Mitigation could occur for dredge/fill actions (especially small projects) in the Charleston area as appropriate. Secondly, voluntary restoration actions could occur there independently of any specific alteration. Improvements in primary productivity, flushing and nutrient transport and fauna could be conducted in conjunction with the development of a "mitigation bank". The Division of State Lands could play a key role in such a program, due to its statutory control over mitigation actions and administrative function and ownership in the Sanctuary. The knowledge gained from a restoration/enhancement and monitoring program, together with the advantage of State ownership of most of the sites and the development of a Mitigation Bank, could greatly facilitate development elsewhere in the bay, particularly in the Charleston area. Though several of the actions are small and may have relatively minor effects, the cumulative effect on the system is likely to be substantial. Therefore, these sites are accorded a higher priority than they would otherwise have.

**7.5 Priority Rating System**

**7.5.1 Criteria**

The following criteria are proposed as a basis for a priority rating system for mitigation sites. It should be stressed that the priority rating applies to the site's value for mitigation only. Certain sites in the sloughs which may receive a low rating for mitigation due to a combination of agricultural use conflicts, distance

from development areas, and dissimilarity of biological potential, may nevertheless have high potential for purely voluntary restorative actions. Where this is the case, it is noted on the individual field sheets for each site [See Appendix 'A'].

Each group of criteria is given equal weight, with the exception that group (5) "Potential to replace habitats subject to greatest historical loss" is of lower general importance than group (4). "Similarity, or similar potential, to development sites", as suggested by the Goal #16 guideline on Mitigation. Criteria within each group, are, however, arranged in general order of importance.

Group (1) Biological gain: (in order of importance)

- a) Gain in overall primary production. (~~area~~,area increase in biomass)
- b) Degree of improvement in tidal flushing.
- c) Existence of natural channels.

Group (2) Use conflicts: (in order of importance)

- a) Conflict with other proposed development.
- b) Existing agricultural practices including grazing (vs. partial or full reversion to wetland)
- c) Drainage district.

Group (3) Engineering requirements: (in order of importance)

- a) Removal of major tidegate, replacement elsewhere. (vs. simple breaching of dike or removal of small tidegate.)
- b) Road or railroad involved.
- c) Extra diking required.
- d) Access problems for heavy equipment.
- e) Follow-up maintenance actions required.

Group (4) Similarity, or similar potential, to development sites. (in order of importance)

- a) Proximity and "Similar ecological characteristics."
- b) Similar salinity regime, elevation, substrate, current velocity patterns, solar orientation, slopes. (in order of importance.)

Group (5) Potential to replace habitats subject to greatest historical loss (in order of importance)

- a) Saltmarsh [Catching Slough the area of greatest historical loss, followed by Coalbank and Isthmus Sloughs]
- b) Tidal flat/aquatic bed.

Group (6) In South Slough Estuarine Sanctuary

#### 7.5.2 Priority Rating System: Description of Priority Categories

The following priority rating system is proposed, based on the application of the above criteria, using three broad categories, which are as follows:

- a) HIGH PRIORITY
- b) MEDIUM PRIORITY
- c) LOW PRIORITY

HIGH PRIORITY SITES have the following general characteristics:

- 1) Clear biological gain.
- 2) Essentially no use conflicts.
- 3) Engineering requirements either minimal, or no serious difficulties if more substantial action required (e.g. scalping of spoil islands)

and either:

- 4) Close proximity to, or similar ecological characteristics to potential development sites, or
- 5) A site with good potential for salt marsh restoration.

High priority sites are the best available options for potential mitigation use, as stated in the Plan.

MEDIUM PRIORITY SITES also appear to have realistic mitigation potential. However, they are of generally lower value, or have more problems than High Priority sites. They may have values which would normally place them in the High Priority category, but use conflicts or engineering problems reduce their overall usefulness. They have the following general characteristics:

- 1) Biological gain may vary from moderate to high.
- 2) Potential use conflicts, but unlikely to rule out site completely: e.g. a site where agricultural practices are very marginal or recently abandoned, and dikes/tidegates and drainage ditches in poor state of repair.
- 3) Engineering requirements may be minimal, or moderate difficulties may exist. (e.g. culverts may need to be enlarged beneath road).
- 4) Not generally in close proximity to, or with similar ecological characteristics to, potential development sites.
- 5) May have moderate to good potential for salt marsh restoration.

LOW PRIORITY SITES are included in the inventory because it is theoretically possible to use them for mitigation. However, at this time they have very limited potential; they are most unlikely to become available due to conflicting uses or ownership, or because of severe engineering problems. However, they may otherwise have good biological potential for restoration. Their general characteristics are as follows:

- 1) Biological gain may vary from low to high.
- 2) Use conflicts are severe, e.g. where there is land in current agricultural use with improved pasture, functioning dikes and tidegates and evidence of on-going maintenance of drainage

ditches. Where dikes have breached in the past, or tidegates are not entirely water-tight, the general management of the site indicates the intention to retain agricultural use.

3) Engineering requirements may be minimal, but normally moderate to severe difficulties exist [e.g. major tidegates need to be removed and replaced upstream, new diking required]

4) Not in proximity to, or with similar ecological characteristics to, potential development sites.

5) May have low to high potential for salt marsh restoration.

A number of sites on Catching Slough have good biological potential for salt marsh restoration and minimal engineering requirements (simple breaching of dike) and are in an area of substantial historic loss of tidal marsh habitats. However, agricultural use is well established and in many cases, sites are rated "Low Priority" for mitigation in spite of otherwise good restoration potential. The great distance from potential development areas elsewhere in the bay is another consideration which suggests generally lower priority for mitigation for these sites.

The proposed priority rating for each site is shown in Table 7.1. Detailed data on the characteristics of each site are found in the field sheets. (See Appendix A) The overall assessment at the end of the field sheet summarizes the relevant facts used to assign the priority rating.

TABLE 7.1 MITIGATION SITES INVENTORY: PRIORITY RATINGS

[See Maps: "Selected Mitigation and Restoration Sites", at I"-3000' and I"-800' for general and specific locations]

SITE #	ACTION	PRIORITY RATING
South Slough Estuarine Sanctuary		
SS-1 (a)	Enhancement	Medium
SS-1 (b)	Restoration	Medium
SS-2 (a)	Enhancement	Medium
SS-2 (b)	Enhancement	Medium
SS-3 (a)	Enhancement	Medium
SS-3 (b)	Enhancement	Medium
SS-4	Restoration	Medium
SS-5	Restoration	Medium
SS-6 (a)	Restoration	Medium
SS-7	Restoration	Medium
SS-9	Restoration	Medium
SS-10 (a)	Enhancement	Medium
SS-10 (b)	Enhancement	Medium
SS-10 (c)	Restoration	Medium
SS-11	Enhancement	Medium
LOWER BAY		
L-1	Enhancement	High
L-4	Restoration	High
L-5	Enhancement	High



MID-BAY		
M-1 (a)	Restoration	Medium
M-1 (b)	Restoration	Medium
M-3	Creation	High
M-4	Restoration/Creation	Low
M-5	Restoration	High
M-8 (a)	Enhancement	Low
M-8 (b)	Enhancement	Low
M-9 (a)	Restoration	Medium
M-9 (b)	Enhancement	Medium
M-9 (c)	Enhancement	Low
M-10	Enhancement	Low
M-11 (b)	Enhancement	Low
M-12	Restoration	Low
M-13	Restoration	Low
M-22	Restoration	Medium
UPPER BAY		
U-1	Restoration	Low
U-8 (a)	Restoration	Medium
U-8 (b)	Restoration	Medium
U-9 (a)	Restoration	Medium
U-9 (c)	Enhancement	Low
U-10	Restoration	Low
U-11	Restoration	Medium
U-12	Restoration	High
U-13	Restoration	High
U-14 (c)	Restoration	Medium
U-16 (a)	Restoration	High
U-16 (b)	Restoration	Low
U-17 (a)	Restoration	Medium
U-17 (b)	Restoration	Medium
U-21 (b)	Restoration	Low
U-22	Restoration	Low
U-23	Restoration	Low
U-24	Restoration	Low
U-26	Restoration	Low
U-27	Restoration	Low
U-28	Restoration	Medium
U-29 (a)	Restoration	Low
U-29 (b)	Restoration	Medium
U-30 (a)	Enhancement	Medium
U-30 (b)	Restoration	High

U-31	Enhancement	High
U-32 (a)	Restoration	Medium
U-32 (b)	Restoration	Medium
U-32 (c)	Restoration	Low
U-33	Restoration	Medium
U-34 (a)	Restoration	Low
U-34 (b)	Restoration	Low
U-34 (c)	Restoration	Medium
U-34 (d)	Restoration	Medium
U-40	Enhancement	High
U-41 (b)	Restoration	Low
U-42	Restoration	Medium
U-44	Restoration	High
U-45 (a)	Enhancement	Low
U-45 (b)	Restoration	Low
U-51 (a)	Enhancement	High
U-51 (b)	Restoration	High
U-52 (a)	Restoration	Low
U-52 (b)	Restoration	Medium
U-53	Restoration	Medium
U-54	Restoration	Medium
U-55 (a)	Enhancement	Low
U-55 (b)	Restoration	Medium
U-59 (a)	Enhancement	High
U-59 (b)	Enhancement	High
U-60 (a)	Restoration	Low
U-60 (b)	Restoration	Low

## 7.6 Restoration Concepts

### 7.6.1 Inventory of past losses to biological productivity

A major responsibility of the Restoration Plan is to inventory the past losses of various estuarine amenities. This helps to identify those areas or habitat types that would be most appropriate for restoration action. Inventory considerations included erosion and sedimentation areas, degraded fish and wildlife habitat, fish spawning areas, diked marsh areas, water quality degradation areas, and areas of riparian vegetation disturbance.

Several of these considerations were found to be difficult to assess regarding past losses vs. existing values. Fish spawning areas and erosion and sedimentation areas have very sketchy historical records. Inventory data has not yet been able to identify areas or actions that could clearly improve these resources within Coos Bay. However, there is overwhelming evidence of the loss of tidal marshes and associated fish and wildlife habitat.

Hoffnagle and Olson (1974) estimated that for six slough areas that they examined, approximately 2,053 ac. of the original 2408 ac. of tidal marshes have been lost to filling or diking, or about 85% of the total [See Table 4.1.7]. This figure does not represent the whole picture, however. They also estimate that 3,942.9 ac. of what they term "diked marsh" (former tidal marsh now diked and used for farmland) exists around the bay. Part of this figure is included in the 2,053 ac. mentioned above. However, as pointed out in Section 4.2.3.4 (c), this figure is an underestimate, because it does not include substantial areas of former tidal marsh (either salt marsh or tidally influenced fresh marsh) on Isthmus, Haynes, Larson, Palouse and Kentuck Sloughs and Coos River. It is not possible to reach an accurate estimate of the total area of former tidal marsh lost to diking and filling in the entire estuarine system based on existing data, without further detailed studies. However, it is clear that in the parts of the estuary where salt marshes were formerly most extensive, approaching 90% of the original acreage is now gone. The areas of greatest historic loss are Catching Slough/Coos River, Coalbank Slough/Isthmus Slough (including the town site of Marshfield), Pony Slough (including the North Bend Airport and Pony Village sites), Kentuck Slough, Willanch Slough, Larson Slough and Palouse Slough, in decreasing order of magnitude. See also the inventory map "Historical Analysis of Bay Changes", showing approximate areas of diking and filling, and compare with current salt marsh acreage in "Estuarine Wetlands Habitat".

The cumulative impact of so great an alteration in the estuary is substantial. Marshes provide tremendous amounts of nutrients to the estuary, prime habitat for fish and wildlife, water quality maintenance, and floodwater retention and hydraulic control. Besides the loss of nutrient supply (detritus) and habitats, this also represents a tremendous decrease in total surface area of the estuary, and the total amount of primary productivity. This loss of marshlands is the single greatest impact the estuary has experienced.

Other biological losses of the estuary include riparian vegetation and water quality degradation. Riparian vegetation once lined all shorelands of the estuary except where slides or floods denuded the plant growth, or where unvegetated sand dunes border the shore.

Presently large portions of the rural areas of Haynes, Palouse, Larson, Kentuck, Catching and Ross Sloughs, and the Coos and Millicoma Rivers lack riparian vegetation. This represents degradation in shoreland stability and sedimentation, wildlife habitat, water quality maintenance, nutrient production, and aesthetic values. Water quality degradation has also occurred through human development of residential areas (septic system runoff), agricultural uses (animal wastes), and industrial/urban areas (heavy metals and chemicals from industrial plants or surface runoff). Water quality problems have

appeared in monitoring studies of the bay for several years. Also, until recently the estuary (from below Empire) was closed to commercial shellfish production [See section 4.1.8, Water Quality].

### 7.6.2 Possible restoration actions

A diversity analysis was also undertaken for the estuary to help identify key estuarine habitats that could be restored, improved, or created. Estimates for salt marsh types or acreages of various other estuarine habitats are not wholly accurate but will indicate a general breakdown and percentage relationship.

The existing 1,962 acres of saltmarsh, can be generally broken down into:

- Low sand marsh 289
- Low silt marsh 71
- Immature High Marsh 1,000
- Mature High Marsh 98
- Sedge Marsh 354
- Bullrush/Sedge Marsh 150

(Hoffnagle & Olson, 1974)

Other estimates for estuarine acreages are as follows:

- Tidelands (total) 6,200\*
- Submerged lands 6,180\*
- Tideflats (variety) 3,500
- Total Algal/Seagrass 2,100
- Total Eelgrass 1,400x

Unfortunately, how much of each of these habitat types has been lost cannot be determined. It is also very difficult to determine which habitat types are most productive, or most important to further enhance. All alterations within the estuary will represent a trade-off. If more eelgrass beds are to be established or enhanced some mini-ecosystem must be sacrificed for the eelgrass. This becomes especially difficult to judge when a restorative action considers lowering or raising an estuarine area. Any contour alteration will be at the expense of the existing habitat.

The only restoration action in the estuary that is assured of biological gain is the return of non-tidal areas to tidal marshes. This is true because: 1) this is clearly the area of greatest historic estuarine losses, and 2) any efforts to increase the surface area of the estuary, as opposed to the modification of the existing estuarine area, will provide the greatest net gain.

Specific estuarine restoration sites are listed throughout the Mitigation inventory. The majority of these sites represent a return of marshland to the estuary. Any such action will be helping to restore past amenities of the estuary. A "restoration" use of any of these sites is done when no mitigation requirement is involved (i.e., the act is not compensatory in nature but represents all gain).

Restoration concepts include two additional types of restorative efforts: riparian revegetation and water quality improvements.

Riparian revegetation can be accomplished by individuals, agencies, industry, volunteer groups, or other efforts. This simply represents the planting and management of shrubs and trees along the shorelines of the estuary. Much of the vegetation removed in the river and slough systems has occurred through farming practices although erosion has removed some parts of the banks. Significant gains can occur by

allowing a 25-50 foot set back from the waterline where vegetation will be planted or encouraged to develop. This should not adversely impact existing or future land uses, and can help to stabilize the bank where erosion is a problem. Revegetation in urban or other development areas should be undertaken as a part of site design. Revegetation is not appropriate, however, where it may interfere with shoreland/water uses.

Water quality improvements can be most readily accomplished in the agricultural areas of the sloughs and in residential areas. Water quality in the sloughs may be impacted because of the potential for concentration of fecal coliform bacteria due to animal waste runoff. However, this is considered to be a relatively less serious problem in Coos Bay than problems with run-off and septic tank seepage from residential areas. Water quality near residential areas can be improved by developing community sewerage systems or repair or replacement of failing septic systems. Sewerage improvements in the Coos Bay estuary are only applicable to the cities and to the Charleston/Barview area inside the planned urban growth boundary. Plans to reduce infiltration and separate storm water from sewage lines in Coos Bay could be considered a form of restoration. This could result in improvement to water quality due to reduced discharges of raw sewage to the bay during high run-off periods. Local septic tank failures have caused water quality problems in Joe Ney Slough and parts of South Slough [See Section 4.1.8.7]. Other areas of the estuary, including North Slough, Glasgow, and East Bay, are not planned for urban level sewerage development. DEQ programs like the planned Coos Bay Water Quality Shellfish Study and federally funded sewerage system improvements in the Charleston-Barview area will help to realize some of these long-term restoration objectives.

### **7.6.3 Cultural Restoration Concepts**

The past losses of estuary-related cultural amenities have primarily been associated with waterfront developments. The losses pertain to public access limitations and aesthetic degradation. This is evidenced throughout the Coos Bay-North Bend waterfront. Development has severely limited public access, and construction has occurred with little regard to visual impacts on Highway 101 or downtown areas.

Potential restoration actions include the improvement of public access and the aesthetic rehabilitation of the urban areas of the estuary. Public access could be improved by making more areas available for public use, through purchase, easement, or design standards. A greenway concept for Charleston, North Bend, Coos Bay, and Eastside could greatly improve future development along these waterfronts. Pathways, small parks, benches, and landscaping could be incorporated into existing uses and facilities to greatly improve public utilization of the resource.

Docks and wharves along the Coos Bay-North Bend waterfront could be consolidated whenever possible. This could concentrate dock usage into specific areas to lower operating costs and possibly improve in-base facilities and services. This could lessen dredging requirements and subsequent disposal needs in the area. It could also decrease the number of areas where debris can enter the water. Ultimately, this could provide several new areas along the waterfronts for public access or other culturally beneficial actions.

**SECTION 7 - APPENDIX 'A'**

**FIELD SURVEY SHEETS:**

**POTENTIAL MITIGATION/RESTORATION SITES**



MAN-MADE FEATURES:  
Existing Use: Vacant

Structures: Intact dike at east end of site, breached dike at west end

Access: by boat, old logging roads

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidal influence above breached (first) dike. USFWS L. 11 shows former head of tide to be about 1,500 feet upstream.

Possible Actions, Consequences: Remove lower dike, remove tidegate or entire upper dike. Improve flushing, increase total area of tidal influence.

Approximate Construction Requirements: Barge-mounted backhoe or silt earth mover. Barge to remove spoils to disposal site. Access to lower dike by water-to upper dike by land (difficult)

Potential Habitat Type: Tidelat, increased salt marsh

Potential Conflicting Uses: None

Overall Assessment: Restoration area relatively small, but high value to increase knowledge of mitigation actions. Access to (b) may be very difficult. Relatively low value for in-kind mitigation except for small projects in Charleston area.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SC-1 (a) and (b)

Potential Mitigation Action

- (a) Enhancement
- (b) Restoration

Management Segment:

- (a) 61 WA
- (b) 65 NC

Section

- (a) 24
- (b) 19

Township

- 26
- 26

Range

- 14
- 13

Tax Lot

- 500

Location

Elliott Creek, South Slough Estuarine Sanctuary

Physical Boundaries

Slough to west, slopes to north and south; floodplain to east

Approximate Size

- (a) 13 acres
- (b) about 10 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: a) tidal flat with salt marsh; (b) salt/fresh marsh mixture above dike.

Wildlife Use:

Shorebirds, crustaceans in tide flats

Slope/Topography: Flat, rising slightly to east

Aquatic Regime: Tides submerge most of site (a) regularly; creek flows thru sites from east.

Channels: Yes, main channel through tidal flat, creek channel to east

8.6-25A



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-2 (a) and (b) Potential Mitigation Action

Management Segment: 69 NA. Enhancement

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	25	26	14	100
	30	26	13	

East arm of Talbot Creek, South Slough Estuarine Sanctuary

Physical Boundaries

- (a) Slough to north, south and west, slopes to east
- (b) Slough to west, slopes to north and south, creek to east.

Approximate Size

- (a) 10 acres
- (b) 4 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt marsh

Wildlife Use: Typical of high salt marsh

Slope/Topography: Flat, gradually rising above intertidal level

Aquatic Regime: Tidal action through most of sites

Channels: yes, one major channel and numerous small channels in each site

MAN-MADE FEATURES:

Existing Use: Vacant

Structures: Two breached dikes

Access: By water, also old logging road to (b)

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: tidal action through breaches in sites

Possible Actions, Consequences: Remove dikes to improve tidal flushing. Possibly increase extent of tidal action.

Approximate Construction Requirements: Barge-mounted excavator; barge remove spoils for disposal.

Potential Habitat Type: Same as existing, salt marsh

Potential Conflicting Uses: None

Overall Assessment: Enhancement effects uncertain, but has experimental/research value. However, relatively low mitigation value, for small projects in Charleston area.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-3 (a) and (b)

Potential Mitigation Action

Enhancement

Management Segment: 69 NA

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
26	26	14	1600, 1000

(a) west side and (b) east side Upper Winchester Arm

Physical Boundaries (a) uplands to west, slough on other sides.  
(b) uplands to east, slough on other sides.

Approximate Size

(a) 11 acres (b) 1.5 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Tidal flat with salt marsh

Wildlife Use: Shorebirds, crustaceans, other typical species

Slope/Topography: Flat

Aquatic Regime: Tidally influenced throughout

Channels: Minor channels in salt marsh

MAN-MADE FEATURES:

Existing Use: None

Structures: Two breached dikes

Access: from water

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidal influence through breach in dikes

Possible Actions, Consequences: Remove dikes to enhance tidal flush:  
return area beneath dikes to intertidal level.

Approximate Construction Requirements: Barge-mounted excavator,  
barge removal of spoils.

Potential Habitat Type: Same as existing, plus some intertidal f.

Potential Conflicting Uses: None

Overall Assessment: Valuable improvement to tidal flushing;  
experimental/research value. However, relatively low  
mitigation value, except for small projects in Charleston  
area.

82 3 1076

8.6-25C



MAN-MADE FEATURES:

Existing Use: Pasture

Structures: Dike, two tidegates

Access: by water, also old logging road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: None, tidegated and diked

Possible Actions, Consequences: Remove tidegates and/or remove dike to open up to tidal influence. Would require new diking to prevent flooding of Kunz portion.

Approximate Construction Requirements: Minimal (for tidegates)

Barge-mounted excavator. Barge spoils to disposal site.

Potential Habitat Type: High salt marsh

Potential Conflicting Uses: Existing agricultural use.

Overall Assessment: This is considered a valuable addition to estua system, and research area. The SSES has discussed possible use for restoration action. However, action needed to avoid affecting neig... inc property. High value for restoration, but relatively low value. in-kind mitigation, except for small projects in Charleston area

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-4

Management Segment: 69 NS, 72 RS

Potential Mitigation Action

Restoration

Location	Section	Township	Range	Tax Lot
west side of lower end of Winchester Cr., South Slough Estuarine Sanctuary	26	26	14	2000

Physical Boundaries

Uplands to south & west. Slough to north and east.

Approximate Size

12 acres

Ownership

State of Oregon (small part also owned by Dieter Kunz)

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses, freshwater marsh

Wildlife Use: Probably some wildfowl, shorebird use

Slope/Topography: Flat, with some depressions

Aquatic Regime: Local drainage and seasonal standing water

Channels: None apparent on aerial photo



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-5

Management Segment:

72 RS

Restoration

Potential Mitigation Action

Section

35

Township

26

Range

14

Tax Lot

200

Location

west side of Winchester Cr., north of Hinch Road Bridge, SSES

Physical Boundaries

Uplands to north and south, slough to east, bottomland pasture to west.

Approximate Size

9 acres.

Ownership

Dieter Kunz

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture with freshwater aquatics

Wildlife Use: Typical, probably some wildfowl, shorebirds.

Slope/Topography: Flat

Aquatic Regime: Local drainage, seasonally inundated

Channels: No natural channels apparent on aerial photo, drainage ditches

HUMAN-MADE FEATURES

Existing Use: Pasture

Structures: Dike, (dikes), ditches

Access: via Hinch Road

Utilities: Telephone poles?

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: None (diked and tidegated)

Possible Actions, Consequences:

Remove tidegate and/or remove dike to permit tidal influence

Approximate Construction Requirements:

Minimal (for tidegate) or excavator. Spoils could be trucked to disposal site.

Potential Habitat Type:

High salt marsh, with transition to fresh marsh to west of site.

Potential Conflicting Uses: Existing agricultural use. This is in private ownership and is likely to be retained in existing use.

Overall Assessment:

Could be valuable addition to estuary and important research site. However, potential conflicting uses may be difficult to resolve. High restorative value, but relatively low for in-kind mitigation, except for small projects in Charleston area.



MAN-MADE FEATURES

Existing Use: (a) marginal pasture ~~41-1-1000~~

Structures: Dikes and tidegates, including road dike in east part of ~~41-1-1000~~  
 35-6(a)

Access: Via Hinch Road and Tracy property

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) may be some tidal influence via tidegate ~~41-1-1000~~

Possible Actions, Consequences: Remove tidegate, and/or remove dike to permit tidal influence.

Approximate Construction Requirements: Minimal for tidegates. Excavate trucking of spoils to disposal site.

Potential Habitat Type: High salt marsh, grading to fresh marsh

Potential Conflicting Uses: Existing grazing use. ~~41-1-1000~~ site ~~13~~  
 Part of the Tracy Ranch. ~~41-1-1000~~ site ~~13~~

Overall Assessment: Site (a) would be a valuable addition to the pasture system due to its size and well developed channel system. ~~41-1-1000~~ The ~~41-1-1000~~ site ~~13~~ has ownership/lease considerations. High restorative value, but relatively low value for in-kind mitigation except for small projects in Charleston area.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site #: SS-6 (a) ~~41-1-1000~~

Potential Mitigation Action

Management Segment: 71MS

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	35.36	26	14	100,400 <del>41-1-1000</del>

East side of Winchester Cr., north of Hinch Rd. Bridge, S.S.E.S.

Physical Boundaries

Upland to south and east, slough to west and north

Approximate Size

(a) 10.5 acres ~~41-1-1000~~

Ownership: 100, ~~400~~ K. Moxley (leased by Tracy) ~~41-1-1000~~

~~400~~ State of OREGON ~~41-1-1000~~

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) salt marsh grading into fresh marsh.

Wildlife Use: (a) Typical for marsh ~~41-1-1000~~

Slope/Topography: Flat

Aquatic Regime: (a) frequently inundated by incoming stream, may be some tidal influence. ~~41-1-1000~~

Channels: (b) well developed system of natural channels ~~41-1-1000~~



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-7

Management Segment: 69 NS

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
35	26	14	1300

West of Winchester Cr., South of Finch Rd. Dridge, S.S.E.S.

Physical Boundaries

Uplands to west, marsh to south, slough to east and north

Approximate Size

5 acres

Ownership

State of Oregon

PHYSICM/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh, grasses

Wildlife Use: probably some wildfowl, shorebirds, typical fresh marsh species.

Slope/Topography: Flat, abrupt rise to west of site

Aquatic Regime: Seasonally inundated

Channels: none visible on aerial photos

MAN-MADE FEATURES

Existing Use: None

Structures: dike

Access: via Finch Rd.

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: None

Possible Actions, Consequences: Remove dike to permit tidal action

Approximate Construction Requirements: Excavator to remove dike

Trucking of spoils to disposal site.

Potential Habitat Type: high salt marsh

Potential Conflicting Uses: None

Overall Assessment: Despite its small size, this site is relatively valuable restoration site because of its easy access and State ownership. Potentially good addition to the estuarine system and research site. However, relatively low value for in-kind mitigation except for small projects in Charleston area.



MAN-MADE FEATURES

Existing Use: Some grazing

Structures: Dike with road, tidegate

Access: Dike with road from Tracy ranch

**DELETED**

**SITE**

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # 55-B

Management Segment: 71-R5

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	35	26	14	700

East side of Winchester Cr. at mouth of Cox Cr. S.E. of  
Physical Boundaries  
Dike to west, uplands to north and south, marsh to southeast

Approximate Size

about 4 acres.

Ownership

State of Oregon (leased to George Tracy)

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh, pasture

Wildlife Use:

Typical of fresh marsh, maybe some shorebirds.  
(heron, egret, etc.)

Slope/Topography:

Flat, abrupt slopes to north and south

Aquatic Regime:

Seasonally flooded from creek

Channels:

Maint channel winds through site.

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: No tidal influence

Possible Actions, Consequences:

Remove tidegate and/or dike to permit a tidal influence

Approximate Construction Requirements:

Minimal (tidegate only) or excavator. Trucking spoils to disposal site.

Potential Habitat Type:

Transitional salt/fresh marsh?

Potential Conflicting Uses:

Existing grazing road.

Overall Assessment: Due to lease situation, this site may not be available in near future. It is of questionable value as natural tidal inflow may not extend far past the dike. Relatively low value for in-kind mitigation, except for small sites in Charleston area.

86-254



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-9

Potential Mitigation Action

Management Segment: 69 NS

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
35	26	14	1200

West side of Winchester Cr., near large barn on S.S.E.S. access road.

Physical Boundaries

road to west, upland to north, slough to south and east.

Approximate Size

2 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh, grasses

Wildlife Use: Typical of fresh marsh

Slope/Topography: Flat

Aquatic Regime: Seasonally flooded

Channels: None visible on aerial photo.

MAN-MADE FEATURES

Existing Use: Vacant

Structures: Dike

Access: Via S.S.E.S. access road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: No tidal influence

Possible Actions, Consequences: Remove dike to permit tidal influence

Approximate Construction Requirements: Excavator. Trucking of

spoils to disposal site.

Potential Habitat Type: High salt marsh or salt/fresh transition

Potential Conflicting Uses: None

Overall Assessment: Though very small, this site has some value to accessibility. It might form part of an overall restoration program for the S.S.E.S. low value for in-kind mitigation, except for small projects in Charlston area.

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806-251



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-10 (a) (b) (c) Potential Mitigation Action  
 (a) & (b) Enhancement  
 (c) Restoration

Management Segment: 69 NA

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
23	26	14	1200, 1300	

west side of Winchester Arm, opposite Long Is. Point, S.S.E.S.

Physical Boundaries

(a) & (b) Uplands to west, slough to north, south and east.  
 (c) slough on all sides

Approximate Size

(a) & (b) 20 acres (c) 3.5 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

(a) & (b) Mudflats and high salt marsh.  
 (c) upland shrubs

Wildlife Use:

Shorebirds, wildfowl, crustaceans, soft shell clams.

Slope/Topography:

(a) & (b) Flat (c) 2 small upland islands

Aquatic Regime:

(a) & (b) tidal influenced (c) occasional seasonal flooding

Channels:

(a) & (b) natural channels (c) none

MAN-MADE FEATURES

Existing Use: vacant

Structures: (a) & (b) breached dikes (c) none

Access: water (or logging road, educational trail)

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) & (b) Tidal influence  
 (c) above tidal influence

Possible Actions, Consequences: (a) & (b) remove remains of dikes to enhance tidal flushing (c) scalp spoil islands down to intertidal level.

Approximate Construction Requirements:

barge-mounted excavator.  
 barging of spoils to disposal site.

Potential Habitat Type: (a) & (b) Same as present, plus tidal flats in area of dikes. (c) tidal flats or low salt marsh depending on grade level.

Potential Conflicting Uses: The dikes are presently used by S.S.E.S. as an educational feature. They may wish to retain them for this purpose.

Overall Assessment: Enhanced tidal flushing may have beneficial effect valuable for research purposes. However, area of tidal influence would probably not be increased. Educational value may be more important. Scalping of spoil islands may be valuable item in over restoration program for S.S.E.S. Relatively low value for in-kind mitigation, except for small projects in Charleston area.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # SS-11

Management Segment: 69 NA

Potential Mitigation Action

Enhancement

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
23	26	14	200

On west side of South Slough, to southwest of Valino Island, S.S.E.S.

Physical Boundaries

Slough to north, uplands to south, east and west

Approximate Size

16.5 acres

Ownership

State of Oregon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: mudflat, salt marsh

Wildlife Use: Shorebirds, wildfowl, crustaceans.

Slope/Topography:

Flat

Aquatic Regime: Tidal

Channels: Minor natural salt marsh channels

MAN-MADE FEATURES

Existing Use: Vacant

Structures: Breached dike

Access: Water only

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidal influence through breach in dike

Possible Actions, Consequences: Remove remainder of dike to enhance tidal flushing

Approximate Construction Requirements:

Barge-mounted excavator, barging of spoils to disposal site.

Potential Habitat Type:

Same as at present, plus mudflat in area of dike.

Potential Conflicting Uses:

None

Overall Assessment: Site has good potential for enhancement and research value. Due to small size of breach, removal of dike should greatly enhance flushing and detritus transport. However, relatively low value for in-kind mitigation, except for small projects in Charleston area.

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MAN-MADE FEATURES:

Existing Use: Vacant

Potential Mitigation Action

Enhancement

Management Segment: 63C, NA

Site # I-1

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	13	26	14	2400

Abuts northeast boundary of S.S.E.S. at end of Oxford Way Road

Physical Boundaries

Slopes to south and north. Slough to west. Road to east

Approximate Size

6 acres.

Ownership

Ivy, Larry O. & Judith

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt/fresh grasses mixed. Riparian on both side-slopes

Wildlife Use: Many kinds. Typical high marsh situation. Riparian high in wildlife value.

Slope/Topography:

Generally flat and slowly rising in east portions North and south boundaries abruptly rise to hills.

Aquatic Regime:

Tides submerge much of site, but not all. Creek flows into site from east drainage.

Channels:

Yes. Two major channels. Rest are minor and difficult to locate.

Structures: No buildings. Road dike at west end been breached with 5' opening several years ago. Also second road dike at east end of site.

Access: Adjacent to Oxford Way Rd. and private drive.

Utilities: None apparent

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tide enters through breach in berm. Grades in fresh marsh in upper part of site, apparently west of upper road dike.

Possible Actions, Consequences: Open breach or remove dike to improve flushing action.

Approximate Construction Requirements: Minimal equipment (backhoe) Upland disposal immediately adjacent.

Potential Habitat Type: Same as existing, though salt marsh vegetation may increase due to improved tidal action.

Potential Conflicting Uses: None

Overall Assessment: An easy action due to accessibility. Enhanced tidal flushing would increase nutrient transport considerably. Suitable for small project, especially in Charleston area.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # L-4

Management Segment: 60 UW

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
1	26	14	6800, 5800	

Across slough from Charleston Boat Basin

Physical Boundaries

Bay to north, slough to west and south, slopes to east

Approximate Size 5.5 acres

Ownership

6800-State of Oregon; 5800-Lilienthal, Richard

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Recently stabilized sand with fresh marsh and alder groves 5-15 years old on east portions.

Wildlife Use: Mixture of shorebirds, waterfowl and upland types

Slope/Topography: Varies from beach front to low marshy area.

Aquatic Regime: One tide channel enters from south to 100' with debris (driftwood) clogging channel. Sand substrate

Channels: One, no real fingers, 100' long

MAN-MADE FEATURES

Existing Use: Recent dredge disposal area immediately to south of s.

Minor recreation activity.

Structures: None

Access: Dirt road enters from east (highway)

Utilities: None observed

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidal action restricted to channel

Possible Actions, Consequences: Remove sand to permit tidal action

Approximate Construction Requirements: Earth movers

Spills could be disposed on adjacent D/D site to south

Potential Habitat Type: High salt marsh

Potential Conflicting Uses: None, but site to south is identified as dredged material disposal site.

Overall Assessment: This site is valuable due to its proximity to actions in teh Charleston area. There is considerable potential for restoration action. Some opportunity for in-kind mitigation for small projects in Charleston area.

8.6-25M



MAN-MADE FEATURES

Existing Use: Vacant

Structures: Breached dikeAccess: By waterUtilities: NoneRESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions: Tidal influence via breach in dikePossible Actions, Consequences: Remove dike to improve tidal flush and nutrient transport.Approximate Construction Requirements: Barge-mounted excavator  
Barging of spoils to disposal sitePotential Habitat Type:  
Same as existing. Salt marsh or mudflat in area of dike, depending on finished grade level.Potential Conflicting Uses: Possible conflict with adjacent docking and unloading of oysters.Overall Assessment: Value of enhanced flushing may be considerable due to small opening in dike, but possible conflict with adjacent docking may preclude complete removal of dike. Desirable for mitigation for project in immediate area.INVENTORY: POTENTIAL MITIGATION SITESField Survey SheetSite # L-5Potential Mitigation Action

Enhancement

Management Segment: 64, CS

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
11	26	14	300, 400

In Lower South Slough, west of oyster docking site.

Physical Boundaries

Upland to west, north and south, Oyster Dock in slough to east

Approximate Size

4.5 acres

Ownership

Metcalf, Henry A. Jr.

PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type: Salt marshWildlife Use: Typical of salt marshSlope/Topography: Flat, rises rapidly to west, north and southAquatic Regime: Tidal influenceChannels: Extensive natural channel system



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: Boat or foot. Dirt road from Cape Arago Hwy to mudflats

Utilities: None seen

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: No tidal influence

Possible Actions, Consequences: Reduce elevation to restore to tide influence.

Approximate Construction Requirements:

Removal of sands to barge; be transported for disposal. Could also be trucked. Dredging; pipeline questionable.

Potential Habitat Type: Salt marsh or mudflat, depending on grade.

Potential Conflicting Uses: None

Overall Assessment: Relatively accessible. Some questions as to net benefits due to value for bird-resting area.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-1 (a)

Management Segment: 58, UD

Potential Mitigation Action

Restoration

Section  
36

Township  
25

Range  
14

Tax Lot  
1300, 1100, 1000, 600, 500

Location

Pigeon Point

Physical Boundaries

Bay to west, north and east. Slopes to south

Approximate Size

5.7 acres

Ownership 500-Lovejoy, Carrol L. & D.L.; 600-Coos Head Timber Co.; 1000-Jackson, Laurie E. & H.E.; 1100-Windred, Kenneth R. & D.L.; 1300-Machida, Yoshizo, Shirley

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Recently stabilized sand

Wildlife Use: Resting/loafing area for some birds

Slope/Topography: Rises from beach to about 10-12' above MHHW

Aquatic Regime: No tidal influence except on beaches

Channels: None seen



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: By water

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: No tidal influence

Possible Actions, Consequences: Reduce elevation to restore tidal influence

Approximate Construction Requirements: Barge-mounted excavator. Barge spoils to disposal site.

Potential Habitat Type: Depends on finished grade-salt marsh or tidal

Potential Conflicting Uses: None

Overall Assessment: Relatively valuable due to proximity to future development at Empire docks. Lack of suitable land access may be a problem. However, some question as to net benefits, due to existing bird use.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-1 (b)

Management Segment: 55A, CA

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	19	25	14	300,900,3500, 3700,4100,4200 400,600,700,800

Adjacent to Travis St. sewage treatment plant. 500,3600

Physical Boundaries

Bay on all sides. Barview shore to east

Approximate Size

5 acres

Ownership 300,400,3500-3700,4100-Swanson, Julius M. & Violet L.; 500-City of Coos Bay; 600,700-Coos Head Timber; 800,900-Hillar, Walter M. & Sylvia J.; 4200-Nelson, Lee J.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Beach grasses

Wildlife Use: Nesting area for birds

Slope/Topography: Rises to about 8' above MHHW

Aquatic Regime: No tidal influence

Channels: None



MAN-MADE FEATURES

Existing Use: Vacant. Some recreational use

Structures: None

Access: Dune road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Elevation above tidal influence.

Possible Actions, Consequences: Lower elevation to permit tidal influence (about 5 feet)

Approximate Construction Requirements: Removal of large quantities of sand.

Potential Habitat Type: Depends on finished grade. low salt marsh (salicornia)

Potential Conflicting Uses: None

Overall Assessment: Access easier than for M-3. Could not replace habitat lost due to Port development to north due to difference in width and slope of intertidal flat, different communities

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-4

Management Segment: 2CS

Potential Mitigation Action

Creation/Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
19	25	13	200

Location: North Spit, 1000 feet south of Ore-Aqua facilities

Physical Boundaries

Dunes to west and north; bay to east and south.

Approximate Size  
5.5 acres

Ownership

Port of Coos Bay

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Upland grasses and shrubs

Wildlife Use: Dune/shore-front habitat

Slope/Topography: Slopes throughout - about 5 feet above MHHW.

Aquatic Regime: No tidal influence

Channels: No

8.6-25Q



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: Boat

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Elevation above tidal influence

Possible Actions/Consequences: Lower elevation to allow tidal infl.

Approximate Construction Requirements: Barge-mounted dredging and disposal required.

Potential Habitat Type: Depends on finished grade: salt marsh or tidal flat.

Potential Conflicting Uses: None

Overall Assessment: Has been proposed as suitable mitigation site for proposed fill for airport extension. Would restore habitat in productive area. However, would reduce valuable wildfowl/shorebird habitat.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-5 (a) (b)

Management Segment: 52 CS

Potential Mitigation Action  
Restoration

Location  
Section 8 Township 25 Range 13 Tax Lot 100

West of North Bend Airport - old spoils islands.

Physical Boundaries

Bay on all sides

Approximate Size

- (a) 2.3 acres
- (b) 20 acres

Ownership

City of North Bend

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Upland grasses and shrubs

Wildlife Use: Wildfowl and shorebird use.

Slope/Topography: Abrupt slopes from waterline

Aquatic Regime: None

Channels: No



MAN-MADE FEATURES

Existing Use: Span for county road and only access to North Spit road

Structures: Piles and span structure

Access: Jordan Cove Co. Road

Utilities: Road right-of-way. Utility lines running along north side of span.

RESTORATION/ENHANCEMENT/EROSION POTENTIAL

Existing Conditions: Piles and dike

Possible Actions, Consequences: Widen span to increase tidal flows into North Slough.

Approximate Construction Requirements: Replace span, remove dike and fill under existing road bed.

Potential Habitat Type: same as existing

Potential Conflicting Uses: Disruption of main North Spit access road

Overall Assessment: Potential benefits not well understood. Would costly action, disruptive to traffic.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-8a

Management Segment: ~~Wetlands~~ & CA Enhancement

Potential Mitigation Action

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
34	24	13	

Location:

West end of North Slough causeway

Physical Boundaries

Way to north and south. Jordan Cove road to east, slopes to west

Approximate Size  
100' wide

Ownership:

Goos County (road)

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: n/a

Wildlife Use: n/a

Slope/Topography: n/a

Aquatic Regime: All water

Channels: n/a



MAN-MADE FEATURES

Existing Use: 101 bridge

Structures: piles and span structure

Access: Hwy 101

Utilities: road right of way, utility lines

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: piles and dikes

Possible Actions, Consequences:

Widen span to increase tidal flows into Haynes Slough

Approximate Construction Requirements:

Replace span, remove dike and fill under existing road bed.

Potential Habitat Type:

Same as existing

Potential Conflicting Uses:

Disruption of Hwy 101 traffic

Overall Assessment: potential benefits not well understood. Would be costly action, disruptive to traffic.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # N-8b

Management Segment: 11 NA/13A, NA

Potential Mitigation Action

Enhancement

Section 35

Township 24

Range 13

Tax Lot

Location

Mouth of Haynes Inlet

Physical Boundaries

Inlet to east, 101 to north, bay to west, slopes 101 to south

Approximate Size

600 linear feet

Ownership

Federal Highway

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: n/a

Wildlife Use: n/a

Slope/Topography: n/a

Aquatic Regime: All aquatic

Channels: n/a



MAN-MADE FEATURES  
Existing Use: Vacant

Structures: (a) Dike to south and east sides, railroad dike to west.  
(b) Partially breached dike to east, railroad dike to west. Old fence lines and ditches within marsh.

Access: from North Slough and Hwy 101

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) Old cranberry bog, diked, but tidegate on east side is in disrepair.  
(b) Existing high salt marsh; dike to east is breached in several places.

Possible Actions, Consequences:

(a) Remove or breach dikes to permit salt water influence.  
(b) Widen breaches in dike to increase flushing.

Approximate Construction Requirements:

Barge-mounted earth-mover; barging or trucking to disposal site

Potential Habitat Type:

(a) high salt marsh  
(b) same as existing

Potential Conflicting Uses:

None

Overall Assessment:

Potentially useful sites with minimal problems Easy to achieve. However, not of high mitigative value since dredge/fill actions are not foreseen in North Slough.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-9a & b

Management Segment: (a) 9 CS.  
(b) 10 NA

Potential Mitigation Action

(a) Restoration  
(b) Enhancement

Range (a) 700, 300, 100  
(b) 400, 500, 600, 1500, 1400

Township 24

Section 15 & 22

Location

West of North Slough, south of Bayview Manufacturing Plant.

Physical Boundaries

RR to west; North Slough to east

Approximate Size

(a) 11 acres  
(b) 28 acres

Ownership (a) 100 - Coos Head Timber Co; 200 - Hauser Wood Product Inc.; 300 - Wright, D.H. & Sharp, Ora. (b) 400 - Wright, Dana & Lucille; 500 - CESE Investment Co.; 600 - U.S. Nat'l Bank of OR.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) fresh marsh, old cranberry bog.  
(b) salt marsh.

Wildlife Use: Typical for salt and fresh marshes

Slope/Topography: Flat

Aquatic Regime: (a) local drainage, seasonal inundation.  
(b) regular tidal influence

Channels: (a) Natural channel (fresh water) on east side  
(b) Some natural tidal channels, old ditches



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-9c

Management Segment: 10 MA

Potential Mitigation Action

Enhancement

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
22	24	13	1200, 1600

Location  
East of RR, west of Hwy 101, on both sides of North Slough

Physical Boundaries

RR bank to west, Hwy 101 to east, marsh to N & S

Approximate Size

6 acres

Ownership

1200-Pierce, Al & Hilda; 1600-Day, Ruth

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: High salt marsh but thickly covered by drift logs

Wildlife Use: Typical

Slope/Topography: Flat

Aquatic Regime: Tidally influenced, but inundated only by highest tides

Channels: natural channels

MAN-MADE FEATURES:

Existing Use: Vacant

Structures: None

Access: railroad, Hwy 101

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: tidally influenced, but flushing action restricted by logs

Possible Actions, Consequences: Remove two areas of drift logs to improve tidal flushing and allow revegetation

Approximate Construction Requirements: log handling equipment, bass

Potential Habitat Type: High salt marsh

Potential Conflicting Uses: None

Overall Assessment: This project would have beneficial effect on marsh vegetation and nutrient production. Relatively easy to achieve. However, only a valid project with annual maintenance.



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: RR

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Two channels into site beneath RR tracks

Possible Actions, Consequences: Add culvert beneath RR tracks to increase amount of flow.

Approximate Construction Requirements: Removal of part of RR dike, installation of culvert.

Potential Habitat Type: same as existing, would increase tidal action

Potential Conflicting Uses: Would temporarily disrupt RR traffic

Overall Assessment: This action would have questionable benefits, due to presence of two substantial tidal inlets. Engineering would be costly.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-10

Management Segment: 10 NA

Potential Mitigation Action  
Enhancement

Section 22, 27      Range 13      Tax Lot 2200, 900  
Township 24

Location  
North Slough, 600' south of Bayview Manufacturing Co.

Physical Boundaries

Dunes to west, north, and south, RR to east.

Approximate Size

15 acres

Ownership

2200-State of Oregon; 900-U.S.A.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt marsh

Wildlife Use: typical of salt marsh habitat

Slope/Topography: Flat

Aquatic Regime: tidal influence regular

Channels: Throughout

8.6-25 W



INVENTORY - POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-11a & b

Potential Mitigation Action

Management Segment: (a) 9 CS  
(b) 10 NA

(a) Restoration  
(b) Enhancement

Section 22      Township 24

Range 13      Tax Lot  
(a) 2100, 2200, 2000  
(b) 1600

Location North Slough, 5500' south of Bayview Manufacturing Co., west of RR tracks.

Physical Boundaries

Dunes to north, west and south. RR dike to east.

Approximate Size

(a) 10 acres  
(b) 4 acres

Ownership

(a) 2000-U.S.A., 2100-Day, Ruth; 2200-State of Oregon  
(b) 1600-Day, Ruth

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) fresh marsh. (b) salt marsh with some fresh marsh on fringes.

Wildlife Use: Diverse. Isolated area, riparian vegetation on north, west, south borders. (a) probably valuable for wildfowl.

Slope/Topography: flat

Aquatic Regime: (a) Standing fresh water year-round in most of area  
(b) Tidal influence

Channels: (a) none (b) one main channel with some minor channels

MAN-MADE FEATURES

Existing Use: None

Structures: Railroad berm, culvert to (b).

Access: No roads

Utilities: Railroad

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) RR dike (b) Wood box culvert 2 x2 through

Possible Actions, Consequences: (a) Install culvert to convert fresh water marsh to salt marsh. (b) Increase culvert size to increase of tidal volume into area.

Approximate Construction Requirements: Bore through RR bedding. No culverts. May require additional work in channels on east side of

Potential Habitat Type: (a) High salt marsh (probably sedge/bullrush)  
(b) Perhaps increased salt marsh vegetation

Potential Conflicting Uses: Temporary disruption of RR traffic

Overall Assessment: Existing fresh marsh in (a) appears valuable in present state for wildfowl. Increasing tidal action in (b) may not have significant effect on nutrient transport. Questionable benefits, considering engineering

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-12

Management Segment: 11 RS

Potential Mitigation Action

Restoration

Location

North Shore of Haynes Slough

Section  
23, 24

Township  
24

Range  
13

Tax Lot  
100, 800, 2600, 1200

Physical Boundaries

Slopes to west, north and east. Private road berm to south

Approximate Size

82 acres

Ownership

100-Rempelos, William & Antonia; 800 & 1200- Barker, Earl;  
2600-Frende, Clifford V. & P.A.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pastureland with some freshwater aquatics

Wildlife Use: Limited (some heron, egret)

Slope/Topography: Flat

Aquatic Regime: local drainage, seasonal ponding

Channels: Artificial drainage ditches. No natural channels visible

MAN-MADE FEATURES

Existing Use: Grazing

Structures: Fences, dike, tidegate

Access: Private road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegate on culvert (dimensions unknown)

Possible Actions, Consequences: Remove tidegate

Approximate Construction Requirements: Minor

Potential Habitat Type: Probably high salt marsh

Potential Conflicting Uses: Agriculture

Overall Assessment: Agricultural use and ownership conflicts may be difficult to resolve. However, restoration would be biologically valuable.

82 3 1098

MAN-MADE FEATURESExisting Use: PastureStructures: NoneAccess: Private roadUtilities: NoneRESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions: Dike, tidegate to Haynes Slough.Possible Actions, Consequences: Breach berm, remove tidegateApproximate Construction Requirements: NominalPotential Habitat Type: Probably high salt marshPotential Conflicting Uses: Existing agricultural use.Overall Assessment: Use and ownership conflicts may be difficult to resolve. However, restoration would have biological value.INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-13

Management Segment: llrsPotential Mitigation Action

Restoration

Section  
26Range  
13Tax Lot  
300Township  
24Location

North side of Haynes Slough

Physical Boundaries

Slopes to north; berms to west, south and east

Approximate Size

40 acres

Ownership

Jensen, Clarence

PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type: Pasture grassesWildlife Use: limitedSlope/Topography: FlatAquatic Regime: Local drainage, seasonally wetChannels: Drainage ditches



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # M-22

Management Segment: 11 RS

Potential Mitigation Action

Restoration

Section  
25, 36

Township  
24

Range  
13

Tax Lot  
2007500

Location

Cove on south side of Hynes Inlet, 2000' northeast of boat launch

Physical Boundaries

Driveway berm on north, open field to east, wooded slope to south, North Bay Drive berm to west.

Approximate Size

4 acres on south side, 1.5 acres on north (driveway separates two)

Ownership

200-Stovall, George & G.V.; 300-Kolody, J.P. & M.E.;  
400-Scott, Marion C.; 500-Ingersoll, William J. &  
Shirley & Utterback, William R. & Marion.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Upland grasses, cattail patch, small shrubs, scattered freshwater aquatics

Wildlife Use:

Grass and low shrub habitat. Open and exposed to road

Slope/Topography:

Flat

Aquatic Regime:

Small creeks (seasonal?) enter from east slopes

Channels:

Yes. Small 1' x 1' deep covered over and meander through west portions.

HAN-MADE FEATURES

Existing Use: Vacant, some pasture use.

Structures: None

Access: North Bay Drive and driveways

Utilities: Power poles on edge of driveways

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: 16" culvert underneath road, bermed at east terminus to restrict tide activity in field. Two small road dikes cross site.

Possible Actions, Consequences: Remove tidegate and/or grade culverts and enlarge; remove dikes and obstructions

Approximate Construction Requirements: Possible new culvert under paved road, new riprap, etc.; Removal of berm and obstructions - minor. Attaining necessary grade for good tidal action may require special attention.

Potential Habitat Type:

High salt marsh

Potential Conflicting Uses: None

Overall Assessment: May be problems with grade, which would limit tidal action. May have good potential for mitigating local activity, e.g. boat work.



MAN-MADE FEATURES

Existing Use: Vacant except transmitting tower

Structures: Transmitting tower and fences

Access: from bay only

Utilities: No, except tower

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Low berms face bay and separate portions of site

Possible Actions, Consequences: Clear bay frontage to encourage tidal activity. May need to grade beach front (sand has developed into sloping beach)

Approximate Construction Requirements: Barge-mounted earth moving equipment. Off-site disposal may be a problem. Must protect tower.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Radio tower

Overall Assessment: May be a problem with protecting radio tower tendency for berm to re-establish naturally limits usefulness of this site.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site I U-1

Management Segment: 13 ~~14~~ <sup>B CS</sup>

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
2	24	13	2100, 2300, 2600

Location

Glasgow

Physical Boundaries

Slopes to north and east, berm to south

Approximate Size

3.6 acres

Ownership

2100-Saling, Merton W.E. & M.: 2600-Prentice, Irwin & Virginia; 2300-Freudenberg, Kenneth R. & Betty Ann

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Upland grasses and some marsh mixture. Scattered alders and brambles

Wildlife Use: Limited

Slope/Topography: Slight fluctuations

Aquatic Regime: High water influence from bay. Creek runs through site.

Channels: None



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # D-2

Management Segment 13 ~~14~~ ~~15~~ <sup>B RS</sup> <sub>A</sub>

Potential Mitigation Action

Restoration

Section 12

Township 25

Range 13

Tax Lot 2300, 300

Location

North side of cove at Kentucky Slough

Physical Boundaries

Slopes to east, north and west. Road berm to south.

Approximate Size

4.6 acres

Ownership

School District #13

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grass with some freshwater aquatics

Wildlife Use: Minimal

Slope/Topography: Flat

Aquatic Regime: Local drainage: seasonal with water table

Channels: 1 drainage ditch

MAN-MADE FEATURES

Existing Use: Pasture (marginal)

Structures: Recently excavated drainage ditch

Access: East Bay Drive

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike, tidegate on 30" culvert

Possible Actions, Consequences: Remove gate. Possibly increase size of culvert.

Approximate Construction Requirements: New culvert would require going under paved arterial. Otherwise, minimal

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing grazing use.

Overall Assessment: Site would be relatively simple to restore. Pasture is small, marginal, but recent excavation indicates attempt to keep it drained. This may indicate use conflict would be difficult to resolve.

**SITE  
REJECTED**

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MAN-MADE FEATURESExisting Use: (a) vacant & pasture  
(b) marginal pastureStructures: NoneAccess: East Bay DriveUtilities: Power poles adjacent to roadRESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions: Culverts into sites. Have tidegates but ineff.Possible Actions, Consequences: (a) Remove tidegate, clear obstructive  
possibly increase culvert size to improve tidal flow. Could scalp 0'  
1.5 acre pasture to increase area.  
(b) Remove tidegate, increase culvert size.Approximate Construction Requirements: Minimal unless new culvert

is put under paved road

Potential Habitat Type: Salt marsh, as at present, but increased inPotential Conflicting Uses: Marginal grazing use in (b)Overall Assessment: Minimal action would increase tidal flushing  
considerably.INVENTORY: POTENTIAL MITIGATION SITESField Survey SheetSite # U-8 (a) (b)Management Segment: 15 RSPotential Mitigation Action

Restoration

Section	Township	Range	Tax Lot
12	25	13	(a) 1200, 1300, 1500 (b) 2000, 301, 300

Location:  
(a) junction of East Bay Drive & Carlson Heights Road  
(b) 1500' southwest of that junction.Physical Boundaries

Slopes to south and east. Road dike to north

Approximate Size(a) 3.6 acres  
(b) 3.5 acresOwnership(a) 1200, 1300-K. Romminga, Menne J. & H.E.; 1500-Ingram, Betty J.  
(b) 2000-Smith, Lorell H. & N.J.; 300-Miller, Millard R. & P.D. 301-Lortie,  
Guy J. & W.P.PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type: (a) salt marsh and upland grasses mixed with 1.5 acre  
pasture  
(b) fresh, salt marsh & pastureWildlife Use: TypicalSlope/Topography: FlatAquatic Regime: Tidal influence and local drainageChannels: Natural channels and drainage ditches



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site: U-9a

Management Segment: 15-RS

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
13	25	13	1000, 200-500

Location  
At Willanch Inlet

Physical Boundaries

Slopes to north and east, road to south

Approximate Size

6 acres

Ownership

1000-Finell, Robert B. & D.L.; 200, 300-Petitt, Floyd J. Jr.;  
400-Raulerson, Bert & Jane; 500-Veder, Eldon

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh with some transitional salt/fresh species.  
(potentilla, Carex)

Wildlife Use: Typical of fresh marsh (heron, egret, etc.)

Slope/Topography: Flat-appears low enough for tidal influence

Aquatic Regime: Standing water, local drainage

Channels: Drainage ditches & vestigial natural channels

MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: East Bay Drive

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegate to east of site. Channel leading to major tidegate at mouth of slough. Road dike.

Possible Actions, Consequences: Place culvert under road to permit direct tidal influence, reverse existing tidegate at east end of site to prevent tidal action upstream.

Approximate Construction Requirements: Excavation under county road, Placement of culvert

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: None

Overall Assessment: Could be valuable addition to estuarine production. No apparent conflicts.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-9c

Contents Enhancement

Management Segment: 15 MA

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
13	25	13	100

Location

On Millanch Slough

Physical Boundaries

Slough to north, east; upland to west, south

Approximate Size

5 acres

Ownership

Weyerhaeuser Company

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Salt marsh; upland species on dikes

Wildlife Use:

Typical for salt marsh

Slope/Topography:

Flat with three (3) dikes

Aquatic Regime:

Tidally influenced, but flushing impaired

Channels:

Natural channels

MAN-MADE FEATURES

Existing Use:

Vacant

Structures:

None

Access:

Via East Bay Drive or by water

Utilities:

None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Tidal influence, circulation impaired

Possible Actions, Consequences:

Remove dikes to improve tidal flushing, increase area of tidal influence.

Approximate Construction Requirements:

Earthmoving (barge-mounted in part), trucking of spoils

Potential Habitat Type:

Salt marsh (as existing), but increased area

Potential Conflicting Uses:

None

Overall Assessment:

Improvement of flushing would make only minor contribution.



MAN-MADE FEATURES

Existing Use: Pasture

Structures: Fencing

Access: East Bay Drive

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegate on culvert, road dike

Possible Actions, Consequences: Remove tidegate and/or put in new dike to permit tidal influence.

Approximate Construction Requirements: Minimal or excavation under county road.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing grazing use.

Overall Assessment: Would be simple to restore tidal influence by removing tidegate. Existing grazing use is not extensive; conflict may be possible to resolve.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # 0-10

Potential Mitigation Action

Management Segment: 17 RS

Restoration

Section  
19

Township  
25

Range  
13

Tax Lot  
700

Location

1 mile south of Crawford Point

Physical Boundaries

Slopes to north, road dike to south.

Approximate Size

2.3 acres

Ownership

Lilienthal, Herman V.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture (with some fresh and transitional aquatics)

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage, some seepage through tidegate

Channels: Vestigial.

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-11

Management Segment: 17 RS

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
13	25	13	1300

Location

1/4 miles south of Crawford Point

Physical Boundaries

Slopes to north and east, road dike to south

Approximate Size

2 acres

Ownership

Sause, Dale C. & Heidi N.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: pasture, grasses with fresh and salt marsh species

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage, some leakage through dikegate

Channels: some vestigial natural channels

MAN-MADE FEATURES

Existing Use: Marginal pasture

Structures: None

Access: East Bay Drive

Utilities: Power lines along south border

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: dikegate, dike road

Possible Actions, Consequences: Remove dikegate and/or increase c-

size to permit tidal action.

Approximate Construction Requirements: Minimal (or excavation

under county road)

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing grazing use (marginal)

Overall Assessment: Minimal requirement to restore to tidal influence.

Due to small area and extensive reversion to marsh, use conflict may be possible to resolve.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-12

Management Segment: 18 Rs

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
30	25	12	200, 300, 600
<u>Location</u>			30(D): 1100 (part), 1500

North of Christianson Ranch, west of East Bay Drive.  
("Lillienthal Boom Site")

Physical Boundaries

Estuary to west, Christianson Ranch to south, upland to east.

Approximate Size

36 acres

Ownership 200, 600, 1500: Lillienthal, Herman  
300: Meyerhaeuser  
1100: Kronsteiner J & P

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Pasture grasses with some freshwater aquatics

Wildlife Use:

Limited - typical of diked pasture.

Slope/Topography:

Flat

Aquatic Regime:

Seasonally flooded: local drainage

Channels:

Two large drainage ditches

MAN-MADE FEATURES

Existing Use:

Grazing

Structures:

None, except dike, tidegates.

Access:

From East Bay Drive

Utilities:

None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Diked pasture with drainage ditches, tidegates.

Possible Actions, Consequences:

Breach dike, remove tidegates or remove part or all of dike.

Approximate Construction Requirements:

Minimal, or substantial earth removal, truckings to spoils disposal site (nearby).

Potential Habitat Type:

High salt marsh

Potential Conflicting Uses:

Agricultural use: Also proposed as dredged material disposal site.

Overall Assessment:

Owner has expressed desire to use as restoration site; however, it has also been identified as DML site vital for upper bay dredging needs.

Size and closeness to large natural marsh area contribute to high biological value for restoration. Would be appropriate as a 'mitigation bank' area for upper bay projects.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-14(c)

Management Segment: 24 CS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
25	25	13	100	

North of W-shaped marsh, north of Eastside peninsula

Physical Boundaries

Marsh, tidal flats on all sides.

Approximate Size

4 acres

Ownership

Coos County

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Upland shrubs

Wildlife Use:

Probably some shorebird, waterfowl use.

Slope/Topography:

Narrow curved dike.

Aquatic Regime:

No aquatic influence: - above tidal level.

Channels:

None

MAN-MADE FEATURES

Existing Use:

None

Structures:

None

Access:

Bay water only

Utilities:

None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Narrow curved dike above tidal level.

Possible Actions, Consequences:

Remove dike down to intertidal level to improve tidal flushing of W-shaped marsh.

Approximate Construction Requirements:

Barge-mounted excavator, barging of spoils for disposal [dikes nearby]

Potential Habitat Type:

Salt marsh (or tidal flat)

Potential Conflicting Uses:

None

Overall Assessment:

Minor project which should improve tidal flushing and nutrient transport in W-shaped marsh.



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: East Bay Drive

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Dikes, tidegates, exclude tidal action.  
Tidegated channels overflow into area (especially on north side) over berms

Possible Actions, Consequences: Remove tidegate and or breach berm on north side of site (could also remove tidegate, breach berm on south side, but this would affect site 16b on other side of East Bay Drive).

Approximate Construction Requirements: Minimal. Less spoils disposal

Potential Habitat Type: Salt marsh

Potential Conflicting Uses:

None

Overall Assessment: Would be a valuable small site, easily restored. Accessible, spoil disposal site adjacent.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-16a

Management Segment: 18 RS

Potential Mitigation Action

Restoration

Tax Lot

1500

Section

30

Township

25

Range

12

Location

Immediately north of Christianson's Ranch

Physical Boundaries

Channel to south and north, berms to west and east (road)

Approximate Size

3.7 acres

Ownership

Lilienthal, Herman V.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Mixed fresh and salt marsh

Wildlife Use:

Limited-some shorebird, wildfowl use

Slope/Topography:

Flat

Aquatic Regime:

Local drainage plus overflow from drainage ditches (with salt content)

Channels:

None

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INVENTORY: POTENTIAL MITIGATION SITESField Survey SheetSite # 10bManagement Segment: N.A.Potential Mitigation Action

Restoration

Section 30  
Township 25  
Range 12  
Tax Lot 900, 200-600Location

East of East Bay Drive near Christianson Ranch

Physical Boundaries

East Bay Drive to west, slopes to north and south

Approximate Size

5 acres (dependent on area of potential tidal influence)

Ownership 900-Dowd, William E. & Patricia N.; 200-Herman, Walter A. & J. L.; 300-Sappington, Sherman W. & Nancy L.; 400-Gebhardt, George, E. Et Al; 500-Thorne, Leon H. & G.A.; 600-McCarthy, Dennis, C. & Joy L.PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type: Pasture grasses, colonization by salt tolerant speciesWildlife Use: LimitedSlope/Topography: Flat, rising slightly to east.Aquatic Regime: local drainage, ponding, some salt water intrusion.Channels: NoneMAN-MADE FEATURESExisting Use: PastureStructures: NoneAccess: from East Bay DriveUtilities: NoneRESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions: Tidedged, but salt water leakage has caused invasion by salt species. May also have been affected by run-off from nearby dredged material disposal.Possible Actions, Consequences: Remove main tidegate, breach dike to creek.Approximate Construction Requirements: MinimalPotential Habitat Type: Salt marshPotential Conflicting Uses: Existing grazing, which appears to be impacted by recent salt species invasion.Overall Assessment: Would not be practical to use as restoration if sites on west side of road are used for DND. Also owner(s) may prefer to retain grazing use. Problems with grade.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-17 (a) and (b)

Management Segment: 20 RS

Potential Mitigation Action

- (a) Restoration
- (b) Enhancement

Location	Section	Township	Range	Tax Lot
	29	25	12	(a) 400, 200 (b) 1400, 200

Northwest and northeast of Coos River Drawbridge

Physical Boundaries

Slopes to north, berm to south

Approximate Size

- (a) 9 acres
- (b) 4 acres

Ownership

- (a) 400-Smith, Norman & Greta; 200-Russell, Charles W. & I.I.
- (b) 1400-Meyerhaeuser Co.; 200-Jacobson, Jack W. & D.R.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

- (a) Pasture and fresh marsh.
- (b) salt marsh

Wildlife Use:

Typical

Slope/Topography:

Flat

Acoustic Regime:

- (a) local drainage.
- (b) Some tidal influence via break in dike.

Channels:

- (a) drainage ditches.
- (b) some natural channels

MAN-MADE FEATURES

Existing Use: (a) marginal pasture (b) vacant

Structures: None

Access: (a) river or private driveway (b) river or Allegany Highway

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) berms, t:degate & ditches. (b) dilapidated

Possible Actions, Consequences: (a) remove tidegate and/or breach

(b) Remove berm or increase breach to increase tidal flushing

Approximate Construction Requirements: Minimal, or minor excavation

(probably barge-mounted)

Potential Habitat Type: (a) salt marsh. (b) as existing, salt marsh

Potential Conflicting Uses: (a) existing marginal grazing use.

(b) none

Overall Assessment: (a) A relatively simple project. However, if a

use/ownership problems may be difficult to resolve. (b) Simple project

but extent of improvement to tidal flushing not known.

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-21 (b)

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	5	26	12	700,801,800

Physical Boundaries

Slopes to north, east and south; road dike to west

Approximate Size

4.6 acres

Ownership

700 - Morgan, John D. & Louise G.; 800 - Peck, Gayle; 801 - Messerle, Lloyd G. & Ada L. and S.M.; 1000 - USA

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: salt and fresh marsh with some pasture grasses

Wildlife Use:

typical

Slope/Topography:

flat

Aquatic Regime:

Local areas of salt marsh

Channels:

Natural channels, one main channel in good condition.

MAN-MADE FEATURES:

Existing Use: Some marginal grazing

Structures: None

Access: Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Has dikes within area

Possible Actions, Consequences:

Remove tidegates, possible breach berms to restore tidal influence

Approximate Construction Requirements:

would involve going under county road.

Potential Habitat Type:

Salt marsh

Potential Conflicting Uses:

Marginal grazing, might also affect nearby dwelling

Overall Assessment:

Already partially reverted to salt marsh, despite tidegate; owners may prefer to retain grazing use.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-22

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
Mouth of Stock Slough	8	26	12	700, 500, 100, 1000

Physical Boundaries

Dikes to west, north and east; slopes to south

Approximate Size

22 acres

Ownership

100-Burnett, M.L.; 500-Parks, Evalyn M. & Robert T.; 100-Fors, John Chester; 1000-Lentz, Gustave G. & Gladys M.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage

Channels: Ditches

MAN-MADE FEATURES

Existing Use: Pasture

Structures: Farm building in east corner

Access: Stock Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dikes and tidegates on culverts

Possible Actions, Consequences:

Culvert directly into Catching S. or remove tidegate on Stock Slough and breach dike on north bound re-introduce tidal influence. May also need to raise dike at E. Approximate Construction Requirements:

Culvert under paved county road; or remove main dike and re-escape and set further up slough - major action.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing agricultural use. Possible on upstream land, unless dike is raised at eastern end of site.

Overall Assessment:

Existing use and ownership conflicts would be difficult to resolve. However, of high biological potential for restoration.

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # 0-23

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
West bank of Catching Slough, across from mouth of Stock Slough	7 & 8	26	12	1000

Physical Boundaries

Slope to west, berms to north, east, and south

Approximate Size  
25.7 acres

Ownership

Liles, Richard and Betty

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Pasture grasses (fresh marsh in S.W. corner)

Wildlife Use:

Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage

Channels: One drainage ditch

MAN-MADE FEATURES

Existing Use: Pasture

Structures: None

Access: West Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Berms along Catching Slough with ditches and tidegates

Possible Actions, Consequences: remove tidegate, or breach berm to re-introduce tidal action

Approximate Construction Requirements: Minimal - for earth moving trucking to disposal site

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing agricultural use

Overall Assessment:

Use and ownership conflicts would be difficult to resolve. However, of high biological potential for restoration.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-24

Management Segment: 21 RS

Potential Mitigation Action

Restoration

Location East side of Catching Slough, 1500' south of mouth of Stock Slough

Section 8

Township 26

Range 12

Tax Lot 1100, 1300, 1200, 1500, 1700, 1800

Physical Boundaries Dike to north, west and south; slopes to east

Approximate Size

48 acres

Ownership 1700-Olsen, Iiril C. & Margaret; 1800-State of Oregon; 1100-Everett, Robert L. & H.L.; 1200-Burroughs, Larry A.; 1300-Poole, Charles & S.A.; 1500-Fors, John Chester

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses and hay crops

Wildlife Use: Limited

Slope/Topography: Flat, dissected by series of ditches

Aquatic Regime: Local drainage and seasonal standing water

Channels: Several drainage ditches (altered)

MAN-MADE FEATURES

Existing Use: Farming

Structures: Farm buildings slightly elevated from rest of site

Access: Catching Slough Road

Utilities: Utility poles

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike, culverts, and tidegates along Catching Slough under county road

Possible Actions, Consequences: Remove tidegates, possibly replace culverts (widen) to re-introduce tidal action

Approximate Construction Requirements: Minimal or culvert work involving excavation of county road.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing farm use, several farm buildings

Overall Assessment:

Existing use and ownership conflicts would be difficult to resolve. However, of high biological potential for restoration.

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-25

Management Segment: 21 RS

Section 7

Township 26

Range 12

Tax Lot 700

Potential Mitigation Action

Restoration

Location  
1 mile south of Stock Slough, west bank of Catching Slough

Physical Boundaries

Slopes to north and west, dikes to south and east

Approximate Size

60 acres

Ownership

Messerie and Sons, Inc

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses

Wildlife Use: limited

Slope/Topography: flat

Aquatic Regime: Local Drainage

Channels: Only main drainage ditches

MAN-MADE FEATURES

Existing Use: Pasture

Structures: None

Access: private road

Utilities: Dikes, culverts, and tidegates along Catching Slough

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegates and dikes

Possible Actions, Consequences: Remove tidegates; possibly breach

or add more culverts to re-introduce tidal action.

Approximate Construction Requirements: Not significant, except possible relocation of dikes.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing farm use

Overall Assessment:

Existing use and ownership conflicts would be difficult to resolve. However, of high biological potential for restoration.

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INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # 0-26

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax lot</u>
17	26	12	300

On Eastside/Summer Road just south of where road meets Catching Slough

Physical Boundaries

Slopes to west, dikes to north, east and south

Approximate Size

16 acres

Ownership

Irvine, Lottie

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses mixed with freshwater marsh

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Rating: Regional standing water

Summary: (unlogged) diked area (some recently excavated)

HUMAN-MADE FEATURES

Existing Use: Marginal pasture land

Structures: None

Access: Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dikes, culverts, and diked areas along catching P

Possible Actions, Consequences:

Remove diked areas and/or branch ber  
to re-introduce tidal influence

Approximate Construction Requirements:

Nominal, or minor excavation  
berms.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses:

Existing agricultural use. Newly excavate  
ditches indicated effort to improve drainage.

Special Concerns:

Has been used as a cemetery for restoration. However, existing area  
is probably unusable and will be difficult to restore.

82 3 1118

8.6-2555



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-27

Potential Mitigation Action

Management Segment: 21 PS Restoration

Section 17      Township 26      Range 12      Tax Lot 300,200  
Location 3000' downstream of Matson Creek on east shore of Catching Slough

Physical Boundaries

Road berm to east, dikes to west and south

Approximate Size

14.5 acres

Ownership

300-Irvine, Lottie; 200-Cole, William C. & Ellen B.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses

Wildlife Use: Limited

Slope/topography: Flat

Aquatic Regime: Local drainage

Channels: Two drainage ditches

MAN-MADE FEATURES

Existing Use: Pasture land

Structures: None

Access: Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Dikes and culverts with tidegates to Catching Slough.

Possible Actions, Consequences: Remove tidegates, possibly breach.

Approximate Construction Requirements: Nominal, or minor earth-mov.

Road may need reinforcement.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing agricultural use

Overall Assessment:

Existing use/ownership conflicts would be difficult to resolve. Hoks of high biological potential for restoration.



MAN-MADE FEATURES

Existing Use: Pasture (marginal at east end)

Structures: None

Access: Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Road dike, culvert (24") and tidegate at Catching Slough

Possible Actions, Consequences: Remove tidegate; culvert may need to be lowered.

Approximate Construction Requirements: Minimal; otherwise leveling of culvert would require new bedding for road.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing grazing use.

Overall Assessment: Relatively easy small project. However, owner goals may conflict.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-28

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
3000' downstream of Matson Creek on west shore of Catching Slough	17	26	12	600

Physical Boundaries

Slopes to north, west, and south; dike to east

Approximate Size

3.7 acres

Ownership

Franzen, Donald D. & Bernice I.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses in west portion; east portion and majority of site is fresh water marsh.

Wildlife Use: Limited

Slope/Topography:

Slopes gradually upward to west

Aquatic Regime:

Seasonal standing water

Channels:

Vestigial



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-29 (a)

Potential Mitigation Action

Management Segment: 21 RS Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
17 & 20	26	12	700, 400	

Across Catching Slough from mouth of Matson Creek

Physical Boundaries

Slope to west, dikes to north, east, and south

Approximate Size

37 acres

Ownership

700-Cole, William C. & Ellen B.; 400-Huntley, Harry & Esta A.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses, and some fresh water aquatics

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Seasonally wet

Channels: Drainage ditches (several)

MAN-MADE FEATURES

Existing Use: Pasture land (marginal in places)

Structures: None

Access: Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike with tidegates and culverts

Possible Actions, Consequences: Remove tidegates, possibly break

Approximate Construction Requirements: Nominal or minor earth mov

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing farm use

Overall Assessment: Large project. Relatively easy to accomplish. Existing use/ownership conflicts would be difficult to resolve. However, of high biological potential for restoration.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-29 (b)

Management Segment: 21 RS

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
East of Catching Slough Road, south of Matson Creek	20	26	12	100

Potential Mitigation Action

Restoration

Physical Boundaries

Road, slough to north, slopes on other sides

Approximate Size

3 acres

Ownership

Cotton, Raymond II.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh

Wildlife Use: Typical of fresh marsh

Slope/Topography: Flat, steep slopes on three sides

Aquatic Regime: Saturated, seasonally flooded

Channels: One main natural channel, other smaller natural channels

MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: Catching Slough; Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike, tidogate to slough

Possible Actions, Consequences: Remove tidogate or increase culv

size to re-introduce tidal influence

Approximate Construction Requirements: Minimal, or excavation under county road

Potential Habitat Type: Salt marsh (probably sedge/bullrush type)

Potential Conflicting Uses: None

Overall Assessment: A useful site for small project. Easy to accomplish. No apparent conflicts.



MAN-MADE FEATURES

Existing Use: (a) vacant (b) marginal pasture

Structures: None

Access: Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) remains of dike, fills (b) dike to slough

Possible Actions, Consequences: (a) remove dike/fills to allow better tidal action (b) breach dike to re-introduce tidal action

Approximate Construction Requirements: Minor earth moving

Potential Habitat Type:

(a) As existing (b) Tidal marsh (probably transitional between salt and freshwater types)

Potential Conflicting Uses: None apparent

Overall Assessment: (a) Removal of dike/fill would increase tidal circulation - tidal marsh area - useful site.  
(b) diked pasture in advanced stage of reversion to fresh marsh - would be useful addition to estuarine production. Probably no conflicts.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-30 (a) and (b) Potential Mitigation Action

Management Segment: (a) 21 ac (b) 21 ac  
ANA  
(a) Enhancement  
(b) Restoration

Location  
Section 20 Township 26 Range 12 Tnx Lot (a) 900 (b) 1900

East side of Eastside/Summer Road approximately 3000' upstream of Natson Creek on Catching Slough

Physical Boundaries

Road berms: 60 west, slough and berms to east.

Approximate Size  
(a) 2.7 acres (b) 4.8 acres

Ownership

(a) 900-Hunzaker, Raymond O. & F. (b) 1900-Hongell, John E. Jr.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) low salt marsh (ODFW) (mainly sedge/bullrush) with some fresh marsh species.  
(b) mixture of freshwater marsh vegetation and upland grasses

Wildlife Use: (a) good tidal marsh habitat (thick and high vegetation)  
(b) average habitat value

Slope/topography: Flat

Aquatic Regime: (a) estuarine influence (b) seasonal standing water

Channels: (a) natural channels (b) old drainage ditches, maybe vestigial natural channels



MAN-MADE FEATURES

Existing Use: Not in use

Structures: None

Access: East Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Berms along slough, partially breached

Possible Actions, Consequences: Increase breaches in berm to improve flushing of marsh

Approximate Construction Requirements: Minor earth movement

Potential Habitat Type: Same as existing

Potential Conflicting Uses: None

Overall Assessment: Would be useful improvement of tidal action. Would increase nutrient transport.

82 3 1124

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-31

Potential Mitigation Action

Enhancement

Management Segment: 21 #<sup>4</sup> A NA

Section	Township	Range	Tax Lot
20	26	12	2000

Location 2500' upstream of Matson Creek on Catching Slough, eastside of channel

Physical Boundaries

Slough to north, west and south, road berm to east

Approximate Size

2.7 acres

Ownership

Stevens, S. Duana L. & G.W.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Transitional fresh marsh/salt marsh

Wildlife Use:

Typical salt marsh habitat

Slope/Topography: Flat

Aquatic Regime: Wetland, source primarily from slough

Channels: Yes

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MAN-MADE FEATURES

Existing Use: Marginal pasture land (a) new drainage ditch just

recently dug around perimeter

Structures: None

Access: East Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Berms along slough (c) has tidegate

Possible Actions, Consequences: breach berms and/or remove tidegate in (c)

Approximate Construction Requirements: minor earth removal

Potential Habitat Type: Tidal marsh-probably salt/fresh transition

Potential Conflicting Uses: Existing grazing use

Overall Assessment: These sites are in various stages of reversion to fresh marsh, with (a) the most advanced and (c) still mainly pasture with rushes. Construction of new ditches in (a) indicates desire of owner to improve drainage. Owner's goals may conflict with restorer. All have high biological potential for restoration, however.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-32 (a) (b) (c)

Management Segment: 21 R5

Section 20 Township 26 Range 12 Tax Lot 2600  
 (a) 2100 (b) 2400, 2600 (c) 2700

Location Restoration  
 Approximately 5000' south (upstream) of Matson Cr. on Catching Slough, both sides of channel

Physical Boundaries (a) & (c) slough berms to north, west and south; road berm to east. (b) road berm to west; berms to north, east and south

Approximate Size (a) 3.7 acres (b) 3.5 acres (c) 12 acres

Ownership (a) 2300-Deronden; Pcs. Lionel & Priscilla; (b) 2400-Mullikin, David R.; 2600-Menasha Corp.; (c) 2700-Wood, Graham

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) freshwater marsh (b) & (c) fresh marsh/pasture mix

Wildlife Use: Typical of fresh marsh (egret, heron, etc.)

Slope/Topography: Flat

Aquatic Regime: Seasonal standing water

Channels: (a) & (b) vestigial natural channels. Drainage ditches in (a) & (c).



MAN-MADE FEATURES

Existing Use: Marginal pasture land

Structures: None

Access: East Catching Slough Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike, tidegate and culvert to slough

Possible Actions, Consequences: Remove tidegate and/or increase culvert size, add culvert

Approximate Construction Requirements: Minimal, or excavation under county road

Potential Habitat Type: Tidal marsh, but probably mostly freshwater

Potential Conflicting Uses: Existing grazing use

Overall Assessment: A large site which could be restored to estuarine influence. Reversion to fresh marsh almost complete at west end of slough. However, use conflicts may be difficult to resolve. Has high biological potential for restoration.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-33

Management Segment: 21 RS

Section 20, 29

Township 26

Range 12

Tax Lot 100, 1600

Potential Mitigation Action

Restoration

Location 2000' downstream of Summer, east side of slough

Physical Boundaries

slopes to north, east and south; road dike to west

Approximate Size

18 acres

Ownership

Walker, George E., Etal.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh/pasture mix

Wildlife Use: Open marsh characteristics

Slope/Topography: Flat

Aquatic Regime: Local drainage & seasonal standing water

Channels: Drainage ditches, vestigial natural channel



INVENTORY: POTENTIAL MITIGATION SITESField Survey Sheet

Site # 0-34 (a) (b)

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	29	26	12	a) 200, 300, 1000 b) 200, 300, 400

East side of Catching Slough, at Lone Tree Bridge and Seelander Creek.

Physical Boundaries

- a) slopes to north and east; road berms to south and west.  
b) road berms to north and east; slopes to south

Approximate Size

(a) 4.6 acres (b) 6.4 acres

Ownership a) 200, 1000-Seelander, O. 300 - State of Oregon  
b) 200, Seelander, O. 300 - State of Oregon, 400 - Menasha Corp.

PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type:

- a) Pasture grasses with minor freshwater aquatics  
b) Pasture grasses with fresh-water aquatics.

Wildlife Use:

Limited - possible waterfowl area.

Slope/Topography:

Flat

Aquatic Regime:

Local drainage - seasonally flooded

Channels:

none

MAN-MADE FEATURESExisting Use:

- a) Pasture b) Marginal pasture

Structures:

None

Access:

East Catching Slough Road

Utilities:

None

RESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions:

Tidegates and culverts to slough through road

Possible Actions, Consequences:

Remove tidegates, increase size of culverts to permit tidal influe.

Approximate Construction Requirements:

Minimal, of excavation beneath road to install culverts.

Potential Habitat Type:

Tidal marsh, probably freshwater type

Potential Conflicting Uses:

Agricultural use

Overall Assessment:

May be very little salinity at this point on Catching Slough.  
Existing use/ownership conflicts would be difficult to resolve.  
However, has some biological potential for restoration.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-34 (c) & (d)

Management Segment: 21 RS

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
29	26	12	(c) 400, 300, 200 (d) 300, 500

Location  
(c) 1000' north of Lone Tree Bridge, east of slough.  
(d) 1500' north of Lone Tree Bridge, west of slough.

Physical Boundaries

(c) road to east, pasture north & south and slopes to east  
(d) road to west, slopes on other sides.

Approximate Size

(c) 2.8 acres (d) 2.5 acres

Ownership

(c) 400-Menasha Corp.; 300-State of Oregon; 200-Selander, Owen;  
(d) 300-State of Oregon; 500-Evonuck, Louie & C.F.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh; (c) also has woody scrub/shrub vegetation)

Wildlife Use: Typical of fresh marsh

Slope/Topography: Flat

Aquatic Regime: Normally standing water or saturated

Channels: (c) none visible on aerial photo  
(d) natural channels

MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: Via Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Diked, culverts with tidegates (tidegate on (c) permits substantial inflow)

Possible Actions, Consequences: Remove tidegates and/or increase culverts to re-introduce tidal circulation

Approximate Construction Requirements: Minimal, or excavation under county road for culvert

Potential Habitat Type: Tidal marsh, probably freshwater type.

Potential Conflicting Uses: None apparent

Overall Assessment: Both areas are well-developed freshwater marshes opening up to tidal influence would improve nutrient transport.



MAN-MADE FEATURES

Existing Use: Pasture land

Structures: One in far southwest corner

Access: Eastside/Summer Road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegate at north end of site. Dike along slo.

Possible Actions, Consequences: Remove tidegate and/or breach dike

Approximate Construction Requirements: Minimal or minor ear-  
except reinforcement for road bedding at tidegate.

Potential Habitat Type: Tidal marsh; freshwater type

Potential Conflicting Uses: Existing agricultural use.

Overall Assessment:

Existing use/ownership conflicts would be difficult to resolve.  
Has some biological potential for restoration; however,  
tidal action may be relatively weak.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-33

Management Segment: 21 RS

Potential Mitigation Action:

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
Eastside/Summer County Road	29	26	12	900

Physical Boundaries

Berms on all sides: road to west, slough to east

Approximate Size

20 acres

Ownership

Messerie, Fred & Sons, Inc.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses with some freshwater aquatics

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage

Channels: Drainage ditches



MAN-MADE FEATURES:

Existing Use:  
Pasture

Structures:  
None

Access:  
Hwy. 101

Utilities:  
None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:  
Tidegate on culvert.

Possible Actions, Consequences:  
Remove tidegate.

Approximate Construction Requirements:  
Minimal

Potential Habitat Type:  
Salt marsh

Potential Conflicting Uses:  
Existing grazing use

Overall Assessment:

May be conflict with grazing use. Highway 101 would make excavat. to increase diameter of culvert impractical.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-41 (b)

Potential Mitigation Action

Restoration

Management Segment: N.A.

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
1600' north of mouth of Shinglehouse Slough.	1, 12	26	13	5000,5700,5600, 5900,6000,5800, 6100

Physical Boundaries

Immediately south of Millington, west of Hwy. 101

Approximate Size  
4.6 acres

Ownership

500, 5600, 5700, 5800, 5900 - Young, Wayne & Carol K., James F.;  
600, 6100 - Greeby, Sharon J. Gatzke

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Pasture land with some fresh marsh vegetation

Wildlife Use:

Minimal

Slope/Topography:

Flat

Aquatic Regime:

Local drainage, seasonally flooded

Channels:

Drainage ditch, vestigial natural channels

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INVENTORY: POTENTIAL MITIGATION SITES  
Field Survey Sheet

Site # U-42  
Management Segment: 34.8S (part)  
Potential Mitigation Action  
Restoration

Section 11  
Township 26  
Range 13  
Tax Lot 2400

Location  
1800' up Shingle House Slough, north side

Physical Boundaries  
Road dike to south, fills to east and west, slopes to north

Approximate Size  
5 acres

Ownership  
Kuehn, Norbert, H. & L.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Mixture of grasses and fresh marsh with some evidence of salt marsh species.

Wildlife Use: Limited because of local land uses.

Slope/Topography: Flat

Aquatic Regime: Creek running through middle.

Channels: Vestigial natural channel, creek

MAN-MADE FEATURES

Existing Use: Fill for open storage, marginal grazing

Structures: None

Access: Private road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidegate on 24" culvert. Land fill in side of

Possible Actions, Consequences: Remove tidegate to introduce tidal influence. Remove fills to increase total acreage.

Approximate Construction Requirements: Earth moving, protection of surrounding slopes to prevent erosion/slumping

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Minor conflicts with grazing

Overall Assessment: Easy to achieve tidal action. Potentially val addition to Shinglehouse Slough marshes



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-44

Management Segment: 30 (b) RS

Potential Mitigation Action

Restoration

Section  
13, 14

Township  
26

Range 100 Tax Lot  
13 A 200, 1200, 1000, 100

Location

East side of Isthmus slough, 5500' south of Shinglehouse Slough.

Physical boundaries

Slopes to north, east and south (partial); berms to west and south (partial)

Approximate size

20 acres

Ownership

Lyons, J. Stewart Et Al, Georgia - Pacific Corp.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture grasses with fresh marsh vegetation especially in east portion of site.

Wildlife Use: Typical of fresh marsh/grazing (heron, egret, etc.)

Slope/Topography: Flat

Aquatic Regime: Local drainage with seasonal standing water

Channels: One major natural channel, vestiges of others

HUMAN-MADE FEATURES

Existing Use: Pasture land, some marginal

Structures: None

Access: Private road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Berms and ditches along slough

Possible Actions, Consequences: Remove dike/ditch and/or berm or remove berm to introduce tidal action.

Approximate Construction Requirements: Minimal, or minor earth moving (barge-mounted) with spoils disposal

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Possible conflict with agricultural use

Overall Assessment: Due to isolation, could become valuable for wildlife. Would be valuable addition to system without impacting area to south. Conflict with ag. use may be difficult to resolve however, has high biological potential for restoration.

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MAN-MADE FEATURES

Existing Use: Vacant, adjacent to light industrial use.

Structures: Hwy berm to east. Wood box culvert 30" x 12' Conn. to slough through 101 and railroad.

Access: Road to north (bordered)

Utilities: Power poles along east border (between site and Hwy 101)

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Open culvert to slough

Possible Actions, Consequences: Enlarge culvert to increase tidal flow

Approximate Construction Requirements: Excavation under Hwy 101 and railroad to place new culvert.

Potential Habitat Type: As existing

Potential Conflicting Uses: Neighboring industrial use may propose to fill, expanding this area.

Overall Assessment: Highly questionable whether biological gain will warrant disruption of highway and railroad.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-45 (a)

Potential Mitigation Action

Management Segment: ~~Salmon Slough~~ CA Enhancement

Section	Township	Range	Tax Lot
14	26	13	200-400

Location

North of Bandon/Coquille junction. West side of Hwy 101

Physical Boundaries

101 to east, slope and development to north, slope and woods to west and south.  
Approximate Size  
3.5 acres

Ownership

200- Hanson, John E. Jr. & M.G.; 300-Sharp, Gordon L.; 400-Crescent City Marine Ways & Drydock Co. Inc.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt marsh/upland mix.

Wildlife Use: Typical of salt marsh (heron, egret, etc.)

Slope/Topography: Flat

Aquatic Regime: Open to tidal action.

Channels: Main natural channel



MAN-MADE FEATURES

Existing Use:  
Vacant

Structures:  
Current, tidegate under Hwy. 101

Access:  
via Southport Road

Utilities:  
None.

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:  
Culvert tidegate exclude tidal action from Isthmus Slough.

Possible Actions, Consequences:  
Remove tidegate to permit tidal action.

Approximate Construction Requirements:  
Minimal. [Increasing size of culvert is not feasible due to disruption of Hwy. 101]

Potential Habitat Type:  
Probably salt marsh, bullrush/sedge type.

Potential Conflicting Uses:  
None.

Overall Assessment:  
A minor action which might have beneficial results. However, are involved is small, and some reversion to upland vegetation type is occurring.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site U-45 (b)

Management Segment: 32 A D

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
23	26	13	

Location  
Southport Road, west of Highway 101

Physical Boundaries

Hwy. 101 to east, Southport Road to N. Slopes to southwest

Approximate Size

5 ac

Ownership

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:  
Fresh marsh and swamp (catbaills, alder)

Wildlife Use:  
Typical for fresh marsh/swamp.

Slope/Topography:  
Flat, rising gradually to west.

Aquatic Regime:  
Local drainage. Wet year round, seasonally flooded.

Channels:  
Main channel only visible.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-51 (a)

Management Segment: Isleau Slough for NA

Potential Mitigation Action

Enhancement

Location	Section	Township	Range	Tax Lot
	27	26	13	1100, 100

West of Bandon-Coquille Junction on Hwy 101 across Davis Slough

Physical Boundaries

Slopes to west, man-made berms to south, east, and north

Approximate Size

24 acres

Ownership

Monasha Corp.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Salt marsh predominantly. Brambles and few trees on berms

Wildlife Use:

Typical of mature salt marsh

Slope/Topography:

Flat

Aquatic Regime:

Appears to have full tidal water intrusion. Some

local drainage entering from west slopes

Channels:

well developed natural channel system

MAN-MADE FEATURES

Existing Use:

Vacant

Structures:

None

Access:

Hwy 101 and maintained gravel road on near southwest border. Log roads locally

Utilities:

None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Dikes. Possible tidegate on culverts in portions.

Possible Actions, Consequences: Breach or remove dikes, remove dike (if there) to increase tidal action

Approximate Construction Requirements: Minimal or earth moving equipment (e.g. bucket-shovel) in selected areas

Potential Habitat Type: As existing, with more salt marsh area if dike removed

Potential Conflicting Uses: None

Overall Assessment:

Easy to accomplish enhancement. No conflicts could be done in conjunction with U-51 (b) to north would increase nutrient transport-biological important area.



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: Hwy 101, dike road, logging road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Main dike with tidgate at southeast end; road dike halfway up.

Possible Actions, Consequences: Remove tidgate and/or breach/re-dike at southeast end, breach dike to north to re-introduce tidal

Approximate Construction Requirements: Minimal, or minor earth removal, spoil disposal

Potential Habitat Type: Salt marsh, (grading into fresh marsh, as existing at north end)

Potential Conflicting Uses: None

Overall Assessment: A potentially valuable restoration site in a biologically important area. Could significantly increase nutrient transport into Davis Slough and open biological link.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-51 (b)

Potential Mitigation Action

Management Segment: 31 RS Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
25.26	26	13	100, 400	

North of Davis Slough diked salt marsh

Physical Boundaries

Slopes on all sides except dike, road to southeast

Approximate Size  
16 acres

Ownership

Menasha Corp.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Fresh marsh

Wildlife Use: Typical of well developed fresh marsh (heron, egret, rails, etc.)

Slope/Topography: Flat

Aquatic Regime: Saturated, seasonally flooded by local drainage. Probably some saline intrusion. Northern half appears to be more frequently ponded.

Channels: Natural channels throughout



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-52 (a)

Management Segment: 31 RS

Potential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	26	26	13	100, 300, 400

West of upstream terminus of Davis Slough, part is south of Hwy 101

Physical Boundaries

Slopes to north and south; road berms to east & (partially) south

Approximate Size

22 acres plus 5 acres to south of Hwy 101

Ownership

100-Menasha; 300-Pacific Power & Light; 400-Dixon, Lois J.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt marsh along channels most of site pasture grasses

Wildlife Use: Typical

Slope/Topography:

Flat. Elevation change of 2' from channel to field

Aquatic Regime:

Local drainage. Some seasonal ponding, saline intrusion along channels.

Channels:

Main drainage channels, creek

HAN-MADE FEATURES

Existing Use: Pasture land (marginal in some places)

Structures: None

Access: Private road off Hwy 101

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Tidelgates at slough terminus and again in field

Hwy 101 dike isolates portion to south

Possible Actions, Consequences: Remove tidelgates, breach dikes around field, place culverts under private road and/or Hwy 101 to re-introduce tidal action

Approximate Construction Requirements: Minimal, or earth moving excavation to place culverts

Potential Habitat Type: Salt marsh (possibly grading into freshwater)

Potential Conflicting Uses: Existing agricultural use

Overall Assessment: Potentially valuable addition to estuarine production circulation in biologically important area. However, existing use ownership conflicts would be difficult to resolve.



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-52(b)

Potential Mitigation Action

Management Segment: 30 (B) CS

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
27	26	13	1700	

Wall Gulch, south of Hwy. 101/42 junction

Physical Boundaries

Hwy. 42 to east, slopes on other sides.

Approximate Size

10 ac.

Ownership

Boots, Dean S.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type:

Fresh marsh.

Wildlife Use:

Typical for fresh marsh.

Slope/Topography:

Flat, sloping slightly upwards to west.

Aquatic Regime:

Local drainage; wet year-round. Seasonally flooded.

Channels:

Extensive natural channels.

MAN-MADE FEATURES

Existing Use:

Vacant

Structures:

Culvert, tidegate beneath Hwy. 42

Access:

from Hwy. 42

Utilities:

None.

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions:

Culvert & tidegate beneath Hwy. 42 prevents tidal influence.

Possible Actions, Consequences:

Remove tidegate to permit tidal influence

Approximate Construction Requirements:

Minimal.

Potential Habitat Type:

High salt marsh (probably sedge/bullrush type)

Potential Conflicting Uses:

None

Overall Assessment:

A simple action which would increase nutrient transport of culvert, which would enhance flushing, would not be feasible due to disturbance of Hwy. 42.

8.6 - 26 m



MAN-MADE FEATURESExisting Use: Vacant, but apparently could be used as parking area.Structures: None on site itself, race track to westAccess: from Hwy 101Utilities: NoneRESTORATION/ENHANCEMENT/CREATION POTENTIALExisting Conditions: Tidal action exists on creek beneath Hwy 42. Graded and filled area is mostly above level of tidal influence.Possible Actions, Consequences: .Scalp off graded/filled area to to level of tidal influence.Approximate Construction Requirements: Earth-moving, gradingPotential Habitat Type: Salt marshPotential Conflicting Uses: Area maybe used for overflow parking for race track.Overall Assessment: Despite location, could be a valuable small addition to estuarine production. However, marsh development probably would be slow due to low organic content of substrate.INVENTORY: POTENTIAL MITIGATION SITESField Survey SheetSite # U-53Management Segment: 30 (E) CSPotential Mitigation Action

Restoration

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
	3	27	13	100

West of Hwy 42, at Ken Kel Park.

Physical Boundaries

Slopes to south, road dike to east, Ken Kel Park to north &amp; west.

Approximate Size

5 acres

Ownership

Spaght, Melvin &amp; Eileen

PHYSICAL/BIOLOGICAL CHARACTERISTICSVegetation Type: Some salt marsh vegetation gradually encroaching on open unvegetated area.Wildlife Use:

Minimal

Slope/Topography: Flat, sloping gradually to north.Aquatic Regime: Open to tidal influence. Occasional flooding.Channels: Two altered ditches



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-54

Management Segment: ~~restoration~~ 31 NA

Potential Mitigation Action

Restoration

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
2,3	27	13	100, 1400

North side of Isthmus Slough 1500' downstream from Green Acres Bridge

Physical Boundaries

Slopes to north, east and west. private road dike to south.

Approximate Size  
12 acres

Ownership

Siglin, Michael W.s. Leona A.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Pasture, grass and freshwater marsh.

Wildlife Use:

Typical of wet meadow (heron, egret, etc.)

Slope/Topography: Slightly rising to east

Aquatic Regime: local drainage, seasonally wet

Channels: Drainage ditch, numerous smaller natural channels

MAN-MADE FEATURES

Existing Use: Marginal pasture land

Structures: None

Access: Private road

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Dike (road) and tidegate to slough.

Possible Actions, Consequences: Remove tidegate and/or breach dike.

Approximate Construction Requirements: Minimal, or minor earth remo-

Potential Habitat Type: Salt marsh (probably sedge/bullrush)

Potential Conflicting Uses: Existing grazing use.

Overall Assessment:

Channels still exist. Would aid re-establishment of good circulation. Existing use conflict may be difficult to resolve. However, has some biological potential for restoration.

Natural

82 3 1140



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # 0-55 (a) and (b) Potential Mitigation Action

Management Segment: Isthmus Slough (c) - Enhancement

NA

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
3	27	13	(a) 300 (b) 1300	

On both sides of Isthmus Slough, about 3000' downstream from Green Acres Bridge (opposite "House of Confusion")

Physical Boundaries

- (a) Railroad berm to west and south; slough to north and east.
- (b) Slopes to north, slough to south.

Approximate Size

- (a) 5 acres (b) 5 acres

Ownership

- (a) 100-Georgia Pacific; (b) 1300-Coos County

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) high salt marsh (b) high salt marsh with upland species on dike.

Wildlife Use: Typical of salt marsh.

Slope/Topography: Flat

Aquatic Regime: Tidal influence, partially obstructed in (b)

Channels: Natural channels

MAN-MADE FEATURES

Existing Use: (a) none (b) some grazing

Structures: (a) old piles (b) none

Access: (a) Hwy 42, Railroad berm or slough (b) private road from Greenacres or slough

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: (a) piles and wood debris in channels (b) dike to slough

Possible Actions, Consequences: (a) Enhance area by removing pile (interfering with circulation) and cleaning up debris. (b) Ditch or remove dike to improve tidal circulation, increase salt marsh area.

Approximate Construction Requirements: Barge-mounted crane, excavator. Removal of spoils.

Potential Habitat Type: As existing, Increase salt marsh area in (a)

Potential Conflicting Uses: (a) None (b) grazing use

Overall Assessment: (a) a useful minor enhancement project, typical other places in bay. (b) Relatively simple minor project.

MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: County Road from Hwy 101

Utilities: Power poles along roadway

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: 36" culvert beneath road/dike

Possible Actions, Consequences: Replace culvert for more tidal volume; or add culvert. Level a few low berms.

Approximate Construction Requirements:

road bedding and repaving.  
New culvert would require

Potential Habitat Type: As existing

Potential Conflicting Uses: None

Overall Assessment: A functioning and productive marsh. Improved tidal action could increase nutrient transport to rest of system.

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site #: U-59 (a)

Management Segment: 39 N.A.

Potential Mitigation Action

Enhancement

<u>Location</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
35	2	25	13	see attached sheet
26		26	13	

1200' south of Coos Bay-Bunker Hill Bridge on east side of Coalbank Slough.

Physical Boundaries

Slopes to east, south and west; road dike to north.

Approximate Size

25 acres

Ownership

see attached sheet

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: High salt marsh (mainly Deschampsia with Salicornia near channels)

Wildlife Use: Typical of high salt marsh

Slope/Topography: Flat with a few slight berms.

Aquatic Regime: Open to tidal influence through culvert under road

Channels: Well developed natural channel system

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82 3 1143

TAX LOT NUMBERS: 100, 200, 700, 800, 1100, 1200, 1400, 1500,  
1600, 1800, 1900, 2000, 2100, 2200, 2400, 2500, 2600,  
2700, 2800, 2900, 3000, 3100, 3200, 3300, 3400, 3500,  
3600, 3700, 3800, 3900, 4000

OWNERSHIPS: 100, 200- Barner, I.N. & Helen E.;  
1800, 700, 800, 3700, 3500- Coos County;  
1200, 1100- Engebretson, Eddie & F.;  
1900- Cambell, Maxine H.  
2000- Gibson, Jessie H.  
2100- Salem United Methodist Church  
2200, 3600- Edin Properties Corp.  
2400, 2600- Chapman, Irene V.  
2800- Pankratz, Victor D. & B.  
2900- Apling, Maurice E. & S.S.  
3000- Corbin, John E. & F.C.  
2700, 3100, 3300- Chapman, George P.  
3200, 3400- Howley, Marvin  
3500- Perin, Warren  
3800- Osborn, Clifford & M.L.  
3900- Ray, Robert H. & Geneva D.  
1200, 1400, 1500, 1600- Scott, Gordon R. & P.G.  
2500- Eugene Television Inc.

8.6-26r



MAN-MADE FEATURES

Existing Use: Vacant

Structures: None

Access: County road (dead end) from Hwy 101

Utilities: None

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Inflow restricted by old berm around most of

Possible Actions, Consequences: Breach berm at strategic points increase amount of tidal flushing, (particularly where existing channels)

Approximate Construction Requirements: Minimal, some disposal req

Potential Habitat Type: As existing

Potential Conflicting Uses: None, though proposal for marina has been discussed in past.

Overall Assessment: Another highly productive marsh; breaching of dikes would increase tidal flushing and nutrient transport; minimal construction requirements

INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-59 (b)

Management Segment: 39 NA

Potential Mitigation Action

Enhancement

<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Tax Lot</u>
34, 35	25	13	1900, 2000, 6100, 700,
2, 3	26	13	1800, 800

2500' southwest of Coalbank Slough Bridge, east side of slough

Physical Boundaries

Slough to north, west and south; slopes to east.

Approximate Size

35 acres

Ownership

6100, 700, 1800-Edin Properties Corp. & Buffum, Edmond & Bessie; 1900-Cambell, Maxine H.; 2000-Gibson, Jessie H. & Perin, Warren; 700, 800, 1800-Anthony, Fred S. & R.F.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: Salt marsh vegetation throughout

Wildlife Use: Typical marsh communities, well protected on east side

Slope/Topography: Flat

Aquatic Regime: Tidal influence throughout, except for dikes

Channels: Natural channels throughout



INVENTORY: POTENTIAL MITIGATION SITES

Field Survey Sheet

Site # U-60 (a) and (b)

Management Segment: 40 RS

Potential Mitigation Action  
Restoration

Tax Lot  
(a) 2100, 3100, 100, 300,  
500, 400, 4500  
(b) 4000, 3900, 700

Range  
13

Township  
26

Section  
3

Location

West side of Coalbank Slough, east an' south  
of Englewood

Physical Boundaries

Slopes & county road to west; berms to east

Approximate Size

(a) 40 acres (b) 7 acres

Ownership (a) 2100-Warzecha, Zigmund J. & M.A.; 3100, 100-Casey, Milton & Elsamae; 400-Rhodes, Nora T., L/E Ava, Carl U & M.A.; 500, 300-Harris, William W. Jr. & Kathleen; 4500- Hoegen, Gary H. & N.L.; (b) 4000, 3900, 700-Hoegen, Gary H. & N.L.

PHYSICAL/BIOLOGICAL CHARACTERISTICS

Vegetation Type: (a) predominantly pasture grasses, some aquatics scattered  
(b) pasture with fresh marsh mixture

Wildlife Use: Limited

Slope/Topography: Flat

Aquatic Regime: Local drainage and seasonally standing water

Channels: Drainage ditches

MAN-MADE FEATURES

Existing Use: (a) pasture land (b) marginal pastureland

Structures: Farm structures separate (a) from (b)

Access: Southwest Boulevard

Utilities: Power poles

RESTORATION/ENHANCEMENT/CREATION POTENTIAL

Existing Conditions: Berms and tidesgates to Coalbank Slough

Possible Actions, Consequences: Remove tidesgates and/or breach berms

to permit tidal influence

Approximate Construction Requirements:

(could be barge-mounted). Possible re-diking to keep tidal influence away from certain areas.

Potential Habitat Type: Salt marsh

Potential Conflicting Uses: Existing pasture use. May conflict with dwellings (e.g. intrusion into wells)

Overall Assessment:

Existing use/ownership conflicts would be difficult to resolve. However, has high biological potential for restoration.

## **Appendix A:**

### **Communities, Lands & Waterways Data Source**

Click the link below to access an online version of the Data Source:

<http://www.partnershipforcoastalwatersheds.org/lands-and-waterways/>



**Appendix B:**  
**Coos Estuary and Shoreland Atlas**